A Union of Professionals

# Proposed AFT Convention Constitutional Amendments and Resolutions

Presented to the 87th National Convention of the American Federation of Teachers, AFL-CIO July 14–17, 2022

**RECLAIM** OUR **FUTURE** 

#ReclaimOurFuture



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#### **Our Mission**

Anthony M. Harmon

The American Federation of Teachers is a union of professionals that champions fairness; democracy; economic opportunity; and high-quality public education, healthcare and public services for our students, their families and our communities. We are committed to advancing these principles through community engagement, organizing, collective bargaining and political activism, and especially through the work our members do.

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Parliamentary Motions Guide

## Provisions for submitting constitutional amendments to the 2022 AFT Convention are contained in Article X, Sections 1 and 3 of the AFT Constitution:

Section 1. Proposed amendments to the constitution may be submitted to the convention either by request of the executive council or the convention or executive council of any state federation or by request of a local. All amendments shall bear the signature of at least two elected officers of the federation introducing the amendment. The officers signing the amendment shall certify that the amendment was approved for submission to the convention by the executive board or membership of the local or by the executive board or convention of the state federation or by the executive council of the AFT.

Section 3. If a proposed amendment is to be submitted to a national convention, it must reach the national office by March 15 and must be sent by the national office to the locals by April 15.

# Provisions for submitting resolutions to the 2022 AFT Convention are contained in Article IV, Section 4 of the bylaws to the AFT Constitution:

Section 4. Resolutions to the convention may be introduced by locals, state federations or the executive council of the American Federation of Teachers. No resolution shall be introduced later than six weeks prior to the opening of the convention except by two-thirds vote of the convention. All resolutions shall bear the signature of at least two elected officers of the federation introducing the resolution. The officers signing the resolution shall certify that the resolution was approved for submission to the convention by the executive board or membership of the local or by the executive board or convention of the state federation or by the executive council of the American Federation of Teachers. The resolution shall contain the title and shall be submitted to the president of the American Federation of Teachers. Properly signed resolutions may be mailed, e-mailed in PDF format or faxed to the president. Resolutions so submitted shall be mailed from the AFT national office to locals and state federations prior to the convention.

According to the above provisions, the following constitutional amendments were received by the national office by March 15, 2022, and resolutions were postmarked or received no later than June 2, 2022.

#### **CONVENTION RULES**

Article IV, Section 9 of the bylaws states:

Section 9. A copy of the rules should be provided for delegates and visitors upon convention registration and should be voted on at the opening session on the first day of the convention.

NOTE: Resolutions submitted to the national office for consideration by convention delegates are edited for style, typographical errors and punctuation only.

#### PROPOSED CONSTITUTIONAL AMENDMENTS

NOTE: Constitutional amendments must be adopted by two-thirds (2/3) of the votes cast. Bylaws are adopted by a majority vote. Underlined words indicate proposed new language. Lines through words indicate proposed deletions.

#### **ARTICLE IX—Revenues (page 14)**

Section 1. Effective September 1, 2019, 70 cents and Effective September 1, 2021, 95 cents and effective September 1, 2023, \$1.00 of each member's per capita shall be set aside for a joint AFT Militancy/Defense Fund. The executive council shall establish clear guidelines and procedures that guarantee that the benefits available through the fund shall be distributed on an equitable basis. Strike benefits shall not be provided unless the strike action is in conformity with the AFT strike policy. An annual financial report of the Militancy/Defense Fund shall be made to the AFT executive council and to the convention, the purpose of which shall be in part to ensure that there is an adequate reserve to pay anticipated strike benefits.

Submitted by: AFT Executive Council

Adopted Adopted as Amended Defeated Tabled
Precluded by Referred to

#### **BYLAWS**

#### ARTICLE VIII—Per Capita, Budget and Audits (pages 21-23)

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**Section 1.** (a) Effective September 1, 2019, each local shall pay a per capita tax of \$19.58 per month, of which \$1.20 shall be dedicated to a special AFT fund to engage members and to assist locals in crisis. Effective September 1, 2021, each local shall pay a per capita tax of \$19.98 per month, of which \$1.20 shall be dedicated to a special AFT fund to engage members and to assist locals in crisis. Effective September 1, 2023, each local shall pay a per capita tax of \$20.18 per month of which \$1.25 shall be dedicated to a special AFT fund to engage members and to assist locals in crisis. The national office shall pay back to the office of each state federation for each member of the state a per capita of 20 cents per month.

Section 7. Effective September 1, 2019, \$2.60 of each member's per capita tax shall be set aside each month in a special fund that will function to assist the AFT and its affiliates in participating in legislative and political activities with significant potential impact on members of the AFT and the institutions where they work. Effective September 1, 2021, \$2.75, and effective September 1, 2023, \$2.80 of each member's per capita tax shall be set aside each month in a special fund that will function to assist the AFT and its affiliates in participating in legislative and political activities with significant potential impact on members of the AFT and the institutions where they work. Such assistance shall be collected and utilized in accordance with the provisions of applicable state and federal law. The executive council will adopt guidelines to implement this provision, including the development of criteria and an application for assistance. Where a state affiliate has a fund that is approved by the AFT and similar to the Solidarity Fund, in that it functions to assist the affiliate in participating in legislative and political activities with significant potential impact on the members and the institutions where they work, then the AFT will pay effective September 1, 2019, 99 cents per member per month to be deposited in such similar state fund. Effective September 1, 2021, the AFT will pay \$1.04 per member per month to be deposited in such similar state fund. Effective September 1, 2023, the AFT will pay \$1.06 per member per month to be deposited in such similar state fund.

Submitted b	y: AFT Executive Council		
□ Adopted	□ Adopted as Amended	□ Defeated	□ Tabled
□ Precluded by		□ Referred to	

# 1. COMMUNITY SCHOOLS: HELPING STUDENTS THRIVE IN OUR SCHOOLS AND COMMUNITIES

WHEREAS, the American Federation of Teachers has long believed in and worked to advance a comprehensive vision for public education that promotes children's well-being; supports powerful learning; builds teacher and staff capacity; and fosters cultures of collaboration among educators, administrators, families and communities, recognizing that these values are inherent to the community schools model; and

WHEREAS, community schools are not just another program, but a paradigm shift in the way we think about schools that goes beyond providing supports and services for students; and

WHEREAS, by establishing partnerships, community schools provide a variety of services, supports and enriched learning opportunities to students, parents, school staff and the community based on a comprehensive asset and needs assessment, providing a sustainable way to support their communities' physical, emotional and academic needs, as well as aid in economic recovery and stabilization that benefit students and adults alike: and

WHEREAS, there are fundamental principles that must govern the creation of community schools, including the four pillars that have been established in research on the efficacy of community schools, including "An Evidence-Based Strategy for Equitable School Improvement": 1

1. Integrated student supports

- 2. Expanded learning time and opportunities
- 3. Family and community engagement
  - 4. Collaborative leadership and practice; and

WHEREAS, community schools build a culture of open and purposeful collaboration where everyone involved—community partners, families, school staff and administrators—shares responsibility for continuous improvement in both academic and non-school-related outcomes; commits to building a culture of open and purposeful collaboration; and seeks to build a diverse consortium of stakeholders who reflect the community they serve; and

WHEREAS, community schools establish collaborative structures and practices such as site-based decision-making teams that include educators, school staff, school administrators, parents, community leaders, and students who engage in the planning and decision-making process for the school; and community schools utilize a site coordinator to ensure partners are working together to get students access to resources and supports attuned to their needs and talents; and

WHEREAS, the AFT believes all students have a right to learn and achieve academic success—regardless of where, or under what

 $<sup>^{1}\,\</sup>underline{\text{https://learningpolicyinstitute.org/product/community-schools-equitable-}}\\\underline{\text{improvement-brief}}$ 

circumstances, they live—and recognizes the impact racism and inequity has on access to high-quality education, healthcare and employment opportunities for people living in poverty and people of color; and

WHEREAS, there are many examples of the community schools strategy being used to foster the principles of social justice and equity, community self-determination, valuing community knowledge and wisdom, shared leadership, transparency and trust relationships, reflective learning culture, and a whole-person approach to education that are backed up by research; and

WHEREAS, research from the Learning Policy Institute and the Institute for Educational Leadership shows that when implemented as a comprehensive model with fidelity, schools and communities both benefit from:<sup>2</sup>

- Reduced health-related obstacles that cost students instructional time;
- Decreased student mobility rates. When schools serve as hubs of the community, families can establish roots rather than moving around to receive necessary services;
- Increased family involvement;
- Stronger community involvement and schools that reflect the communities they serve; and
- Potential for reduced racial and economic achievement gaps; and WHEREAS, community school models across the country demonstrate how schools and communities can connect to help all students learn and thrive regardless of politics, demographics or geography, including how to:3
- Manage space and resources, and design new community schools or redesign existing schools and buildings and co-located spaces for community school use; and
- Connect non-school personnel and experts to schools in a sustainable way; and
- Leverage support from outside organizations, including government, private not-for-profit and philanthropic organizations; and
- Build grassroot support and engagement among families and community leaders in community schools; and
- Leverage federal, state and local funding resources for growth and sustainability; and
- 81 Bring new opportunities to underserved or economically depressed communities:

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<sup>&</sup>lt;sup>2</sup> https://communityschools.futureforlearning.org/

<sup>&</sup>lt;sup>3</sup> <u>https://communityschools.futureforlearning.org/</u>

RESOLVED, that the American Federation of Teachers will join with coalition partners in calling for 25,000 community schools by 2025.<sup>4</sup>

#### RESOLVED, that the AFT will:

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- Expand our community schools initiatives from the more than 700 community schools we currently support nationwide to 2,500 schools over the next five years; and
- Urge local union affiliates to partner with school districts, local government entities, political leaders, and labor and community leaders to transform the schools serving our neediest students into community schools to bring together, under one roof, the services and activities our children and their families need;<sup>5</sup> and
- Be unapologetic about efforts to create anti-racist, culturally sustaining schools and will support all locals that desire to address systemic and structural racism, social justice and inequity within their schools as part of their community school strategy; and
- Elevate the work already being done across the country and support locals and states that want to establish, sustain or expand the community schools model for prekindergarten through higher education; and
- Use education, political and legislative advocacy, as well as grassroots organizing with locals, community partner organizations and coalition allies to increase the number of community schools nationwide, and support state and federal legislation and programs that fund community schools as part of a strategy to improve struggling schools; and
  - Support federal and state legislation that enables school districts to accelerate new construction and/or renovation of community schools to accommodate their various functions and to build them to green and sustainable standards such as those of the U.S. Green Building Council, the Leadership in Energy and Environmental Design (LEED) system or the Collaborative for High Performance Schools; and
- Call for ongoing, high-quality research into community schools' best practices, staffing models, and approaches to implementation that ensure community schools enhance academic standards and other meaningful outcomes; and
- Create and deliver professional development so that
   members are equipped to advocate for and implement
   community schools strategies as part of a comprehensive
   model for school improvement; and

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<sup>&</sup>lt;sup>4</sup> https://www.communityschools.org/

<sup>&</sup>lt;sup>5</sup> https://www.aft.org/sites/default/files/wysiwyg/sustainablecommunityschools.pdf

127 Foster opportunities for locals to network and learn from 128 each other's experiences; and

RESOLVED, that the AFT will call on policymakers at all levels to recognize the transformative power of community schools and their unique capacity to serve all students, and to use their authority to fund and support the community schools model with fidelity; and

RESOLVED, that the AFT will call on:

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- The U.S. Congress to pass comprehensive legislation, such as the Full-Service Community School Expansion Act, to sustainably fund community school initiatives at the federal level: and
- The U.S. Department of Education to establish a database of community schools and disseminate findings to guide research, policy and implementation; and
- Department of Education to advocate for the consideration of those findings when Congress modifies legislation like the Elementary and Secondary Education Act, the Individuals with Disabilities Education Act and other legislation, budgetary items and competitive grants; and
- States and school districts to ensure that community 147 148 schools are not a pretext to bypass contractual agreements; reduce standards for existing, normal operating school 149 150 standards hours: lessen those during after-hours operations; displace existing services and/or staff; or 152 weaken existing crucial health and safety regulations, and 153 will support locals in developing and articulating their bargaining demands related to implementing and sustaining 154 155 community schools.

Submitted by: Boston Teachers Union, Local 66 □ Adopted as Amended □ Adopted □ Defeated □ Tabled □ Precluded by □ Referred to

#### 2. SPECIAL EDUCATION CASELOADS CAP

WHEREAS, the American Federation of Teachers believes each child deserves a free and appropriate challenging education that can only be reached through adequate and supported resources as identified in their individualized education plans (IEPs); and "Federal law requires states to monitor class-size and caseloads for special education personnel to ensure that students with disabilities receive a free appropriate public education," (source: Kansas State Department of Education); and

WHEREAS, through the Centers for Disease Control and Prevention, the percentage of children ages 3-17 diagnosed with a developmental disability increased from 16.2 percent in 2009-11 to 17.8 percent in 2015-17 (source: CDC); and

WHEREAS, the California Department of Education Section 56362 (c) addresses only caseload caps of 28 students for resource specialists; and

WHEREAS, the Ohio Department of Education's rule 3301-51-09 addresses caseload caps of 16 at the elementary and high school levels, and no more than 24 at the high school level for students with intellectual disabilities (source: Ohio Administrative Code); and

WHEREAS, the New York Regulations of the Commissioner of Education, Part 200 states that "The maximum class size for those students whose special education needs consist primarily of the need for specialized instruction which can best be accomplished in a self-contained setting shall not exceed 15 students, or 12 students in a state-operated or state-supported school" (source: The New York Regulations of the Commissioner of Education); and

WHEREAS, nationally, the number of teachers currently holding substandard credentials and temporary permits has increased annually at a time when the percentage of preliminary education specialist credential holders has been decreasing, oftentimes resulting in fully credentialed special educators picking up the work of developing IEPs for students who are not on their caseloads and making them responsible for a disproportionate amount of IEPs relative to their own caseloads (source: Learning Policy Institute); and

WHEREAS, nationally there is critical shortage and retention of special education teachers and special education support staff at a time when increased enrollment of students with special needs is prevalent (source: Learning Policy Institute); and

WHEREAS, the demographics of special education caseloads have changed to include a diverse range of students with identified needs ranging from mild to severe *academic*, *physical and socio-emotional* disabilities:

RESOLVED, that in order for each student to receive quality, focused special education services from trained and fully qualified educators and support staff, an equitable and enforced student-to-teacher ratio is just, with a ratio of no greater than 12:1 caseload, adjusting for core versus alternative curriculum, for special day class programs, self-contained or otherwise, to include but not be limited to: autism core, autism alternative curriculum, intellectually disabled, emotionally disturbed, severely handicapped, etc., in order to provide the access and instruction each child requires; and

RESOLVED, that the American Federation of Teachers will advocate for the establishment of caseload caps for every special education program and classification in all states and territories where the AFT has local affiliates.

Submitted by: Ui	nited Teachers Los Angeles	s, Local 1021	
<ul><li>□ Adopted</li><li>□ Precluded by_</li></ul>	□ Adopted as Amended	<ul><li>□ Defeated</li><li>□ Referred to</li></ul>	□ Tabled

# 3. EQUITY THROUGH CULTURALLY RESPONSIVE, BALANCED ASSESSMENT SYSTEMS

WHEREAS, an assessment system encompasses formal and informal practices, activities and procedures used authentically within classrooms to measure students' learning, are administered both during and after the learning process, resulting in data and information that is used regularly by education professionals, students and their families, and sometimes by policymakers to diagnose student learning needs and make decisions about students' education and educational opportunities; and

WHEREAS, effective classroom assessment practices are founded in culturally responsive teaching, curriculum, and assessment—and supported by school and district leaders, states, teacher educators, and measurement experts—so that students experience an equity-focused learning environment that recognizes and builds on their culture, knowledge and experience, and ensures authentic instructional and assessment tasks, which provide feedback to support students' learning and growth;<sup>1</sup> and

WHEREAS, classroom-based, curriculum-embedded formative assessment is the "lived, daily embodiment of a teacher's desire to refine practice based on a keener understanding of current levels of student performance, undergirded by the teacher's knowledge of possible paths of student development within the discipline and of pedagogies that support such development";<sup>2</sup> and

<sup>&</sup>lt;sup>1</sup> Shepard, Lorrie A., Diaz-Bilello, E., Penuel, W. R., and Marion, S. F. (2020). *Classroom assessment principles to support teaching and learning* (policy brief). Center for Assessment, Design, Research and Evaluation, University of Colorado Boulder. Retrieved on June 7, 2022, from

https://www.colorado.edu/cadre/sites/default/files/attached-

<sup>&</sup>lt;u>files/classroom\_assessment\_principles\_to\_support\_teaching\_and\_learning\_-</u> final\_0.pdf.

<sup>&</sup>lt;sup>2</sup> Fleisher, Cathy, Filkins, S., Garcia, A., Mitchell Pierce, K., Scherff, L., Sibberson, F., and Daviset, M. (2013). *Formative assessment that truly informs instruction* (policy brief). National Council of Teachers of English. Retrieved on June 7, 2022, from <a href="https://cdn.ncte.org/nctefiles/resources/positions/formative-assessment">https://cdn.ncte.org/nctefiles/resources/positions/formative-assessment</a> single.pdf.

WHEREAS, standardized tests represent one form of assessment within a broader system of assessment types, and are designed to measure a student's knowledge and skills at a specific point in time; and they have been misused and overused for diagnostic, formative and summative purposes in American public schools since the passage of the federal No Child Left Behind Act of 2001 and the testing expansions that occurred during the period of federal Race to the Top grants in the 2010s; and

WHEREAS, despite increased testing in public schools, academic performance gaps as measured by standardized tests remain unchanged since the *Brown v. Board of Education* decision in 1954;<sup>3</sup> and

WHEREAS, extensive research demonstrates standardized testing has not escaped its shameful beginning of "intelligence tests" for military fitness, which were designed to confirm beliefs of eugenics and racism<sup>4</sup> and continue to perpetuate the false premise that they objectively measure student achievement while retaining design practices (e.g., test question bias, use of a bell curve, test question difficulty- setting practices, arbitrary raising of cut scores when students show success on state tests) that continue to perpetuate race and class inequality as their structures and designs are inextricably intertwined with social and economic inequalities that exist outside of schools;<sup>5,6,7,8</sup> and

WHEREAS, the most recent accounting of state spending found 10 years ago that states spend \$1.7 billion every year on standardized testing,<sup>9</sup> and in response, school districts have directed millions of local

<sup>&</sup>lt;sup>3</sup> Hanushek, Eric, Peterson, P., Talpey, L., and Woessmann, L. (2019). *The achievement gap fails to close: Half century of testing shows persistent divide between haves and have-nots* (research study). Education Next. Retrieved on June 7, 2022, from <a href="http://hanushek.stanford.edu/publications/achievement-gap-fails-close-half-century-testing-shows-persistent-divide-between-haves">http://hanushek.stanford.edu/publications/achievement-gap-fails-close-half-century-testing-shows-persistent-divide-between-haves</a>.

<sup>&</sup>lt;sup>4</sup> Meier, Deborah and Gasoi, E. (2018). These schools belong to you and me; Why we can't afford to abandon our public schools (book). Beacon Press.

<sup>&</sup>lt;sup>5</sup> Au, Wayne (2008). *Unequal by design: High-stakes testing and the standardization of inequality* (book). Routledge.

<sup>&</sup>lt;sup>6</sup> Au, Wayne (2013). *Hiding behind high-stakes testing: Meritocracy, objectivity and inequality in U.S. education* (research study). The International Education Journal: Comparative Perspectives, 12(2), 7–19. Retrieved on June 7, 2022, from <a href="https://openjournals.library.sydney.edu.au/index.php/IEJ/article/view/7453/7812">https://openjournals.library.sydney.edu.au/index.php/IEJ/article/view/7453/7812</a>.

<sup>&</sup>lt;sup>7</sup> Au, Wayne (2016). *Meritocracy 2.0: High-stakes, standardized testing as a racial project of neoliberal multiculturalism* (research study). Educational Policy, January 2016, v30 n1, 39-62. Retrieved on June 7, 2022, from

https://journals.sagepub.com/doi/10.1177/0895904815614916.

<sup>&</sup>lt;sup>8</sup> Berliner, David C. (2012). *Effects of inequality and poverty vs. teachers and schooling on America's youth* (research review). Teachers College Record. Retrieved on June 7, 2022, from

http://www.tcrecord.org/PrintContent.asp?ContentID=16889.

<sup>&</sup>lt;sup>9</sup> Chingos, Matthew (2012). *Strength in numbers: State spending on K-12 assessment systems* (research report). Brown Center on Education Policy at

dollars and a countless number of instructional hours toward "benchmark" or "interim" tests and mandated test-prep activities, yet the information provided by these high-stakes tests has been misused, thus making them ineffectual in providing real and meaningful guidance to teachers, students and families; 10 and

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WHEREAS, our country must recognize the harms that highstakes standardized tests have inflicted over two decades to multiple student generations: stifling the joy of learning as districts demand test-prep activities and increase use of benchmark testing, which leads to one-skill-at-a-time instruction despite lack of evidence of effectiveness;<sup>11</sup> devaluing teachers' curriculum-embedded assessment practices; tying student and teacher worth to test scores; firing teachers; disproportionately impacting Black and brown communities by closing public schools; instituting never-ending state takeovers/receivership policies; and privatizing public schools; and

WHEREAS, test prep has drained instructional time, student and teacher energy, and school funds from schools already underfunded and under-resourced, while also narrowing school curricula, stripping away teacher autonomy, eroding the love of teaching and learning, and fostering hostile, antagonistic school climates, particularly in schools serving Black and brown students and students from lower-income families; 12,13,14 and

WHEREAS, for more than 20 years, our nation has generated student, family, and educator stress and anxiety by administering high stakes, large-scale standardized tests to collect data, which has not improved teaching and learning conditions or equity; and

WHEREAS, the overreliance on lengthy standardized tests for accountability has been amply demonstrated to cause negative

Brookings. Retrieved on June 7, 2022, from <a href="https://www.brookings.edu/wp-content/uploads/2016/06/11">https://www.brookings.edu/wp-content/uploads/2016/06/11</a> assessment chingos final new.pdf.

<sup>&</sup>lt;sup>10</sup> Zavitkovsky, Paul, Roarty, D., and Swanson, J. (2016). *Taking stock: Achievement growth in Illinois under No Child Left Behind* (policy brief). Chicago: Center for Urban Education Leadership, University of Illinois at Chicago. Retrieved on June 7, 2022, from <a href="https://education.illinoisstate.edu/downloads/csep/ISLAC-Final-Report.pdf">https://education.illinoisstate.edu/downloads/csep/ISLAC-Final-Report.pdf</a>.

<sup>&</sup>lt;sup>11</sup> Slavin, Robert (2019). *Benchmark assessments: Weighing the pig more often?* (research review). Robert Slavin's Blog. Retrieved on June 7, 2022, from <a href="https://robertslavinsblog.wordpress.com/2019/04/11/benchmark-assessments-weighing-the-pig-more-often/">https://robertslavinsblog.wordpress.com/2019/04/11/benchmark-assessments-weighing-the-pig-more-often/</a>.

<sup>&</sup>lt;sup>12</sup> Fair Test (2017). *The case against high-stakes testing* (policy/research review). The National Center for Fair and Open Testing. Retrieved on June 7, 2022, from https://www.fairtest.org/k-12/high%20stakes.

<sup>&</sup>lt;sup>13</sup> Koretz, Daniel (2017). *The testing charade: Pretending to make schools better* (book). University of Chicago Press.

<sup>&</sup>lt;sup>14</sup> Nelson, Howard (2013). *Testing more, teaching less: What America's obsession with student testing costs in money and lost instructional time* (research report). American Federation of Teachers. Retrieved on June 7, 2022, from <a href="https://www.aft.org/sites/default/files/news/testingmore2013.pdf">https://www.aft.org/sites/default/files/news/testingmore2013.pdf</a>.

physical and mental harms to students of all ages by inducing toxic stress, with these impacts being most profound among our most vulnerable students, and contributing to the school-to-prison pipeline, as a test-prep culture undermines student engagement and increases negative student behavior, thus leading to students, particularly students of color and those with disabilities, being pushed out of school, thereby increasing the likelihood for interaction with police and law enforcement; 15,16,17,18 and

WHEREAS, students in special education are already subjected to additional progress monitoring and testing, which takes away from valuable learning time; and

WHEREAS, at least 27 states require schools to administer an English language proficiency screening assessment for students whose primary language is not English, and at least 24 states require students to demonstrate English language proficiency on a standardized test to be reclassified as English proficient, which they must take in addition to federally required reading and math tests; 19 and

WHEREAS, systemic inequities in public education have widened educational opportunity gaps, since students from disadvantaged groups are more likely to attend schools with far less funding and coursework offerings, experience significantly higher instructional hours devoted to test prep, and face increased threat of restructuring and/or closure and high teacher/principal turnover;<sup>20</sup> and

WHEREAS, vendors and education "reform" groups that are not comprised of educators have successfully pushed costly public school policies and products not based in research which attempt to "teacher

<sup>&</sup>lt;sup>15</sup> Fair Test (2017). *The case against high-stakes testing* (policy/research review). The National Center for Fair and Open Testing. Retrieved on June 7, 2022, from <a href="https://www.fairtest.org/k-12/high%20stakes">https://www.fairtest.org/k-12/high%20stakes</a>.

<sup>&</sup>lt;sup>16</sup> Koretz, Daniel (2017). *The testing charade: Pretending to make schools better* (book). University of Chicago Press.

<sup>&</sup>lt;sup>17</sup> Kohn, Alfie (2015). Schooling beyond measure & other unorthodox essays about education (book). Heinemann. Retrieved on June 7, 2022, from <a href="https://www.academia.edu/24493866/Kohn A 2015 Schooling beyond measure and other unorthodox essays about education Portsmouth New Hampshire Heinemann ISBN 978 0 325 07440 5 168 p Soft cover 26 73.</a>

<sup>&</sup>lt;sup>18</sup> Ravitch, Diane. (2010) *The death and life of the great American school system:* How testing and choice are undermining education (book). Basic Books.

<sup>&</sup>lt;sup>19</sup> Rafa, Alyssa, Erwin, B., Brixey, E., McCann, M., and Perez Jr., Z. (2020) *50-state comparison: English learner policies* (research report). Education Commission of the States. Retrieved on June 7, 2022, from <a href="https://www.ecs.org/50-state-comparison-english-learner-policies/">https://www.ecs.org/50-state-comparison-english-learner-policies/</a>.

<sup>&</sup>lt;sup>20</sup> Journey for Justice (2015). Failing Brown v. Board: A continuous struggle against inequity in public education (policy brief). Schott Foundation. Retrieved on June 7, 2022, from <a href="http://schottfoundation.org/blog/2018/05/18/new-journey-justice-report-shows-how-were-failing-brown-v-board#:~:text=BLOGPOST-">http://schottfoundation.org/blog/2018/05/18/new-journey-justice-report-shows-how-were-failing-brown-v-board#:~:text=BLOGPOST-</a>

<sup>,</sup>New%20Journey%20for%20Justice%20Report%20Shows%20How%20We're%20Failing,Board&text=More%20than%2060%20years%20after,segregation%20based%20largely%20on%20race.

proof" public education by directing scarce school funding toward largescale standardized testing tied to narrow curriculum pacing guides rather than trust and invest in teachers' professional knowledge, skills and experience to design, deliver and reflect on culturally responsive curriculum, instruction and assessment; and

WHEREAS, at a time when public schools face greater challenges than ever, education privatizers have capitalized on the worldwide COVID-19 pandemic to change state laws to expand charter and voucher programs without safeguards to ensure students, families and taxpayers are protected from "discrimination, corruption and fraud" and, in 26 states, with no requirements for voucher students to take the same state tests as their public and charter school counterparts;<sup>21</sup> and

WHEREAS, our union strongly opposes the ways state and federal policymakers have misused standardized test data to shame, blame and close schools attended by some of America's most vulnerable students, and to fire teachers in ways that disparately impact teachers of color, especially Black teachers;<sup>22</sup> and

WHEREAS, our union does not oppose standardized testing when the data it generates is used appropriately to improve student learning, school programs, and other school and district continuousimprovement activities; and

WHEREAS, our union believes in humane, balanced assessment systems that include a comprehensive, coherent and continuous use of curriculum-embedded, unit-based formative and summative assessments in the classroom to better understand student learning, layered with appropriate school and district assessment systems, and state accountability tests to inform the overall educational process:<sup>23</sup>

RESOLVED, that the American Federation of Teachers will create a national assessment task force that will develop goals for changes to federal assessment requirements in the reauthorization of the Every Student Succeeds Act (ESSA) to promote balanced assessment systems, diminish overreliance on standardized tests, and address the harms ESSA has brought to teaching, learning and the privatization of public schools, as well

<sup>&</sup>lt;sup>21</sup> Burris, Carol and Cimarusti, D. (2022). *Public schooling in America: Measuring each state's commitment to democratically governed schools* (research report). Network for Public Education. Retrieved on June 7, 2022, from <a href="https://www.scribd.com/document/570300930/Public-Schooling-Report-2022#from-embed">https://www.scribd.com/document/570300930/Public-Schooling-Report-2022#from-embed</a>.

<sup>&</sup>lt;sup>22</sup> Albert Shanker Institute (2015). *The state of teacher diversity in American education* (research report). Albert Shanker Institute. Retrieved on June 7, 2022, from <a href="https://www.shankerinstitute.org/resource/teacherdiversity">https://www.shankerinstitute.org/resource/teacherdiversity</a>.

<sup>&</sup>lt;sup>23</sup> Marion, Scott and Sheperd, L. (2021). *The components of a balanced assessment system* (presentation). Center for Assessment and California Collaborative for Educational Excellence. Retrieved on June 7, 2022, from https://vimeo.com/539432824.

as issues related to punitive measures such as receivership, whether by the state or other entities. In order to promote an aligned response and action, the AFT will provide supports and resources to state and local affiliates about ways to elevate teacher voice in decisions about learning and assessment to support the development of meaningful, culturally responsive, classroom-based assessment practices that promote balanced assessment systems and meaningful learning experiences for all students, and especially Black and brown students; and

RESOLVED, that the AFT will connect with other national organizations, including groups representing families and students, which share the AFT's values on humane, balanced assessment systems and take concrete steps to create partnerships that lead to actions which dismantle testing regimes that have gone too far and are not helping support children's learning, but often lead to overly punitive sanctions on schools and educators; and

RESOLVED, that the AFT will actively work to change ESSA to ensure standardized testing harms will not be imposed on future generations of students by eliminating the annual testing requirements for grades 3-8, the arbitrary quota that results in the identification and related consequences to the "bottom 5 percent," and to include in the next reauthorization of ESSA federal funding support for professional learning and technical assistance for states, local education agencies, and schools to shift from an overreliance on standardized test data to humane, balanced assessment systems, and to address the root causes of education disparities; and

RESOLVED, that the AFT will support and make available to affiliate unions and members union-developed, sustained, jobembedded professional learning, such as the AFT course "Reclaiming Assessment," which supports educators in elevating culturally responsive assessment practices that support high-quality instructional practices, providing classroom based, day-to-day learning feedback to students and educators; and

RESOLVED, that the AFT will support state and local affiliates in advocating for pre-service and in-service professional learning experiences on assessment to support the elevation of teacher voice in the decision-making process as it relates to the best interests of children; and

RESOLVED, that the AFT will support affiliate unions' advocacy to shift to state assessment policies that focus on what is important for learning rather than what is easily tested, by emphasizing the importance of more immediate, teacher-directed authentic assessments of student learning across all

grades and subjects so that assessment is integrated into decision-making practices that are focused on student needs as a natural part of the teaching and learning cycle.

Submitted by: AFT Colorado; AFT Massachusetts; Florida Education Association; Illinois Federation of Teachers; Lynn Teachers Union, Local 1037; Ohio Federation of Teachers; Rhode Island Federation of Teachers and Health Professionals

□ Adopted	□ Adopted as Amended	□ Defeated	□ Tabled
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#### 4. FOR A GREEN SCHOOLS CAMPAIGN

WHEREAS, climate change is an urgent crisis confronting people all over the world: Extreme weather, forest fires, increased infectious disease outbreaks, rising sea levels and pollution are wreaking havoc on the planet; and

WHEREAS, communities of color are disproportionately impacted by pollution, climate change and resulting extreme temperatures, causing forced migration from Puerto Rico and Central America, increased frequency and intensity of flooding and erosion, respiratory illnesses that exacerbate COVID-19 outcomes, and increased pregnancy risks especially for Black mothers; and

WHEREAS, the climate crisis exacerbates already existing systemic injustices along racial, regional, social and economic lines, having a disproportionate impact on "frontline communities" (including Indigenous communities, communities of color, migrant communities, deindustrialized communities, the poor, low-income workers, women, the elderly, the unhoused, people with disabilities and youth); and

WHEREAS, the United Nations Intergovernmental Panel on Climate Change agrees that to avert this catastrophe, we need "rapid, far-reaching and unprecedented changes in all aspects of our society" to reduce world carbon emissions to 50 percent of current levels by 2030 and to net-zero emissions by 2050; and

WHEREAS, buildings are the fourth-largest source of greenhouse gas emissions in the U.S., and it is essential for our union to take concrete steps to demand a green transformation at the sites where we have the most power: our schools; and

WHEREAS, drastic improvements to many public school buildings are long overdue, including a need to replace outdated and ineffective heating and cooling systems; improve ventilation and insulation; and remediate asbestos, lead and mold that pose a risk to students and staff; and

WHEREAS, millions of Americans are out of work and in need of good jobs as soon as possible:

RESOLVED, that the American Federation of Teachers will endorse and promote a campaign for green schools to demand that the U.S. Department of Education advocate that states and municipalities do their part to mitigate and prepare for the unfolding climate crisis by doing the following:

- Retrofit and weatherize public schools to make them healthier and energy efficient.
- 40 Remediate schools for lead, asbestos and mold.

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- 41 Install new electric, energy-efficient heating and cooling 42 systems that save money and the planet, and keep our 43 buildings' temperature better regulated.
- 44 Install new ventilation systems that prevent COVID-19, and 45 also provide heat and energy recovery by using outgoing air 46 to heat or cool incoming air.
  - Install solar panels at public schools to produce clean energy and provide cooling centers and electricity to communities during heat waves, disasters and power outages.
- 51 Support the integration of school solar and other green 52 technology with climate justice curriculum across the grade 53 levels.
- 54 Source 100 percent of the energy used by public schools 55 from renewable sources.
- 56 Expand solar energy career programs to support a pathway 57 to green careers for students.
  - Implement school composting programs, community gardening, and other sustainable practices to reduce public schools' carbon footprint and address food deserts and other community needs.
- 62 Work with unions to train and hire unemployed parents and 63 public school alumni from their local neighborhoods with the 64 highest unemployment rates to do this remediating, 65 retrofitting and solarization work.
- Prioritize schools serving low-income students and 66 communities hardest hit by the impacts of COVID-19, environmental racism and systemic disinvestment.

Submitted by: Chicago Teachers Union, Local 1			
□ Adopted □ Precluded by_	□ Adopted as Amended	<ul><li>□ Defeated</li><li>□ Referred to</li></ul>	□ Tabled

# 5. FULFILLING THE PROMISE OF EDUCATIONAL OPPORTUNITY AND EQUITY

WHEREAS, the American Federation of Teachers has a long history of fighting for public education and believes that a high-quality public education is the cornerstone of our democracy, an economic necessity, a moral imperative and a fundamental right; and

WHEREAS, formal education was once prohibited for enslaved people and as schools opened they were historically designed to assimilate and sort students by class and race, evolving into a one-size-fits-all factory model that serves only a select few, and this legacy is still seen in schools today; and

WHEREAS, the COVID-19 pandemic exacerbated long-standing inequities within the public education system caused by continuous cuts to funding, antiquated means of funding public schools, privatization, and the re-segregation of schools by race and socioeconomic status, and the compounding of challenges that many students already face in their daily lives related to poverty, institutional racism and classism; and

WHEREAS, research in neuroscience and the developmental and learning sciences shows that the lack of psychological safety and the impact of adverse childhood experiences can impede and even prevent learning, and students' sense of safety and connectedness is the foundation of their schooling and academic success; and

WHEREAS, community schools are instrumental in providing schools and the surrounding communities with resources and wraparound services offering nonacademic support that promotes the overall development of students and families; and

WHEREAS, partnerships with parents, community, and communitybased organizations provide schools and school districts with additional capacity to improve schools by offering responsive programming for all students and families; and

WHEREAS, schools and relationships with teachers and school staff can provide safe havens for students who may experience trauma, neglect, abandonment, or food and housing insecurity by providing supportive relationships and guidance, assistance programs and services, such as counseling, health services, clothing essentials, and supports for food and shelter; and

WHEREAS, paraprofessionals and specialized instructional support personnel (SISP) have been instrumental to ensure tailored health services, social services and economic supports reach students with the greatest needs, and several local affiliates have bargained for additional SISP in schools; and

WHEREAS, all students and school staff thrive in schools in which they can show up as their authentic selves while feeling safe, welcomed and affirmed, and research shows that educator well-being is integral to student learning and school climate; and

WHEREAS, the AFT has long been an advocate for providing teachers and students with the highest-quality instructional materials and pedagogy, adapting to new knowledge and tools to support improved instruction; and

WHEREAS, the AFT and allies have upheld educators' rights to teach honest, authentic and inclusive American history by fighting against legislation and school board policies (e.g., book bans, eliminating curriculum, and other policies) aimed at content that allows students to critically examine and disrupt white supremacy and systemic racism; and

WHEREAS, an anti-racism framework in K-12 classrooms recognizes students' intersecting identities (race, class, sexuality, gender, citizenship status, differing abilities, primary language, etc.), situates those identities in systems of inequity and resistance, and values these life experiences as assets in the classroom; and

WHEREAS, the overreliance on standardized test scores in punitive test-based accountability systems has created an education system where schools that serve low-income students, and schools that have predominantly Black, Hispanic and Indigenous student populations are ranked, sorted and punished rather than supported; and

WHEREAS, extracurricular activities, clubs and electives are usually cut when schools are reported as "low-performing" according to a state's accountability system and replaced with "drill-and-kill" instruction as opposed to enrichment and project-based learning; and

WHEREAS, educators and school staff are rarely included in the decision-making on policies and programs that directly impact their instruction and are forced to succumb to the policy decisions of noneducators who lack adequate understanding of the pedagogy required to deliver instruction on a wide variety of concepts and content; and

WHEREAS, a strong, high-quality teaching force is also a representative teaching force and has been shown to reduce absences and suspensions, improve test scores, and increase referrals to gifted and talented programs; and the demographics of the teaching profession rarely reflect the demographics of the students in public schools across the country; and

WHEREAS, racist and white supremacist speech and policies have no place in public education institutions, and we must support the intentional and interdisciplinary study of race, ethnicity, and indigeneity with a focus on the experiences and perspectives of people of color and address the social, economic and political ways in which identitybased systems of oppression and privilege connect; and

WHEREAS, inequitable schooling serves no one, not even the most advantaged, and equity and social justice must be at the center of educational policies and practices if we are to ensure that public schools serve our society and remain the cornerstone of our democracy:

RESOLVED, that the American Federation of Teachers, and our affiliates will be unapologetic in their efforts to uphold public education as one of the most important civil rights of modern times and relentless in their advocacy for policies and practices that inspire greater opportunity, justice and freedom; and

RESOLVED, that the AFT encourages its affiliates to promote policies that protect educators who teach anti-racism and practice gender inclusivity, and fight against districts that make rules or policies to advance discrimination and marginalization in any form; and

RESOLVED, that the AFT and its affiliates will elevate studentfocused policies and programs to disrupt inequitable practices that disproportionately impact schools serving low-income students, and schools that have predominantly Black, Hispanic and Indigenous student populations, by advocating for:

- The involvement of educators in planning and creating student-centered learning environments with pedagogical practices that ensure students are active participants in their learning.
- Schools that focus on the healthy cognitive, social, emotional and physical development of students by increasing access to school staff who have expertise in mental health to serve staff, students and families, such as school counselors, psychologists and social workers.
- Significant and sustainable growth and development of
   community schools to provide community-specific supports
   and services.
  - School schedules that provide educators and school staff with consistent and protected time for planning, collaborating and creating student-centered learning environments.
  - Coordinated state and district systems of assessment that support culturally relevant and responsive teaching and learning, along with the elimination of annual, high-stakes, punitive testing, and accountability that is mandated under the Every Student Succeeds Act.

RESOLVED, that the AFT and its affiliates will promote empowering, rigorous curriculum and instruction by advocating for:

- Pedagogy and curriculum that are age and developmentally appropriate, effective, and culturally inclusive and responsive.
- Research-based reading instruction and literacy practices
   that are culturally rich and divers and build upon AFT's
   Reading Opens the World.
- Increased collective capacity to provide or partner in training
   on trauma-informed practices, social emotional learning,
   and bereavement support.

- The purposeful establishment and continuation of wellrounded school programs that offer STEM, arts, and inclusive enrichment programs and extracurricular/cocurricular activities to all students.
- Career and technical education and apprenticeship
   programs.
  - Innovative ways for schools to engage students and infuse hands-on, student-centered experiential learning approaches that foster student ownership of learning; and

RESOLVED, that the AFT will encourage its affiliates to partner with the AFT Professional Learning and Member Engagement program to build local, state and regional pathways for training trainers and developing structures for support in providing peerled, research-based professional development that addresses the imperative shift in pedagogy away from coverage and test, and toward engagement and application; and

RESOLVED, that the AFT and its affiliates will support practices that create safe and affirming environments for educators and students without punitive, institutionalized policing of their identities and the erasure of their cultural and individualized expressions; and

RESOLVED, that the AFT and its affiliates will fight against censorship that prevents teachers from connecting with all students by supporting litigation against laws that create an arbitrary micromanagement of what is taught; and

RESOLVED, that the AFT will support affiliates' involvement in AFT programs that increase educator voice and participation in policy and decision-making, such as the Teacher Leaders Program and the Teacher Leaders Alumni Advocacy Training; and

RESOLVED, that the AFT and its affiliates will seek to collaborate with higher education institutions and partner organizations to review policies and share best practices for the intentional recruitment and retention of educators of color to a more diverse educator workforce; and

RESOLVED, that the AFT will continue its unwavering commitment to advancing opportunity, justice, and freedom for each and every educator through these principles of equity, for

# they are the basis for preparing all children for bright futures as involved citizens in our democracy.

Submitted by: All Teachers Union,	buquerque Teachers Feder Local 279	ation, Local 1420;	Cleveland
□ Adopted □ Precluded by_	□ Adopted as Amended	<ul><li>□ Defeated</li><li>□ Referred to</li></ul>	□ Tabled

#### 6. SUPPORT FOR COMMUNITY SCHOOLS

WHEREAS, public schools in the United States are the center of our communities; and

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32 33 WHEREAS, unfortunately, too many of our communities are dealing with poverty, a lack of access to health and social services, housing and food insecurity, and a lack of reliable transportation and internet services; and

WHEREAS, these conditions create a barrier against success in school and the workplace; and

WHEREAS, fully funded schools and well-designed, communitybased wraparound services can provide much-needed support for communities and families in need; and

WHEREAS, community schools offer a valuable coordination of services to support students and families in need. This model goes beyond serving just the academic needs of students; and

WHEREAS, at the core of effective community school initiatives is a well-planned coordination of services by a dedicated community school director/coordinator who helps support the unique needs of each community; and

WHEREAS, funding for community schools has also been proven to be a sound investment. For every \$1 invested in establishing a community school and hiring a site coordinator, the national average of return on investment is more than \$7; and

WHEREAS, the community school model is underutilized nationwide, with offerings that vary:

RESOLVED, that the American Federation of Teachers will affirm its commitment that every school should have access to resources to develop a community school model, including a designated community school director/coordinator—an essential resource to link services and develop community partnerships; and

RESOLVED, that the AFT will advocate for funding at the federal level dedicated specifically for creating additional community schools and supporting the hiring of community

34 35	school directors/coordinators to lead the critical work of aligning community services with family and student needs.
	Submitted by: New York State United Teachers
	□ Adopted □ Adopted as Amended □ Defeated □ Tabled □ Precluded by □ Referred to □
	7. IMPLEMENT DEVELOPMENTALLY APPROPRIATE GRADES 3-8 ASSESSMENTS THAT MEET STUDENTS' NEEDS
1 2 3 4	WHEREAS, the American Federation of Teachers supports substantive changes to the federally mandated grades 3-8 testing requirement to ensure they provide an accurate picture of student progress; and
5	WHEREAS, the tests should be developmentally appropriate, authentic and shorter; and
7 8	WHEREAS, high-stakes tests do not provide timely, meaningful data and simply do not meet the needs of families and educators; and
9 10	WHEREAS, teacher-generated, locally developed assessments are more authentic systems of assessment than high-stakes
11	assessments crafted by corporate testing companies:
12 13	RESOLVED, that the American Federation of Teachers will call on the U.S. Department of Education to call for changes to the
13 14	federally mandated testing requirements to allow grade-span
15	testing in lieu of grade-by-grade testing, and allowing locally
16	determined screening and progress-monitoring assessments,
17	that schools may already administer throughout the school year,
18	to be used to meet federal mandates; and
19	RESOLVED, that the AFT will continue to work to secure
20 21	changes and/or waivers to the federal testing mandate to allow
۷ ۱	these changes at the state level.
	Submitted by: New York State United Teachers
	□ Adopted □ Adopted as Amended □ Defeated □ Tabled □ Precluded by □ Referred to □

# 8. DEFEND THE TEACHING PROFESSION AND LGBTQIA+ EDUCATORS AND STUDENTS AGAINST PROLIFERATING ANTI-LGBTQIA+ MEASURES

WHEREAS, on March 8, 2022, Florida's Senate passed legislation that would severely curtail classroom instruction about the reality of human sexual and gender diversity; and

WHEREAS, in February 2022, Texas Gov. Greg Abbott directed state agencies to treat gender-affirming care for transgender youth as "child abuse" and required teachers and nurses to report parents who aid their child in receiving such care to the Texas Department of Family and Protective Services; and

WHEREAS, these measures join 300 anti-LGBTQIA+ bills currently under consideration by state legislators across the U.S., according to the Human Rights Campaign, including legislation passed by Idaho's House of Representatives on March 8 that would make the provision of gender-affirming healthcare to transgender youth a felony and punish providers with life in prison; and

WHEREAS, this wave of anti-LGBTQIA+—and often specifically anti-transgender—action villainizes individuals in the LGBTQIA+ community, putting a target on the back of every member of the LGBTQIA+ community and anyone assumed to belong to that community, including the many LGBTQIA+ educators and students in our schools; and

WHEREAS, this pervasive villainization increases anti-LGBTQIA+ violence and bullying in and out of schools; and

WHEREAS, laws like those in Florida are a direct attack on the teaching profession, preventing educators from teaching basic facts about human existence and fostering a chilling environment in the classroom that may deter teachers from the profession:

RESOLVED, that the American Federation of Teachers will condemn these measures as an attempt to indoctrinate young people in anti-LGBTQIA+ ideology and conscript educators as enforcers in this effort; and

RESOLVED, that the AFT will implore its members to support the state and local organizations fighting these bills, like Equality Texas and the Florida chapter of Lambda Legal, as well as labor efforts to empower local educators against these measures.

Submitted by: New York State United Teachers			
<ul><li>□ Adopted</li><li>□ Precluded by_</li></ul>	□ Adopted as Amended	<ul><li>□ Defeated</li><li>□ Referred to</li></ul>	□ Tabled

# 9. STRENGTHEN AND DIVERSIFY THE EDUCATOR PIPELINE

WHEREAS, American Federation of Teachers affiliates are working to develop a robust educator pipeline across the U.S. to encourage young people and career changers to pursue careers in teaching and to increase diversity in the educator workforce; and

WHEREAS, at the core of these initiatives are the development and expansion of grow-your-own (GYO) initiatives that cultivate relationships between P-12 school districts, higher education and community partners—programs that provide valuable early experiences for students considering a career in education, and help strengthen ties to community groups supporting students and families outside of school:

RESOLVED, that the American Federation of Teachers will call on legislators and the Department of Education to support and strengthen pathways for aspiring educators—including new students, career changers and teaching assistants—and remove impediments to preparation and teacher certification at the state level through the development and expansion of programs, including:

- Scholarship opportunities for education majors at higher education institutions covering not only tuition, but fees and books as well;
- Career ladders that provide education and certification pathways for teaching assistants—many teaching assistants have their associate or bachelor's degree and need the financial assistance and supports to become certified as a teacher;
- Programs designed for career changers—school districts should partner with higher education institutions to design programs tailored to career changers in high shortage areas, such as career and technical education. These individuals come to the classroom with a wealth of working knowledge developed through their employment history;
- Fellowship opportunities within school districts. These programs provide pre-service training covering core teaching skills, customized academic programs, and support and guidance for fellows to obtain their teaching certification;
- Residency programs developed through partnerships between higher education programs and public school districts that provide students with educational and teacher training and preparation, as well as financial assistance in the form of stipends allowing students to fully focus on their studies and student teaching;

 Improved educator certification processes at the state level eliminating delays in educators receiving their teacher certification, which results in an unnecessary barrier to getting educators in the classroom; and

RESOLVED, that the AFT will call on the Department of Education to provide grants to assist school districts with establishing and growing educator pipeline initiatives, such as GYO programs, and developing collaborations with established programs that have a proven track record of engaging students of color; and

RESOLVED, that the AFT will call on school districts to review and update their hiring practices and work to identify and remove any obstacles or hurdles that create barriers to educators of color, and continue to support successful programs to expand the number of diverse teacher candidates available to be hired by districts throughout the U.S.; and

RESOLVED, that AFT will call on the Department of Education to allocate funding to provide scholarship opportunities to potential educators, the creation of programs to support career ladders, career changers, fellowship and residency programs.

	Submitted by: Ne	ew York State United Teach	ners	
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#### 10. THE FIGHT FOR HIGHER EDUCATION

WHEREAS, higher education, particularly through our minorityserving institutions, our community colleges, and our public colleges and universities, is a public good that serves as a pathway to individual improvement, civic and democratic health, and economic growth; and

 WHEREAS, the American Federation of Teachers has committed to making higher education accessible to all students, regardless of ability to pay; to fighting for good jobs for both the instructional and non-instructional higher education workforces; and to ensuring the highest standards of education and research by protecting academic freedom and bolstering shared governance; and

WHEREAS, decades-long trends that have made college less affordable and accessible to students while simultaneously making careers in higher education more precarious and unstainable have been exacerbated and compounded by the shock of the COVID-19 pandemic to enrollments, instruction, and student and worker health and safety; and

WHEREAS, the bedrock institutions of academic integrity—tenure, academic freedom and shared governance—are under assault from hostile state legislatures, partisan media, political extremists, and even by university administrators themselves in an attempt to bend the academy's public mission to private will; and

WHEREAS, these same forces that erode academic integrity are also attacking the measures taken by colleges and universities to ensure that the public goods provided by higher education are equitably available to and inclusive of the diversity of lived experiences in the communities these institutions serve; and

WHEREAS, the overwhelming majority of workers who make up the higher education instructional workforce continue to labor with little meaningful job security or protections for academic freedom, inequitable compensation for the work they do, and no voice in shared governance; and

WHEREAS, professional and administrative staff who support students, faculty and their communities are often under-recognized for their contribution to the success of their institutions and have little to no job security and less voice in decision-making on matters that impact their work and communities, and are considered disposable when adverse conditions are projected; and

WHEREAS, there is a 50-year trend of public disinvestment in our public colleges and universities, taking us from the post-World War II moment of public support for universal access to our current time when the burden of costs have been shifted onto students via higher tuition and fees, and the higher education workforce is experiencing flat income growth and decreased security; and

WHEREAS, the transfer of costs to students has created an unstainable legacy of student debt that caused economic and emotional hardships to millions of borrowers; and

WHEREAS, the increased tuition and fees that students are paying are being misdirected to management executives, stadiums and other non instructional purposes:

RESOLVED, that the American Federation of Teachers will vigorously defend the public mission of the United States' minority-serving institutions, community colleges, and public colleges and universities, to ensure that its benefits are accessible to and inclusive of the diverse communities of our nation; and

RESOLVED, that the AFT will fight alongside faculty to protect academic freedom and academic integrity by repelling legislative incursions on academic freedom and supporting affiliates' efforts through collective bargaining and other means to reinvigorate shared governance; extending protections, including meaningful job security, to the majority of higher education instructors who are not on the tenure track; advocating for equity pay and benefits for part-time/adjunct faculty; and keeping college campuses safe and welcoming environments for the free exchange of ideas; and

RESOLVED, that the AFT will fight for good, sustainable higher education careers, be they instructional or noninstructional, by continuing to organize the higher education workforce both inside and outside of the collective bargaining context; by agitating for the development and implementation of academic labor standards in state and federal policy that provide equitable treatment for all faculty and professional staff and incentivize pathways to secure full-time academic employment for those who desire it; and by engaging the union's political power to secure the funding necessary to fairly compensate the higher education workforce and provide the resources so they can succeed in their work; and working with legislators on the state and national levels to initiate legislation that would ensure the above; and

RESOLVED, that the AFT will fight to ensure that professional and administrative staff are recognized as vital and necessary partners in the mission to educate students, support faculty and research, and implement programs in the greater communities staff serve, and take steps to fully embrace their needs with broader advocacy; and

RESOLVED, that the AFT will fight for higher education to be affordable and accessible to all students; cancel the student debt of millions of borrowers who are suffering because of the unjust way we finance higher education; and protect and expand the

## financial, educational and social supports that ensure a diverse range of students can access a college education and succeed.

Submitted by: AF	T Executive Council		
<ul><li>□ Adopted</li><li>□ Precluded by_</li></ul>	□ Adopted as Amended	<ul><li>□ Defeated</li><li>□ Referred to</li></ul>	□ Tabled

# 11. CALLING FOR DEPARTMENT OF EDUCATION STUDY OF ADJUNCT/CONTINGENT PAY AND BENEFIT INEQUITY

WHEREAS, adjunct/contingent faculty comprise 73 percent of all higher education faculty (AAUP), which is the majority of U.S. higher education faculty, and a critical and essential force for learning; and

WHEREAS, adjunct/contingent faculty possess the same teaching credentials and teach alongside tenure-track faculty without the benefits tenure-track faculty are given, including: job security, paid livable wages, access to employer healthcare, and a robust retirement plan; and

WHEREAS, 41 percent of adjunct/contingent faculty reported they struggle with job security, 1 not knowing whether they have a teaching position only days before the start of a new given term; and

WHEREAS, 25 percent of these faculty rely on some form of public assistance, and 40 percent struggle to meet monthly household needs<sup>2</sup>; and

WHEREAS, over two-thirds of adjunct/contingent faculty make less than \$50,000 per year, and one-third make less than \$25,000 per year, which is below the poverty level for a family of four; and

WHEREAS, less than one-half of adjunct/contingent faculty have access to employer-provided healthcare during a time of a global, nationwide pandemic; and

WHEREAS, most adjunct/contingent faculty are over the age of 50, and 37 percent do not know how they will manage during retirement<sup>3</sup>; and

WHEREAS, such widespread academic inequity must be called out, and measures taken to address it; and

WHEREAS, once called out, the appropriate measures to address this inequity, to the true fullest extent possible must be engaged:

RESOLVED, that the American Federation of Teachers directly request the U.S. Department of Education to fully investigate, by

<sup>3</sup> Ibid.

<sup>&</sup>lt;sup>1</sup> 2019 AFT report "An Army of Temps"

<sup>&</sup>lt;sup>2</sup> Ibid.

#### HIGHER EDUCATION COMMITTEE

30 31 32 33	use of a national study, the plight of adjunct/contingent faculty and the severe inequities of pay and overall benefits they endure as the majority workforce as U.S. higher ed faculty, and publish the results of said study.
	Submitted by: California Federation of Teachers
	□ Adopted □ Adopted as Amended □ Defeated □ Tabled □ Precluded by □ Referred to □
	12. OFFICIAL SUPPORT OF FAST FUND PROGRAMS
1	WHEREAS, FAST Funds have helped students succeed by
2	providing emergency grants to help them pay for rent, utilities, books,
3	tuition, technology, medical bills, car payments, food and gas so they
4	can stay in school and graduate; and
5	WHEREAS, FAST Funds are faculty-run emergency aid programs
6 7	with proven results; and
<i>1</i> 8	WHEREAS, most college-run emergency-aid programs deduct the value of the aid payment from the student's financial aid package; and
9	WHEREAS, establishing faculty-run emergency programs is one
10	way of involving members and retirees in ongoing union activity; and
11	WHEREAS, nearly 3 in 5 college students report experiencing basic
12	needs insecurity; and
13	WHEREAS, the cost of college today is uniformly underestimated
14	by institutions, while incomes remain stagnant, income inequality
15	persists, and social safety nets are strained; and
16	WHEREAS, the pandemic has had a detrimental impact on college
17	students; and
18	WHEREAS, costs for rent, child care, gas, food and utilities
19	continue to skyrocket throughout the country; and
20	WHEREAS, the American Federation of Teachers has previously
21	supported the implementation of new FAST Funds with a pilot
22	\$100,000 grant program in 2021:
23	RESOLVED, that the American Federation of Teachers will fully and
24	formally support the establishment of more FAST Funds at higher
25	education institutions throughout the country and that the AFT will
26	actively help facilitate the development and expansion of these faculty-
27	run emergency-aid programs.
	Submitted by: Milwaukee Area Technical College, Local 212
	□ Adopted □ Adopted as Amended □ Defeated □ Tabled □ Precluded by □ Referred to □

### 13. FOR STUDENT DEBT CANCELLATION

1 WHEREAS, the student debt crisis is a teacher debt crisis; and 2 WHEREAS, nearly half of today's educators took out student loans 3 to pay for college: and 4 WHEREAS, today's average teacher carries about \$58,700 in debt—as much as their annual salary. One in 7 teachers owes more 5 than \$105,000 in debt; and 6 WHEREAS, educators of color carry far more debt than white 7 8 educators. More than half of Black educators (56 percent) took out 9 student loans—with an average initial amount of \$68,300—compared to 44 percent of white educators, who borrowed \$54,300 on average. 10 One in 5 of those Black educators still owes more than \$105,000. In a 11 12 nation committed to education as a means of racial justice, educators 13 themselves are trapped in a system of racialized debt; and 14 WHEREAS, student loan debt is an often overlooked barrier to 15 diversifying the U.S. teaching workforce; and WHEREAS, student debt cancellation increases the take-home pay 16 of millions of indebted teachers, at no cost to their employing school 17 districts, because the federal government bears financial responsibility 18 19 for federal student loans; and WHEREAS, canceling student loan debt represents an enormous 20 economic opportunity for local and state municipalities to increase 21 22 spending in their local communities, support individuals in gaining 23 upward social mobility, and provide a deeply needed stimulus during 24 the pandemic and recovery from the pandemic; and 25 WHEREAS, canceling student debt is a policy that has broad 26 political and public support; and 27 WHEREAS, student debt cancellation is only one step toward 28 improving public education, and must be accompanied by free higher education for all, among other measures; and 29 30 WHEREAS. President Joe Biden has full executive authority to 31 cancel all federal student debt using his powers of executive order: 32 RESOLVED, that the American Federation of Teachers will call for 33 President Biden to sign the executive order to cancel all federal student 34 debt before the expiration of the federal student loan payment 35 moratorium on Aug. 1, 2022. Submitted by: Chicago Teachers Union, Local 1 □ Adopted as Amended □ Adopted □ Defeated □ Tabled

□ Referred to

□ Precluded by\_\_\_\_

### 14. NEW DEAL ON PART-TIME HEALTHCARE EQUITY PROJECT

1 WHEREAS, healthcare is a fundamental human right; and 2 WHEREAS, healthy faculty make for better student learning 3 conditions; and WHEREAS, part-time contingent higher education faculty make 4 5 up approximately 79 percent of the temporary academic gig 6 economy; and 7 WHEREAS, many part-time higher education faculty have little or no job security and suffer from lack of parity in pay, retirement, 8 healthcare benefits (including vision, mental and dental), as well as 9 10 other union-negotiated contract rights; and WHEREAS, many states are lacking state incentive programs 11 for community college districts or higher education institutions to 12 offer health insurance for part-time faculty; and 13 14 WHEREAS, 25 percent of part-time, contingent or adjunct faculty rely on public assistance, and the lack of healthcare and 15 16 health insurance is one of the major contributors to poverty and 17 homelessness in America: 18 RESOLVED, that the American Federation of Teachers will start a New Deal on Part-Time Healthcare Equity Project to 19 20 support local unions across America, campaign for, and 21 achieve part-time faculty health insurance access and 22 coverage; and RESOLVED, that the AFT will sponsor legislation to 23 establish tax incentives and permanent healthcare programs 24 for part-time faculty, their spouses and their dependents. to 25 defray costs of programs not funded by their employers or 26 27 states. Submitted by: Los Angeles College Faculty Guild, Local 1521 □ Adopted □ Adopted as Amended □ Defeated □ Tabled □ Precluded by\_\_\_\_\_ □ Referred to

### 32. SOLIDARITY WITH UKRAINE

WHEREAS, the Ukrainian people have a long history of fighting for their sovereignty, including, since World War II, voting for independence from the former Soviet Union in 1991, and pushing out Russian puppet control in 2014. Ukrainians see themselves as part of Europe and have repeatedly sought entry, like others from the former Soviet sphere, into the European Union and NATO. On the morning of Feb. 24, 2022, Russian forces launched an unprovoked invasion of Ukraine, threatening its sovereignty, democracy, and creating a terrible humanitarian and refugee crisis; and

WHEREAS, this invasion has turned into a horrific and brutal war, in which the civilian population has suffered horribly, amounting to crimes of war; Russia's invasion, has leveled cities, killed tens of thousands of Ukrainians—and Russians—and forced millions from their homes; and

WHEREAS, according to the United Nations Educational, Scientific and Cultural Organization (UNESCO), more than 1,500 schools across Ukraine have been destroyed, damaged or forced to close, displacing thousands of students and teachers; in addition, hospitals and clinics, religious and cultural sites, and public institutions have been deliberately targeted by heavy artillery, explosives and air strikes; and

WHEREAS, this invasion is an assault not just on Ukraine, but also on international order, which is based upon the mutual understanding that conflicts among nations can be resolved by peaceful and diplomatic means; as educators—teachers of government, civics and world history—we have not forgotten the costs paid over many decades in creating that order; and

WHEREAS, the plight of refugees is heart-rending. More than 5 million refugees are estimated to have fled to neighboring countries, and more than 7 million are estimated to be internally displaced—remaining in Ukraine, but having lost homes, jobs, families and community. We note that:

- Nearly all of those fleeing Ukraine have been welcomed into neighboring countries, although some minorities of color or religion, from Africa and Asia, have met with wrongful discrimination at the border; and
- The flood of refugees has highlighted the special plight of women, children, the elderly, and other vulnerable groups now facing new risks of gender-based violence or trafficking; and

WHEREAS, the cost of Russian aggression in Ukraine is not only impacting the people of Ukraine and their neighbors in Europe, it's also impacting America's working families by triggering higher energy costs, higher food costs and, eventually, increased taxes due to a higher defense budget; and

WHEREAS, Ukraine has always been one of the world's top grain and vegetable-oil suppliers, but the war is now disrupting its harvests

and exports, contributing to a global food crisis, and risking a new wave of hunger in the world's most vulnerable countries; and

WHEREAS, the Biden administration has thus far shown leadership in guiding a coordinated response among a significant number of allies to support Ukraine while preventing direct U.S. military involvement; and

WHEREAS, the humanitarian task ahead is daunting; but the outpouring of rescue assistance from relief workers, international agencies, faith-based organizations and individual volunteers has been enormous, both within Ukraine and in neighboring countries; and

WHEREAS, Human Rights Watch has documented several cases of Russian military forces committing law-of-war violations against civilians in occupied areas; these include sexual assault and rape, summary execution, rioting and other cases of unlawful violence; those who carried out these abuses, says Human Rights Watch, are responsible for war crimes:

RESOLVED, the American Federation of Teachers condemns without reservation the unprovoked and unjustified Russian invasion of Ukraine, and affirms the fundamental principle that aggression should not be the answer to conflict among nations. We assert, as we have for more than 100 years since our union's founding, that the pursuit of peace and democracy is a fundamental value of the labor union movement, and an essential tenet in securing social justice, worker rights, and human rights; and

RESOLVED, that the AFT expresses solidarity with the people, workers and labor unions of Ukraine; we highlight the Ukrainian unions of teachers, healthcare professionals, emergency workers and public employees who continue their heroic work even while under fire; and we extend that solidarity to Russian independent unions and activists who bravely oppose the war from within Russia; and

RESOLVED, that the AFT will continue to support the needs of students, educators and teachers unions who remain in Ukraine, where education continues, even under the most difficult conditions; and

RESOLVED, that the AFT joins with those in the international community calling for an immediate end to hostilities in Ukraine; the retreat of Russian forces; restoration of Ukraine's sovereign borders; and negotiations for a peace process that respects democracy, human rights and international law; and

RESOLVED, that the AFT will continue to support political and economic measures aligned with ending the war. As examples:

We will continue to support the administration's financial
 and political sanctions that specifically target the interests
 and assets of the Russian leadership and oligarchs; and

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- In the interest of our communities, we will back efforts to shield America's food and energy supplies from the economic backlash of the war; and
- We will renew our call for the prudent divestment of public school teachers' pension fund assets from investments with ties to Russia; and

RESOLVED, that the AFT supports efforts by the United States and the world community to provide humanitarian aid to the Ukrainian people, including both refugees and internally displaced people; we urge countries that are receiving refugees to welcome them regardless of their color, religion, ethnicity or nationality, and to work for their integration without discrimination; and

RESOLVED, that the AFT will continue our own direct outreach and support of teachers and their unions in refugee-receiving countries, including Poland, Germany and across Europe, where local schools are integrating refugee children into education systems and resettling them in their communities; and

RESOLVED, that the AFT will continue to support other unionbased efforts, such as those by Education International and Public Services International, to channel humanitarian aid to the region; and we recognize the generosity of thousands of individual AFT members who have so far participated in an unprecedented humanitarian fundraising effort; and

RESOLVED, that the AFT will ally with international human rights organizations in reaffirming that the laws of war prohibit murder, sexual violence, torture, and inhumane treatment of captured combatants and civilians; those who order or commit such acts are responsible for war crimes, and must be held accountable; and

RESOLVED, that the AFT recognizes the cost of this war to our members, their families and their communities, and the sacrifices that will be made in the fight for defending democracy.

	Submitted by: A	FT Executive Council		
- I reduded by	<ul><li>□ Adopted</li><li>□ Precluded by</li></ul>	□ Adopted as Amended	<ul><li>□ Defeated</li><li>□ Referred to</li></ul>	□ Tabled

### 15. STOP ASIAN HATE

WHEREAS, the American Federation of Teachers is strongly opposed to crimes of racial bias and discrimination; and

WHEREAS, the COVID-19 pandemic, begun in 2020, has created a climate of fear and insecurity; and

WHEREAS, nearly 11,000 hate crimes targeting those of Asian and Pacific Island descent across America were reported to Stop AAPI Hate, an advocacy organization, and the *New York Times* from March 2020 through December 2021; and

WHEREAS, these incidents include reports of people being spat on, blocked from public transportation, victimized by workplace discrimination, beaten, stabbed and assaulted while being called transmitters of the virus; and

WHEREAS, on March 16, 2021, eight individuals were killed, six of whom were AAPI women in Atlanta; and

WHEREAS, there has been a surge of assaults on Asian Americans in New York City's Chinatown, in Boston Common, as well as in many other communities across our country and that during these assaults, attackers have claimed that Asians had caused the coronavirus; and

WHEREAS, racially motivated violence has increased to alarming levels since the outbreak of the virus, increasing 77 percent between 2019 and 2020, and approximately 340 percent between 2020 and 2021; and

WHEREAS, we must invest in long-term solutions that address the root causes of violence and hate in our communities. And we must recognize that violence against Asian American communities is part of a larger system of violence and racism against all communities of color, including Black, Hispanic, Indigenous and immigrant communities; and

WHEREAS, in this time of crisis, we must come together and build strong communities of trust, where we all feel safe, where all workers are treated with dignity and respect, where all children feel comfortable going to school, and where all our loved ones have the freedom to thrive; and

WHEREAS, Illinois and New Jersey were the first two states that passed legislation requiring teaching of Asian American history in public schools, and efforts are being made to have it taught in many other states, including New York:

RESOLVED, that the American Federation of Teachers supports state efforts to pass legislation to develop and implement an expanded curriculum that is inclusive of Asian American history and contributions to the United States; and

RESOLVED, that the AFT will support federal legislation, Teaching Asian Pacific American History Act (H.R. 2283) sponsored by U.S. Rep. Grace Meng (D-N.Y.) to promote the

teaching and learning of Asian Pacific American history in schools across the United States; and

RESOLVED, that the AFT advocates for teaching ethnic and Indigenous studies as foundational knowledge for respectful cross-cultural understanding and uplifting BIPOC (Black, Indigenous and people of color) voices and communities; and

RESOLVED, that the AFT repudiates all racially motivated crimes against Asians and Asian Americans and encourages that they are identified as bias/hate crimes; and

RESOLVED, that the AFT expresses its position on social media and in public forums, that the union stands in solidarity with Asians and Asian American students and educators; and

RESOLVED, that the AFT extends/reaffirms its commitment to policies, initiatives and movements that promote respect for and inclusion of Asians and Asian Americans; and

RESOLVED, that the AFT will continue its advocacy on behalf of our students and communities to ensure that they are not discriminated against, targeted or profiled.

•	oston Teachers Union, Loca 2; United Teachers Los Ang	*	ration of
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### 16. ADDRESSING THE NEEDS OF AAPI UNION MEMBERS AND COMMUNITY

WHEREAS, The Asian American and Pacific Islander (AAPI) community is one of the most diverse and fastest-growing racial/ethnic groups in the United States, growing over four times as rapidly as the total U.S. population and is expected to double to over 47 million by 2060; and

WHEREAS, the current AAPI community in the U.S. is at 24 million strong and is a mosaic of rich cultural and ethnic diversity, which represents over 100 languages and 50 ethnic groups, and has made significant social, artistic, cultural, educational, literary, culinary, political and economic contributions to American life; and

WHEREAS, Asian American workers have been integral to the U.S. labor movement since the 1800s, when plantation workers in the Hawaiian Islands began forming unions to protest working conditions and continue to play critical roles throughout the United States in building political and labor power; and

WHEREAS, the pandemic exposed the severe structural challenges facing low-wage workers, many of whom are Southeast

Asian workers who often experience job insecurity and neglect in the workplace; and

WHEREAS, America's broken immigration system is forcing Asian immigrants into the shadow economy, where they suffer wage theft, on-the-job fatalities and pay violations; and

WHEREAS, AAPIs need to have equal access to federal programs and services and expanded language access and increased efforts to combat discrimination; and

WHEREAS, anti-Asian racism has been a consistent part of American history, incidents have risen due to the association of COVID-19 with Asian people, according to the Stop AAPI Hate Reporting Center: Close to 3,800, racist incidents were reported last year, a significant increase from previous years. Incidents of hate and racism manifest in different ways, and the AAPI community has experienced everything from physical attacks, verbal harassment and violence leading to death, as seen in the horrific fatal shootings at Atlanta-based massage parlors in March 2021; and

WHEREAS, there is a shortage of preK-12 teachers, paraprofessionals and school-related personnel, school administrators, public service employees and healthcare workers who are Asian; and

WHEREAS, our members work with the AAPI community across all constituencies (teachers, PSRPs, state and local government workers, higher education faculty and staff, early childhood educators and healthcare professionals) and need the appropriate preparation, information and resources to work effectively with this diverse population:

RESOLVED, that the American Federation of Teachers will focus our efforts to elevate the importance of AAPI issues to the union in three key areas:

- 1. Programs and initiatives
- 49 2. Policy and campaigns
- 50 3. Communications

- **Programs and Initiatives**
- Extend and expand direct services to our affiliates and members working with AAPI students and families;
- Continue to support immigration information and citizenship clinics;
- Help AFT affiliates find opportunities to support AAPI
   members;
- Strengthen our work on citizenship and immigration issues and English language learner issues (including continuing to be a strong advocate for, and provide high-quality resources to, non-AAPI immigrants and ELLs of all language backgrounds and countries of origin);

- Expand and deepen the AFT's strategic state, local and national partnerships with AAPI advocacy, legislative and political organizations, and faith-based networks, as well as with community-based organizations committed to improving the lives of AAPI families;
- Create a domestic plan of action that integrates the AFT's international work in Asia to promote democracy and civil society;
- Advocate for improved recruitment, support and retention of
   AAPI teachers, PSRPs, public employees, nurses and other
   healthcare professionals, and higher education faculty, with
   initiatives that are inclusive of grow-your-own programs and
   more traditional recruitment routes but that do not rely
   significantly on the H1B Visa Program for recruitment;
- Promote ethical recruiting and workplace treatment practices of H1B visa holders who are brought to the country; Support state and federal legislation that promotes the teaching and learning of Asian Pacific American history in schools across the United States;
- Advocate for expanded curriculum that is inclusive of Asian
   American and Pacific Islander history and culture;
- Support trainings on the shared history of structural racism,
   civil rights, identity, immigration and citizenship with other
   Black, Indigenous, and people of color (BIPOC)
   communities, with the goal of building greater awareness
   and power together;
- Continue to provide AFT AAPI-themed publications, culturally relevant professional development and other union-sponsored resources, such as Colorín Colorado, Share My Lesson, to increase our members' efficacy with instruction and on AAPI parent and community outreach; and

### **Policy and Campaigns**

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- Develop and champion a robust AFT legislative agenda and campaigns, to be shared with the president's administration, AAPI lawmakers and allies on Capitol Hill, state and local legislative and government organizations, and the broader community, that focus on:
  - 1. Comprehensive immigration reform and immigration executive actions;
- 103 **2. Passage of the federal DREAM Act**:
  - 3. Higher wages and worker protections;
- 4. Greater healthcare access for the AAPI community;
- 5. Early childhood education and bilingual education;

- 107 6. More career and college preparation programs to 108 prepare more AAPI youth to succeed in the workplace and 109 graduate with higher education degrees;
- 7. Recruitment and support of AAPI teachers, paraprofessionals and school support staff, professors and adjunct faculty, and healthcare workers; and
- Maximize current potential of political campaigns by incorporating multiple AAPI voices and needs;
- Call for greater disaggregated data on AAPIs to address
   masked needs within AAPI subgroups. Lack of data
   contributes to the model minority myth;
- Commit to have an AFT presence and participation in AAPI
   events, such as educational conferences, community
   outreach events;
- Bolster organizing campaigns/events targeting AAPIs
   through expanded work on issues that directly affect them;
   and

#### 124 **Communications**

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- Be proactive about addressing the urgent needs of the AAPI
   community where they live and across all settings where
   AFT members work: in schools, public institutions, hospitals
   and institutions of higher education; and
- Enact a comprehensive interdepartmental communications
   strategy that includes staffing, is informed by AFT policy and
   programmatic priorities, and includes traditional and new
   media.

Submitted by: Boston Teachers Union, Local 66; United Teachers Los Angeles, Local 1021

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□ Precluded by_		□ Referred to	

## 17. DEFEAT ANTI-LGBTQIA+ 'DON'T SAY GAY' AND ANTI-TRANSGENDER BILLS AND ATTACKS WITH MASS PRIDE AND MASS ACTION

- WHEREAS, thousands of young middle school, high school and college students walked out in Florida and across the country throughout the spring in response to the latest right-wing attack of the Trump movement trying to force LGBTQIA+ youth back into the closet. In the walkouts, some under the banner "Say Gay Anyway!" youth proclaimed loud and clear that they refuse to go back into the closet, and they will not accept anti-LGBTQIA+ violence in our schools, our
- 8 communities and in this country. These attacks have emboldened

young people to be more openly gay, transgender, and proud than ever before; and

WHEREAS, H.B. 1557, presented as "An act relating to parental rights in education," better known as the "Don't Say Gay" bill, is a vile and bigoted attack on LGBTQIA+ youth in Florida, presented as prohibiting any discussion on sexual orientation and gender identity in school classrooms; and

WHEREAS, the Florida law could eliminate any book or educational material that even mentions anything about LGBTQIA+ rights or references any LGBTQIA+ historical figures, or those who are in "nontraditional" gender roles or identity. Although the law claims to apply to the kindergarten to third-grade levels, what this law could mean is that discussions on gay and transgender people could be silenced and prohibited at any grade level; and

WHEREAS, the bill does more than prohibit classroom discussions about sexual orientation and gender identity, it's a green light to anti-LGBTQIA+ bigots, Trump supporters, and neo-fascists to repress LGBTQIA+ students and all youth rights; and

WHEREAS, one of the most dangerous and vicious provisions of this bill also aims to compel teachers, counselors and any school staff to inform abusive, homophobic or transphobic parents if their child is discussing their sexual orientation or gender identity in school. This would make it impossible for LGBTQIA+ students to go to any adult in the education system to raise their sexuality or gender identity, isolating them and setting them up for potential abuse at home; and

WHEREAS, already in 2022, hundreds of homophobic and antitransgender bills have been introduced in state legislatures across the country, and some have already passed. Many have specifically targeted youth and educators in schools. The passage of Florida's "Don't Say Gay" law has already emboldened these efforts across the country; and

WHEREAS, these laws and the anti-LGBTQIA+, anti-youth propaganda that is used to justify them is intended to whip up attacks in our schools and communities. We must build campaigns to defend LGBTQIA+ youth and support their fight for equality; and

WHEREAS, for most young people, schools are a place to build social relations that help youth develop their own sense of identity as an independent person, including their sexual orientation and gender identity. It is essential to learning and development for young people to have a safe school environment that validates, acknowledges and celebrates LGBTQIA+ people and history, whether the students are out or not. These bills guarantee the negative reinforcement of every homophobic, anti-transgender, backward and bigoted impulse in our society; and

WHEREAS, the leadership of LGBTQIA+ youth and allies has been critical to defending all civil rights and human rights against attacks,

including by the proto-fascist Trump movement over the next years.
We must defend our leaders:

RESOLVED, that the American Federation of Teachers will take all necessary steps to defeat and overturn the "Don't Say Gay" law in Florida and other homophobic and anti-transgender laws and attacks throughout the country; and

RESOLVED, that the AFT affirms our commitment to LGBTQIA+ youth and all young people to learn about and develop their own sexual orientation and gender identity. We support the independent mass actions of youth to defend their existence, dignity and rights of the LGBTQIA+ community; and

RESOLVED, that the AFT will vigorously defend educators who support LGBTQIA+ youth and who teach about the existence, dignity, rights, mass actions, history and pride of LGBTQIA+ people.

Submitted by: B	erkeley Federation of Teach	ers, Local 1078	
□ Adopted □ Precluded by_	□ Adopted as Amended	<ul><li>□ Defeated</li><li>□ Referred to</li></ul>	□ Tabled

#### 18. STOP VIOLENCE AGAINST ASIAN AMERICANS

WHEREAS, during the COVID-19 pandemic, Asian Americans have seen a rising tide of violence directed at people of Asian descent. Starting with a vicious knife attack on a father and his two sons, ages 6 and 3, in Midland, Texas, in March 2020, and the murders of eight people, six of whom were Asian American women, near Atlanta, in March 2021, thousands of attacks have been reported in the last year—and many more have not; and

WHEREAS, modern violence against Asians goes back to the 1980s, when Vincent Chin was killed by two white Americans who blamed him for the rise of the Japanese auto industry, despite the fact that he was Chinese American. Mr. Chin's killers were sentenced to probation and a \$3,000 fine; and

WHEREAS, myths of the model minority and dominant stereotypes of East Asians have historically reinforced anti-Black racism and been deployed to prevent multiracial solidarity; and

WHEREAS, this latest wave of anti-Asian violence was fanned by the Trump administration, whose toxic mix of anti-immigrant xenophobia, anti-Asian racism and U.S. imperial foreign policy brought about these tragic results. Extreme oppression of Asian Americans has been a feature of Asian American life for many in the United States dating back to the mid-19th century. Chinese American workers were paid much less than white workers while building the Transcontinental

Railroad. Chinese American miners were subject to a high Foreign Miners' Tax that provided nearly 25 percent of tax revenues for California. The passage of the Chinese Exclusion Act in 1882 barred immigration from China. A few years later, 28 Chinese American miners were killed and 15 more wounded in Rock Springs, Wyo., in 1885; and

WHEREAS, Chinese and other Asian Americans have been the target of racist laws first aimed at other oppressed nationalities. The anti-miscegenation laws designed to prevent African Americans from marrying white Americans also were applied to Chinese, Japanese and Filipino immigrants up to and through World War II. Some school districts could and did segregate Chinese, Japanese and Chicano children into separate schooling from whites; and

WHEREAS, the list of oppression is long, including 120,000 Japanese Americans forced into concentration camps during World War II, restrictive covenants used to force Chinese Americans to live only in Chinatown, and so much more:

RESOLVED, that the American Federation of Teachers will send a message of unconditional solidarity to all Asian Americans. The AFT stands for and supports all efforts for full equality of all oppressed peoples and nationalities, including Asian Americans; and

RESOLVED, that the AFT and its members will use our platforms to expose racist violence and oppression of Asian Americans. We encourage education as one tool in the fight against racist ignorance.

Submitted by: Chicago Teachers Union, Local 1

Adopted 

Adopted 

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### 19. ANTI-RACISM AND CULTURALLY RESPONSIVE CURRICULUM AS A SCHOOL PRIORITY

WHEREAS, we are in a historical moment in which the U.S. and the world have been forced to confront the legacy of systemic and institutional racism; and

WHEREAS, now is the time to lead as educators toward what education will look like in the future: an education that promotes collective liberation from racism and prejudice that disproportionately impact communities of color, an education system that promotes racial, economic, social and environmental justice; and

WHEREAS, the implementation of ethnic studies and culturally sustaining curricula is of critical importance to supporting the learning needs of all students, but particularly students of color; and

WHEREAS, punitive discipline practices and the over-policing of Black and brown students in schools leads to the criminalization of students and is damaging to their health and well-being:

RESOLVED, that the American Federation of Teachers will provide resources for and will lead an ongoing campaign to help members lobby all school-based committees, whether elected or appointed, in public schools to prioritize anti-racist and culturally responsive curriculum, instruction, and professional development in schools with all school stakeholders by taking any, and hopefully, all of the following actions; and

- 1. Fully funding high-quality anti-racist professional development training available from the district and/or from outside organizations, for school stakeholders about restorative justice, four levels of racism<sup>1</sup>, microaggressions, and culturally responsive curriculum.
- 2. Advancing proposals for and implementation of culturally responsive curriculum.
- 3. Launching student-led and designed surveys where students can share their experiences with racism in schools, needs and desires for curriculum, diversity among staff, relations and interactions with other students and staff, etc.
- 4. Launching surveys led and designed by teachers and staff where they can share their experiences with racism in schools and their related needs and desires.
- **5.** Advancing proposals for and implementation of restorative justice practices.
  - 6. Supporting efforts to reallocate funds from school resource officers to trained staff who can provide counseling services, restorative justice programs, trauma-informed instruction, and supports for students in temporary living situations.
- 7. Expanding grow-your-own initiatives to expand the rates of licensed teachers of color in our public schools.
- **8.** Increasing access for diverse community members, especially parents to find employment in schools.
- 9. Regularly gathering qualitative and quantitative data from all school stakeholders on how to effectively promote racial, social and economic justice, culturally responsive curriculum and restorative practices in our classrooms, schools and communities.

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<sup>&</sup>lt;sup>1</sup> <u>https://www.thesociologicalcinema.com/videos/individual-vs-systemic-4-types-of-racism</u>

52 10. Conducting asset mapping of school communities in order 53 to identify additional resources to connect student needs, 54 identities, and cultures to curriculum and school activities; 55 and RESOLVED, that the AFT will provide anti-racist and culturally 56 sustaining professional development and support members in 57 developing, implementing and sharing anti-racist and culturally 58 sustaining curriculum (including using the Share My Lesson 59 60 platform) with members and all school stakeholders; and RESOLVED, that the AFT will elevate these demands and 61 62 proposals among its locals. Submitted by: Chicago Teachers Union, Local 1 □ Defeated □ Tabled □ Adopted □ Adopted as Amended □ Precluded by\_\_\_\_\_ □ Referred to

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#### 20. TEACHING AND LEARNING ABOUT LABOR

WHEREAS, attacks on the labor movement have been increasing in volume and intensity fomented by anti-union politicians, organizations, corporations and wealthy individuals; and

 WHEREAS, recent attacks have been primarily focused on public employee unions including teachers, police officers and firefighters and other local, state and federal employees; and

WHEREAS, research conducted by Hart Associates indicates that, of all adults, 46 percent said they knew a fair amount or a great amount about unions as opposed to 54 percent who said they knew just a little or did not know much about unions; and

WHEREAS, that same research found a great deal of misunderstanding and misinformation about unions and what they do; and

WHEREAS, other studies show that the more people know about unions, the higher the approval rate; and

WHEREAS, Americans said their chief sources of knowledge about unions were personal experience (37 percent), people in unions (26 percent) and the media (25 percent) while schools were not mentioned at all; and

WHEREAS, while there are a number of well-documented reasons for the relative decline of American labor, including intense opposition from employers and their allies, it can be argued that the lack of knowledge or incorrect knowledge about unions contributed to this decline; and

WHEREAS, the lack of knowledge and support of the labor movement makes it more difficult to gain public and political support for its goals; and

WHEREAS, a number of studies conclude that the American labor movement has been—and is—a major advocate for measures to improve the lives of working families, including public education, a minimum wage, unemployment insurance, workers' compensation, health and safety laws, progressive leave policies, the right to organize and bargain collectively, Social Security, Medicare, pensions, and improved wages and working conditions for all American workers whether in a union or not; and

WHEREAS, if the fortunes of the American labor movement are to improve, its story must be told and told more effectively; and

WHEREAS, the Albert Shanker Institute in cooperation with the American Labor Studies Center published "American Labor in U.S. History Textbooks: How Labor's Story is *Distorted* in High School History Textbooks" that concludes that labor's role in U.S. history is misrepresented, downplayed or ignored; and

WHEREAS, there exists a number of excellent programs and curriculum about the rich history and the economic, political, social and

#### LABOR AND THE ECONOMY COMMITTEE

cultural activities of workers and their unions but few find their way into American classrooms and labor education programs; and

WHEREAS, the American Labor Studies Center owns and is restoring the home of Kate Mullany, a young Irish immigrant who formed our nation's first bona fide all-female union in 1864—the Troy Collar Laundry Union—that was designated a National Historic Landmark by the secretary of the interior in 1998 and a National Historic Site, a unit within the National Park System, by Congress in 2004; and

WHEREAS, the American Labor Studies Center is in the process of establishing a National Trade Union Women's Memorial honoring women who have made significant contributions to workers and their unions throughout our nation's history at the Kate Mullany National Historic Site; and

WHEREAS, American Federation of Teachers President Randi Weingarten wrote, "The American Labor Studies Center is a wonderful source for elementary and secondary teachers who are seeking high-quality curriculum materials and resources for integrating labor history, and an understanding of the role of the labor movement, into their classrooms. It deserves the strong support of all those who support the labor movement and the Center's mission":

RESOLVED, that the American Federation of Teachers will actively continue its policies and programs to assist members to understand the need for the integration of the labor movement and its history into the curriculum, and identify curriculum resources and strategies; and

RESOLVED, that the AFT will continue to actively support and promote the American Labor Studies Center (www.labor-studies.org) that provides high-quality and extensive K-12 teaching materials about the American labor movement and its history through its communications platforms and the restoration and opening of the Kate Mullany National Historic Site (www.katemullanynhs.org) in Troy, N.Y., and the creation of a National Trade Union Women's Memorial at the site.

Submitted by: Ti	roy Teachers Association, L	ocal 3060	
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## 21. BUILDING A BETTER BRIDGE BETWEEN LEARNING AND WORK THROUGH CTE, INTERNSHIPS AND APPRENTICESHIPS

WHEREAS, career and technical education (CTE) has proven its value in minimizing dropout rates and promoting further education in proportions approaching those of purely academic routes; and

WHEREAS, America is experiencing severe shortages in a number of areas, exacerbated by COVID-19, all the while needing to prepare students for well-paying, middle-class jobs of the future; and

WHEREAS, the German dual-track vocational education and training (VET) system is so prestigious because it puts students' needs at the center of the system, giving students multiple options for careers beginning with career research and marketing, followed by an application to a company or public sector institution for a paid apprenticeship position that consists of classroom study in specialized vocational schools and on-the-job work experience under the supervision of a certified trainer; and

WHEREAS, about 51 percent of Germany's workers are skilled workers trained in the VET system, in which 430,000 companies partner with vocational schools and more than 80 percent of large companies hire apprentices; and

WHEREAS, the German system has a tri-partite governance structure composed of government, the private sector and labor unions, which ensure that an emphasis on social inclusion is maintained; and

WHEREAS, the United States lacks the tri-partite system of collaboration between government, industry and labor, and U.S. politics and culture differ significantly from Germany's; nevertheless, there are elements of the German VET system that can improve our career and technical education system, producing greater benefits both for students and our economy; and

WHEREAS, the United States needs to embrace CTE as a system of career advising, career-connected learning, followed by an employer-facilitated transition to work and/or further education tied to a career.

RESOLVED, that the American Federation of Teachers, including its locals and affiliated organizations, will support and will advocate for the development of student internships and apprenticeships, including pre-apprenticeship programs in career and technical education programs in school districts across the United States, in partnership with local employers, union apprenticeship programs and community colleges; and

RESOLVED, that the AFT, including its locals and affiliated organizations, will support and will advocate for the development

of an incentive structure at the national and local levels to encourage the private sector to play a role similar to that of German companies in the preparation of young people for skilled, high-paying jobs; and

 RESOLVED, that the AFT, including its locals and affiliated organizations, will advocate for externships for CTE teachers to maintain their knowledge of new technologies and processes in industries so that they are able to keep curricula up to date and teach students the latest skills that companies are looking for; and

RESOLVED, that the AFT will advocate for and seek resources to fund a position of coordinator in schools to manage local partnerships to develop relevant career advising, internships and apprenticeships for students and externships for teachers, similar to the AFT's Innovation Fund-granted position in Peoria, Ill., that proved so valuable to the community that the local Chamber of Commerce and partners have continued to fund the position.

Submitted by: A	F1 Connecticut		
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### 22. STANDING AGAINST TAXPAYER FUNDING OF SCHOOL VOUCHER PROGRAMS

WHEREAS, public education is the foundation of our democracy where all children are accepted regardless of their gender, race, sexual orientation, religion, disability or economic status; and

WHEREAS, our public schools are the heart of our communities, providing all children with an ample and effective opportunity for a public education; and

WHEREAS, it is not viable or desirable to divert public resources to educate only select students in other programs, which do not meet the accountability and inclusion standards of our public schools; but rather, we need to focus on educating all students with a well-resourced public education system; and

WHEREAS, it is essential to focus on providing public schools with the funds and resources to meet the needs of all students; and

WHEREAS, there have been strategic attempts to dismantle public education by imposing taxpayer-funded school voucher programs; and

WHEREAS, there are currently 27 voucher programs in 16 states and the District of Columbia; and

WHEREAS, states like New Hampshire have seen unregulated, taxpayer-funded vouchers used to discriminate against children and not provide all of them an equal opportunity at a free public education:

RESOLVED, that the American Federation of Teachers will continue to publicly oppose the diversion of public funds to discriminatory voucher programs that significantly reduce public financial support to our cherished public schools; and

RESOLVED, that the AFT will continue to use its voice nationally and on the state and local levels to educate the public about the dangers of vouchers; and

RESOLVED, that the AFT will continue to lobby national, state, and local governments, and support state federations in their opposition to school vouchers; and

RESOLVED, that the AFT will continue to partner with likeminded community organizations, parent organizations and labor organizations to support fully funded public schools; and

RESOLVED, that the AFT will continue to shout from sea to shining sea the value, importance, and fundamental right of every American child to a free and appropriate public education.

Submitted by: N	ashua Teachers' Union, Loc	cal 1044	
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#### 23. IN OPPOSITION TO U.S. SANCTIONS ON CUBA

WHEREAS, starting in 1960, the U.S. has imposed an increasingly severe economic, commercial and financial embargo on Cuba, which was intensified by Donald Trump in 2017; and

WHEREAS, the U.S. blockade often prevents the purchase of necessary educational materials, desks, books, technology, which are essential for the teaching-learning process, and even basic resources for building repairs in the schools; and

WHEREAS, the U.S. blockade has severely restricted collaboration on scientific and medical research that interferes with the potential of saving lives in the face of this pandemic,<sup>1</sup> including Cuba's development of four vaccines against COVID-19; and

WHEREAS, for 29 consecutive years, the General Assembly of the United Nations has voted overwhelmingly to adopt a resolution in favor of lifting the U.S. embargo against Cuba;<sup>2</sup> and

<sup>&</sup>lt;sup>1</sup> https://www.ethicsandinternationalaffairs.org/2020/u-s-economic-sanctions-on-cuba-in-the-context-of-the-pandemic-covid-19/

 $<sup>^2\,\</sup>underline{\text{https://www.reuters.com/world/americas/us-continues-vote-against-un-call-end-cuba-embargo-2021-06-23/}$ 

WHEREAS, despite punishing sanctions, Cuba is a country that prioritizes education and spends 13 percent of its gross domestic product on universal public education, the highest of any nation;<sup>3</sup> and

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WHEREAS, current U.S. policy undermines the solidarity that Cuba has shown with oppressed communities globally and in the U.S.; and

WHEREAS, Cuba is providing free medical education to lowincome students in the U.S., particularly students of color in underserved communities who are unable to afford medical school;<sup>4</sup> and

WHEREAS, Cuba has a long history of providing international medical aid and healthcare to the peoples of the world, and the Henry Reeve International Brigades were decisive in the fight against Ebola and have stepped forward in many epidemics around the world, including dengue fever, HIV/AIDS, swine flu and hepatitis; 5 and

WHEREAS, since the outbreak of COVID-19, Cuba has sent 3,700 health workers in 52 international brigades to 39 countries overwhelmed by the pandemic, with requests for assistance from many more countries;6 and

WHEREAS, the pandemic has shown that international cooperation is essential for public health, and Cuba has led the way with its medical internationalism and solidarity; and

WHEREAS, the U.S. has consistently worked to undermine the progress demonstrated above in the educational and medical areas; and

WHEREAS, shortages and economic hardship caused by U.S. sanctions and the resulting social tensions are used as a pretext for intervention and regime change:7

RESOLVED, that the American Federation of Teachers will call on the Biden administration and Congress to end the devastating 61-year economic, financial and commercial blockade, as well as travel restrictions on U.S. residents to Cuba and Cuban citizens to the U.S. as so many other unions have done;8 and

<sup>&</sup>lt;sup>3</sup> https://www.worldatlas.com/articles/25-countries-spending-the-most-oneducation.html;

http://nnoc.info/world-bank-cuba-has-the-highest-investment-in-educationworldwide/;

https://data.humdata.org/dataset/unesco-data-for-cuba

<sup>4</sup> https://www.newyorker.com/science/elements/why-african-american-doctors-arechoosing-to-study-medicine-in-cuba

<sup>&</sup>lt;sup>5</sup> https://www.coha.org/coha-is-honored-to-nominate-the-cuban-henry-reeveinternational-medical-brigade-for-the-2021-nobel-peace-prize/

<sup>&</sup>lt;sup>6</sup> https://www.reuters.com/article/us-health-coronavirus-cuba-doctors/cubapunches-above-weight-with-white-coat-army-during-pandemic-idUSKBN2651NK

<sup>&</sup>lt;sup>7</sup> https://www.cambridge.org/core/journals/ethics-and-internationalaffairs/article/abs/smart-sanctions-

revisited/14E85413C04EE483370E6A23CB7C7225

<sup>8</sup> https://www.theguardian.com/commentisfree/2021/aug/04/us-freedom-cubapunishing-sanctions-critics-blockade

RESOLVED, that the AFT will educate and mobilize all members and students against these inhumane and unjust policies; and

RESOLVED, that the AFT will reverse its support for U.S. sanctions against Cuba.

Submitted by: Professional Staff Congress, Local 2334	1
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## 24. END SURVEILLANCE CAPITALISM AND REGULATE SOCIAL MEDIA TO PROTECT OUR CHILDREN, PROTECT PRIVACY, AND SAVE OUR DEMOCRACY

WHEREAS, by age 12, more than two-thirds (69 percent) of children and 84 percent of teens (13- to 18-year-olds) own a smartphone, and on average, teens' daily screen time (excluding school and homework) is nearly 7 1/2 hours with 1 hour and 10 min. devoted to social media; and

WHEREAS, Facebook's own internal research shows Instagram use by some teen girls is related to feeling worse about their bodies, anxiety, depression and suicidal thoughts, and confirms a decade of studies revealing the relationship between social media use and types of harm to young people; and

WHEREAS, for U.S. adults, the recent average amount of time spent per day (1) reading a book is 17 minutes, (2) on their smartphone is 5.4 hours and (3) on social media is two hours and three minutes;<sup>2,3</sup> and

WHEREAS, social media sites are designed to be addictive with the infinite scroll and swipe-to-refresh that generate never-ending targeted content, Instagram's and Facebook's "Like" buttons, and comments that provide validation feedback while the brain's dopamine system

<sup>&</sup>lt;sup>1</sup> "The Common Sense Census: Media Use by Tweens and Teens, 2019." *Common Sense Media*, <a href="https://www.commonsensemedia.org/research/the-common-sense-census-media-use-by-tweens-and-teens-2019">https://www.commonsensemedia.org/research/the-common-sense-census-media-use-by-tweens-and-teens-2019</a>. Accessed May 21,2022

<sup>&</sup>lt;sup>2</sup> Published by Statista Research Department, "Daily Social Media Usage Worldwide." *Statista*, March 21, 2022,

https://www.statista.com/statistics/433871/daily-social-media-usage-worldwide/. Accessed May 29, 2022.

<sup>&</sup>lt;sup>3</sup> Hari, Johann. *Stolen Focus: Why You Can't Pay Attention*. Bloomsbury Publishing, 2022. p. 80.

reinforces staying on the site, returning to check the media feed, responding to alerts and inducing more posts;<sup>4,5</sup> and

WHEREAS, every time someone sends a message on Facebook, Snapchat or Twitter, or does a Google search or sends an email using Google's Gmail, everything is scanned, sorted and stored as part of that person's advertising profile;<sup>6</sup> and

WHEREAS, the behavior of clicking Facebook's Like button, "can be used to automatically and accurately predict a range of highly sensitive personal attributes, including: sexual orientation, ethnicity, religious and political views, personality traits, intelligence, happiness, use of addictive substances, parental separation, age and gender"; the highest accuracy for correctly classifying individuals are: by race (95 percent), gender (93 percent), male sexual orientation (88 percent) and political affiliation—Democrat vs. Republican (85 percent); and

WHEREAS, in 2018, Facebook (now, Meta) CEO Mark Zuckerberg told Congress, "We believe that everyone around the world deserves good privacy controls," but, a year later, a Facebook attorney argued in a U.S. District Court, "There is no privacy interest, because by sharing with a hundred friends on a social media platform ... negated any reasonable expectation of privacy"; 8 and

WHEREAS, surveillance capitalism creates profit by claiming private human experience collected online as a free source of raw material translated into behavioral data that is processed—without individuals' knowledge or understanding—to create profiles which provide behavior predictions of an individual or group and sold to business customers in a new marketplace to manipulate human behavior. Internet users are not the customer, they are the raw material; and

<sup>&</sup>lt;sup>4</sup> Price, Catherine. "Trapped—the Secret Ways Social Media Is Built to Be Addictive (and What You Can Do to Fight Back)." *BBC Science Focus Magazine*, April 15, 2020, <a href="https://www.sciencefocus.com/future-technology/trapped-the-secret-ways-social-media-is-built-to-be-addictive-and-what-you-can-do-to-fight-back/">https://www.sciencefocus.com/future-technology/trapped-the-secret-ways-social-media-is-built-to-be-addictive-and-what-you-can-do-to-fight-back/</a>. Accessed May 30, 2022.

<sup>&</sup>lt;sup>5</sup> Ong, Thuy. "Sean Parker on Facebook: 'God Only Knows What It's Doing to Our Children's Brains." *The Verge*, Nov. 9, 2017,

https://www.theverge.com/2017/11/9/16627724/sean-parker-facebook-childrens-brains-feedback-loop. Accessed May 30, 2022.

<sup>&</sup>lt;sup>6</sup> Hari, Johann. *Stolen Focus: Why You Can't Pay Attention*. Bloomsbury Publishing, 2022. p. 125.

<sup>&</sup>lt;sup>7</sup> Kosinski, Michal, Stillwell, David, and Graepel, Thore. *Private Traits and Attributes Are Predictable from Digital Records of Human Behavior—PNAS.* (2013) https://www.pnas.org/doi/10.1073/pnas.1218772110.

<sup>&</sup>lt;sup>8</sup> Biddle, Sam. "In Court, Facebook Blames Users for Destroying Their Own Right to Privacy." *The Intercept*, June 14, 2019,

https://theintercept.com/2019/06/14/facebook-privacy-policy-court/. Accessed May 29, 2022.

<sup>&</sup>lt;sup>9</sup> Zuboff, Shoshana. The Age of Surveillance Capitalism: The Fight for a Human Future at the New Frontier of Power. Public Affairs, 2020.

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WHEREAS, surveillance data are used to build psychographic profiles of voters and sold to political campaigns, as revealed by the Cambridge Analytical scandal where CA obtained the data of 87 million Facebook profiles, more than 70 million in the U.S., tested images and messages, and supplied profiles and hundreds of tailored ads to the 2016 Trump campaign to do highly targeted political advertising on social media; and

WHEREAS, surveillance data used to build psychographic profiles of voters to create political ads, use disinformation, and create fake news stories designed to influence specific groups of voters in elections and campaigns around the world are a threat to democratic nations:

RESOLVED, that the American Federation of Teachers will affirm:

- U.S. federal and state governments must enact legislation that gives internet users the choice to opt out of any data collection process without repercussions and to have access to completely tracking-free advertising;
- The business model of global tech companies must be reformed to protect against data targeting of personal information, including race, sexuality, gender, health status, and political, religious or philosophical beliefs;
- Social media platforms must reform algorithmic pathways to end the optimization of divisive and dangerous messages based on disinformation that radicalizes some users, leads to violence and threatens democratic governments;
- Anti-trust action must be taken to mitigate the power of global technology giants such as Google and Meta; and RESOLVED, surveillance capitalism must end; and

RESOLVED, that the AFT will affirm that it is the responsibility of tech giants and governments to ensure that timely reforms are made to mitigate the discovered harm done by using social media, such that it would not be the case that viewing and using an app might lead a teenager to consider suicide.

Submitted by: Pittsburgh Federation of Teachers, Local 400			
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## 25. CHANGING SOCIAL SECURITY TO PROVIDE FULL ACCESS AND EQUITY FOR ALL EDUCATIONAL EMPLOYEES

WHEREAS, most Americans already believe that earned Social Security is an entitlement available to all American workers; and

WHEREAS, the American Federation of Teachers believes that all workers should be able to access their full, safe, secure pension via Social Security; and

WHEREAS, currently the Government Pension Offset (GPO), which in various instances, reduces earned Social Security survivors' benefits for spouses, widows and widowers who also receive government pensions of their own; and

WHEREAS, currently the Windfall Elimination Provision (WEP), which in some instances, reduces Social Security benefits for individuals who also receive a pension or disability benefit from an employer that did not withhold Social Security taxes; and

WHEREAS, currently 1.2 million employees of certain K-12 public education districts and higher education districts (or in some cases statewide) in 15 states and the District of Columbia are excluded from the Social Security system; and

WHEREAS, this situation is particularly critical for adjunct faculty members in higher education employed by some community college districts who are considered as part-time employees and hourly workers. Both receive very little in the way of any pension benefits:

RESOLVED, that the American Federation of Teachers will seek the complete repeal of the WEP and GPO loopholes by supporting and advocating for the passage of the Social Security Fairness Act of 2021 and related legislation; and

RESOLVED, that the AFT will support and advocate for all federal and state legislation, including but not limited to seeking revised Section 218 agreements at the state level, as needed to allow all educational employees in impacted states full access to a fully insured federal pension via the Social Security system.

Submitted by: A	Austin Community College/	AFT, Local 6249	
□ Adopted	□ Adopted as Amended	<ul><li>□ Defeated</li><li>□ Referred to</li></ul>	□ Tabled
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### 26. IN SUPPORT OF MANUFACTURING RENAISSANCE BILL (H.R. 5124)

WHEREAS, the Manufacturing Renaissance Campaign and the Manufacturing Connect program run an inclusive training program for students and educators that is rooted in equity and environmental, social and environmental sustainability; and

WHEREAS, there remains a crucial need for career and technical education at school districts across the country to provide learning opportunities so that all interested students, including students of color and students with disabilities, are prepared for the needs of high-skilled jobs in areas like advanced manufacturing; and

WHEREAS, Rep. Jan Schakowsky, a Chicago Teachers Union supporter, has filed H.R. 5124 (the Manufacturing Reinvestment Corporation Act), a bill to expand and fund manufacturing training programs, including Manufacturing Connect, in the U.S. House of Representatives, and the language of that bill has been included in other pieces of legislation that are moving through the congressional legislative process:

RESOLVED, that the American Federation of Teachers will support H.R. 5124 and the use of the bill's language in other legislative measures.

Submitted by: Chicago Teachers Union, Local 1

Adopted Adopted Defeated Tabled Referred to

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### 27. IN SUPPORT OF THE PRO ACT: PROTECTING THE RIGHT TO ORGANIZE

WHEREAS, opinion research consistently shows that a majority of American workers would join a union in their workplace if they did not fear getting fired during an organizing campaign; and

WHEREAS, the National Labor Relations Act, meant to protect workers in collective action and enable them to organize, has been gutted by adverse court decisions and legislative reforms favoring employers over the years; and

WHEREAS, the ability of the National Labor Relations Board to perform its original mission of protecting the right of workers to organize has been severely compromised, such that most private sector unions have given up serious efforts to organize, and when they do attempt to organize, they are subject to extraordinary barriers to success; and

WHEREAS, private sector union density, once one-third of the working class, is today, after decades of continuous decline, just over 6 percent; and

WHEREAS, without strong private sector unions in alliance with public sector unions, the entire labor movement is weakened; and

WHEREAS, over the past 40 years, as overall labor movement density has been cut in half, from 20 percent to 10 percent, the consequence has been severe cuts to public education and vital social program funding, and an enormous increase in economic inequality; and

WHEREAS, H.R. 2474, the Protecting the Right to Organize Act (PRO Act), would provide critical labor law reforms that would allow unions to organize in the private sector once again with a reasonable assurance of success; and

WHEREAS, the PRO Act has already passed the House of Representatives; and

WHEREAS, the Senate now has a slim majority of Democrats for the next two years, and provides the opportunity for the first time since 2010 for passage of labor law reform:

RESOLVED, that the American Federation of Teachers go on record in support of the PRO Act, share information about the PRO Act with its locals and allies within the community, and work with the labor movement to support its passage.

Submitted by: Co	alifornia Federation of Teac	hers	
□ Adopted □ Precluded by_	□ Adopted as Amended	<ul><li>□ Defeated</li><li>□ Referred to</li></ul>	□ Tabled

### 28. SCHOOL/COMMUNITY VIOLENCE: A NATIONAL CRISIS

WHEREAS, violence, anger and disruptive behaviors are harmfully infecting our students/children; and

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WHEREAS, it is critical that we realize that the resulting and too often fatal incidents in our schools and on our school grounds are occurring across the United States; and

WHEREAS, this is a national crisis involving the well-being of our children that must immediately be addressed by the president and Congress of the United States as well as other relevant agencies:

RESOLVED, that the American Federation of Teachers will take the following action(s):

Seek through correspondence, email, petitioning and other appropriate methods, the support of state and federal legislators, and all other critical people and organizations, to ensure safety in our schools (which extends into the communities) for the following:

- Earmarked federal funding for school counselors, school psychologists, school social workers, school attendance teachers, etc., with a defined caseload, e.g., 120/1.
- 19 Earmarked federal funding to provide sufficient security personnel who will also be trained to gain the confidence of 20 21 students to relate any concerns.
- 22 Earmarked federal funding for community organizations that 23 have experience working with students to prevent acts of 24 violence and disruption.
  - Earmarked federal funding to provide additional security measures for any district/school that needs them, without taking away from students' other educational needs programs.
- 29 De-escalating techniques for all staff and parents.
- 30 Other critical school security needs identified by a school district and its school staff.

Submitted by: Buffalo Teachers Federation, Local 2525; New York State United Teachers

□ Adopted	□ Adopted as Amended	□ Defeated	□ Tabled
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#### 29. ESTABLISH HEALTH AND SAFETY COMMITTEES

WHEREAS, the American Federation of Teachers recognizes that every teacher, professor, nurse and health professional, public

employee, and paraprofessional and school-related personnel deserves a safe and healthful workplace free of known dangers; and

WHEREAS, AFT members face occupational safety and health hazards, such as infectious diseases, indoor air pollution, workplace violence and ergonomic problems every day; and

WHEREAS, occupational safety and health hazards kill and disable more than 100,000 workers each year—on average 5,000 from traumatic injuries and an estimated 95,000 from occupational diseases; and

WHEREAS, despite having some of the most dangerous jobs in our society, over 8 million public employees throughout the United States still lack coverage under the Occupational Safety and Health Act; and

WHEREAS, even though the AFT has the one of largest health and safety programs of all labor unions, 1.7 million-member trainers add essential capacity to AFT health and safety education and training programs; and

WHEREAS, establishing a workplace health and safety committee is one way the union can involve members with implementing and improving working conditions as an effective committee can help prevent injury and illnesses on the job; increase awareness of health and safety issues among workers, supervisors and managers; and develop a culture of safety to make the work environment safe and healthy; and

WHEREAS, health and safety committees keep day-to-day watch on work-site conditions, identifying and solving problems before they become serious; and

WHEREAS, just as local unions create committees for contract enforcement, political action and other activities, workers benefit from a union-only committee of members who develop experience in handling health and safety matters; and

WHEREAS, a union-only health and safety committee can inform health and safety work in joint labor-management committees, resulting in more meaningful advocacy that results in safer work, fewer incidents of workplace illness and injuries, and possibly saves lives:

RESOLVED, that the American Federation of Teachers will support affiliates that renew their commitment to enhancing existing health and safety committees, and to create a union health and safety committee where they do not exist; and

RESOLVED, that the AFT will develop resources for health and safety missions that develop and promote a healthy and safe environment for all employees and the communities we serve, and that includes key activities that include, but are not limited to, the following:

Identify unsafe work practices and conditions and suggest appropriate remedies.

- Conduct health and safety inspections of both operations and facilities, identify safety and health hazards, and recommend corrective measures.
- Review accident/incident reports. Types of accidents,
   causes and trends will be identified, and appropriate
   corrective action suggested.
- Obtain and analyze available data on past injuries and illnesses, and identify trends and suggest appropriate corrective actions.
- Assist in the development and implementation of effective health and safety awareness programs.
- Encourage feedback from all individuals about health and safety-related ideas, problems and solutions.
- Develop written programs to ensure compliance with
   Occupational Safety and Health Administration health and
   safety regulations.
- Serve as an advisory body to management on health and safety issues.
- Provide suggestions and recommendations for resolution of health and safety concerns.

Submitted by: AET New Maying: Butgara Bort Time Lacturer Faculty

Chapter, Local 6324					
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# 30. SUPPORT THE REINSTATEMENT OF NICOLE CONAWAY AND DEFEND ADA PROTECTIONS FOR TEACHERS AND STAFF DURING THIS ONGOING PANDEMIC

WHEREAS, the COVID-19 pandemic is still an ongoing threat to public health, with schools as the leading source of community spread. New and dangerous variants are constantly evolving and bypassing vaccinations. The COVID-19 death toll has surpassed 6 million people, and it has surpassed 1 million in the U.S. alone. Despite these very real dangers, especially to those with underlying health conditions, COVID-19 protections in schools and communities are being lifted without adequate review and concurrence; and

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WHEREAS, Detroit Federation of Teachers member Nicole Conaway is an excellent, highly effective science teacher and a committed outspoken advocate for teachers and students. Despite clear documentation from her doctor ordering her to work from home to protect her health from COVID-19 in light of her medical condition, Sister Conaway was denied Americans with Disabilities Act

accommodations by the Detroit Public Schools Community District. DPSCD subsequently terminated her in retaliation for asserting her rights under the law to seek Americans with Disabilities Act (ADA) accommodations. Conaway and similarly situated teachers have received support from the Detroit Federation of Teachers (DFT); and

WHEREAS, ADA accommodations and the Family and Medical Leave Act (FMLA) are protections that were won out of the labor and civil rights movement to protect the health of workers. In the middle of the historic catastrophe of the COVID-19 pandemic, the DPSCD and other school district administrations are treating these protections for workers as weapons to discipline workers and force them into unsafe working conditions. Nicole Conaway's case is one in a series of cases in which districts have tried to get away with denying ADA and FMLA, terminating workers for not returning to work, even when their physician has said they are not clear to return to in-person work; and

WHEREAS, if the Detroit school district is able to get away with this unlawful termination of Conaway, it will have dire consequences for all teachers and school support staff who are trying to stay safe from COVID-19 and apply for any accommodation or FMLA for a health condition or disability. The repercussions could spill over into school districts arbitrarily violating the rights of any staff or student with disabilities for any reason; and

WHEREAS, if Nicole Conaway and other educators are able to prevail in their struggles to keep their jobs and receive ADA accommodations, all educators' and students' rights will be affirmed and far more protected. In the middle of a continued worldwide pandemic, which continues to change and requires far more intensive study, protecting our most vulnerable union members and loved ones is essential; and

WHEREAS, nationally, more than 575,000 teachers have left the workforce during the pandemic. No one should be made to choose between their livelihood and their health and safety. *None of us are disposable:* 

RESOLVED, that the American Federation of Teachers will stand with our DFT sister Nicole Conaway to demand her immediate reinstatement and her right to receive accommodations under ADA; and

RESOLVED, that the AFT president will send a letter of support to the Detroit Public School Community District expressing our support for Conaway's reinstatement and for her and other educators' lawful right to ADA accommodations.

Submitted by: Berkeley Federation of Teachers, Local 1078					
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### 31. WE COMMIT OURSELVES TO THE DEFENSE OF DEMOCRACY IN AMERICA

For more than a century, the American Federation of Teachers has been faithful to our founding watchwords, "Democracy in Education, Education for Democracy." Democracy is our North Star. The phrase inspires the work we do with our students, our patients and our constituents. It is the source of our dedication to public service, our involvement in community and our engagement with the political process. It guides us when we organize and struggle together for our common cause. For our union, there is no principle or value more important, more essential, or more vital than democracy; and

Today, we in the AFT are deeply troubled by the state of our nation's democracy. The heart of that democracy is government "of, by and for the people." For it to survive and thrive, the American people must choose our government through free and fair elections, and the power of government must be peacefully transferred to our choice. Over the last decade, the AFT has expressed our growing apprehension that free and fair elections in the U.S. were being undermined by measures designed to thwart the will of the people voter suppression, the influence of "dark" and unlimited money in elections, and extreme partisan gerrymandering. After the 2020 election, those efforts metamorphosed into a frontal assault on this electoral foundation of democracy, with the promotion of the "big lie" that Donald Trump had won the election, the Jan. 6 insurrection that attempted to violently overturn the election of Joe Biden, and with the passage of legislation in a number of states that enables the overturning of future democratic elections; and

A democratic government cannot stand on its own: It can only be sustained when it sinks deep roots into democratic society. It is of grave concern to the AFT that the assault on democratic government in the U.S. has been accompanied by attempts to eviscerate the democratic society it needs to survive. We have seen: efforts to destroy civic trust in our communities by promoting fear, prejudice and hate against the "other" (African Americans, Latinos and Asian Americans; LGBTQIA+people; Jews, Muslims and other minority religions; and immigrants); the calculated dissemination of lies, disinformation and conspiracy theories to tear at the fabric of our collective knowledge and shared understanding of the world; the stoking of extreme polarization and division to impede efforts at civic dialogue and communication; the banning of books in schools and libraries and the loss of freedom and rights; and the attacks on institutions that promote the common good, such as public education, healthcare and unions; and

We in the AFT know these attacks on democratic society all too well. We have borne the brunt of a number of them: AFT healthcare professionals put their health and safety at risk to care for patients in the pandemic, only to be attacked for following medical science and promoting the public health; AFT educators sacrificed to provide an education for our students in the pandemic that upended normal modes of instruction, only to be attacked for teaching students how to distinguish truth from falsehood and propaganda, for providing a full and honest history of our nation's past, and for building mutual respect and understanding among them; and AFT unionists have committed ourselves to public service in the most difficult and trying time of the pandemic, only to be blamed for its disruption of our lives and to find our work vilified; and

We are now at a critical point in our nation's history, as some people in one of the two major political parties in the U.S. are so craven for power that they are willing to attack the very foundations of democracy it order to obtain it. Too many elected officials and candidates for office—led by former President Trump—repeat the "big lie" about the 2020 election, excuse the Jan. 6 insurrection (including actual participants in that day's events), promote legislation that would strike at free and fair elections and the peaceful transfer of power. Unfortunately, in the service of power, these same people have promoted fear and hate, disinformation and conspiracy theories, stoking of polarization and division, including the banning of books and in attacks on public education, healthcare and unions; and

The 2022 and 2024 elections are critical for the survival of democracy. The extremists' goal is to win control over all levers of government, from school boards to state houses to the White House and Capitol Hill. If they are successful electorally, they will act to replace democratic government with a self-perpetuating autocracy of permanent minority rule. Pro-democracy candidates, pro-public education and pro-healthcare candidates, and pro-working family candidates must win in these elections; and

Working families are hurting and tired, but they are also a resilient people who can meet any challenge. They just want to be given a fair shot—something that is increasingly difficult in these times of disinformation and distrust. Americans are understandably frustrated and skeptical of how to meet their needs. It is the job of the AFT and the labor movement to help people connect the dots between addressing their everyday concerns and worries with real-life solutions; and this can best be achieved by doing so on the very local level—focusing on people's concerns and priorities, and fighting for candidates who will fight for a better life; and

Political commentators are fond of the adage "elections have consequences." Those consequences are not just over who holds the reins of power in our government. When elections put into power those who embrace what was once a fringe racist and antisemitic theory that whites are being "replaced" by people of color and immigrants as part of a conspiracy masterminded by Jews, when these candidates take

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the message of the neo-Nazis at Charlottesville and make it into mainstream discourse by repeating it on media outlets such as Fox News and Newsmax and on social media, the consequences for democracy and those most in need can be grave; and

Now is the time for an election that defends democracy in America and, in so doing, brings liberty and justice for all Americans:

RESOLVED, that the American Federation of Teachers reaffirms our unwavering commitment to democracy in America, both in our government and in our society, and commits itself to the vigorous defense of that democracy; and

RESOLVED, that to this end, the AFT will place the highest priority of the election of candidates who share our commitment to democracy in the 2022 and 2024 elections; and

RESOLVED, that together with our state and local affiliates, the AFT will work to ensure that all of our members and their families are registered to vote, and will dedicate resources for voter registration work at the local level; and

RESOLVED, that together with our state and local affiliates, the AFT will work with our community partners to ensure that all Americans are able to freely exercise their right to vote so that voter suppression efforts, which target disproportionately communities of color, are unsuccessful; and

RESOLVED, that together with our state and local affiliates, the AFT will mount member-to-member voter engagement and GOTV (get-out-the-vote) campaigns, so our members and their families are informed on the candidates' positions on the issues and cast their ballots in the election; and

RESOLVED, that together with our state and local affiliates, the AFT will work with the AFL-CIO's Labor 2022 political program, focusing on local electoral activism through central labor councils and AFL-CIO state federations; and

RESOLVED, that together with our state and local affiliates, the AFT commits to working tirelessly in the 2022 and 2024 elections to support candidates and issues that advocate for democracy, strengthen public education, ensure high-quality healthcare, and fight for all working families and, in so doing, make it possible for all Americans to thrive.

Submitted by: AF	T Executive Council		
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#### 32. SOLIDARITY WITH UKRAINE

## 33. CALLING FOR THE PRESIDENT OF THE UNITED STATES TO PARDON MARCUS GARVEY

WHEREAS, Marcus Garvey was a Jamaican-born black nationalist, who founded the Universal Negro Improvement Association (UNIA) in 1914, attracting thousands of supporters as he spoke across America urging African Americans to be proud of their race and return to Africa; and

WHEREAS, the UNIA exponentially grew, with more than 700 branches across the U.S., attracting the attention of the FBI and causing it to hire its first Black agents to infiltrate the association and spy on Garvey; and

WHEREAS, the FBI acknowledged that it began investigating Garvey to find reasons to deport him as an undesirable alien, then initiated a mail-fraud case with an overwhelming amount of errors and questionable evidence, resulting in a commuted five-year sentence and deportation for Garvey and an acquittal for three other defendants; and

WHEREAS, for more than 82 years, Garvey's family, followers (Garveyites), and several U.S. representatives have advocated for a presidential pardon from Presidents Calvin Coolidge to Barack Obama:

RESOLVED, that the American Federation of Teachers will acknowledge Marcus Garvey as an influential figure for civil rights activists that followed him; and

RESOLVED, that the AFT, in collaboration with its members and other community organizations, will produce and distribute appropriate teaching resources about the life and legacy of Marcus Garvey; and

RESOLVED, that the AFT will declare that the mail-fraud charge against Marcus Garvey was politically motivated, and that the U.S. government played a leading role in his false conviction; and

RESOLVED, that the AFT will join the growing clamor for the posthumous pardon of Marcus Garvey by encouraging its local, state and national affiliate organizations to work with our elected federal officials to stand in solidarity to convince President Joe Biden to grant clemency to Marcus Garvey.

Submitted by: U	nited Federation of Teacher	rs, Local 2	
□ Adopted □ Precluded by_	□ Adopted as Amended	<ul><li>□ Defeated</li><li>□ Referred to</li></ul>	□ Tabled

## 34. DIVEST FROM FOSSIL FUELS AND REINVEST IN WORKERS AND COMMUNITIES

WHEREAS, climate change represents an urgent and accelerating crisis, as extreme weather, forest and wildfires, infectious disease outbreaks, rising sea levels, and pollution wreak havoc on the ecosystems and societies in the U.S. (where the cost of climate disasters doubled in 2020) and across the globe; and

WHEREAS, the climate crisis exacerbates already existing systemic injustices along racial, regional, social and economic lines, concentrating harm in frontline communities (including Indigenous communities, communities of color, migrant communities, deindustrialized communities, the poor, low-income workers, women, the elderly, the unhoused, people with disabilities and youth); and

WHEREAS, teachers, nurses, academic staff, public workers and higher education faculty have taken leadership in educating students on the climate emergency, in forging alliances with climate movements, and in promoting action to reduce carbon emissions, notably:

- In 2017, the American Federation of Teachers executive council resolved to "urge its locals, state federations and members' retirement systems to ... review strategies to mitigate the risk of climate change in their investment portfolios, including, ... possible divestiture from other types of fossil fuel companies that contribute substantially to climate change. ..."
- In 2017, the AFT executive council passed the "Resolution on a
  Just Transition to a Peaceful and Sustainable Society" (referred
  from the 2016 AFT national convention) and committed therein,
  "to a rapid transition from fossil fuels to renewable energy ...
  [such that] most fossil fuels must be left in the ground."
- In 2020, the AFT national convention resolved "that the American Federation of Teachers will fully participate in shaping the definition of 'a just transition to a peaceful and sustainable economy,' ... in accord with the latest climate science regarding the need for very rapid reductions in greenhouse gas emissions;" and

WHEREAS, shareholder resolutions and even director votes at fossil fuel companies—as alternatives to divestment—have never resulted in significant change at coal, oil or gas companies nor led to a reduction in greenhouse gas emissions from those companies' products; and

WHEREAS, the fiduciary duty of retirement funds obligates them to consider divestment from declining assets or at high risk of being stranded, a category that Blackrock, Makeda and the World Bank now believe includes fossil fuels; and

WHEREAS, there are now more than 1,500 institutions with assets over \$39 trillion that have committed to some form of fossil fuel

- divestment, including the following funds (many explicitly in order to reinvest in environmentally and socially responsible industries):
  - Teachers' Retirement System of the City of New York;
- New York State Common Retirement Fund and the Maine Public
   Employees' Retirement System;
  - City of Boston's and the City of Baltimore's investment funds;
- London Pensions Fund Authority;
- La Banque Postale of France;

- Caisse de Dépôt et Placement du Québec;
  - Norway Sovereign Wealth Fund and the Vatican;
  - The endowments of Harvard, Oxford, Rutgers and the University of California, among other institutions of higher education; and

WHEREAS, according to the Political Economy Research Institute at the University of Massachusetts, each \$1 million reinvested from fossil fuels to green energy results in a net increase of five jobs—often unionized jobs in solar and wind farms or in other sectors suitable for organizing; and

WHEREAS, Illinois' Climate and Equitable Jobs Act of 2021 and the federal Build Back Better bill provide models for reinvestment in local, green jobs; and

WHEREAS, AFT members participate in public and private pension plans totaling roughly \$5.8 trillion (of which an estimated \$255 billion is invested in fossil fuel corporations) and, therefore, possess significant financial means to address the climate crisis and promote a just transition for workers and communities:

RESOLVED, that the American Federation of Teachers will urge boards managing the retirement funds of its members to divest their assets—in consultation with preK-12 members and their local unions—from all corporations or other entities that extract, transport, trade or otherwise contribute to the production of coal, oil and gas—and to reinvest those funds in projects that benefit displaced workers and frontline communities in the state or region of the given AFT members; and

RESOLVED, that the AFT will urge the board of TIAA to divest the retirement funds of higher education members—in consultation with their local unions—from all corporations or other entities that extract, transport, trade or otherwise contribute to the production of coal, oil and gas—and to reinvest those funds in socially responsible, climate-positive projects that benefit displaced workers and frontline communities; and

RESOLVED, that before Oct. 1, 2022, the AFT's Climate Justice Task Force will convene as a body and initiate communication with local and member-trustees toward the goal of divesting from fossil fuels and reinvesting in workers and communities; and

RESOLVED, that by July 1, 2025, or earlier if possible, the AFT will divest its own assets from all corporations or other entities that extract, transport, trade or otherwise contribute to the production of coal, oil and gas—and will reinvest those funds in projects that benefit displaced workers and frontline communities.

Submitted by: AFT New Jersey; AFT Washington; Boston Teachers Union, Local 66; Chicago Teachers Union, Local 1; Faculty and Staff Federation Community College of Philadelphia, Local 2026; Professional Staff Congress, Local 2334; Rutgers Council of AAUP Chapters, Local 6323; United University Professions, Local 3190

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# 35. DIVEST FROM FOSSIL FUELS AND REINVEST IN WORKERS AND COMMUNITIES

WHEREAS, climate change represents an urgent and accelerating crisis, as extreme weather, forest and wildfires, infectious disease outbreaks, rising sea levels, and pollution wreak havoc on the ecosystems and societies in the U.S. (where the cost of climate disasters doubled in 2020) and across the globe; and

WHEREAS, the sixth and most recent Intergovernmental Panel on Climate Change report notes that our "incremental" efforts to reverse the climate crisis are failing and that without "transformational" changes, the world is on pace for what United Nations Secretary-General Antonio Guterres has called a "frog march to destruction" due to an "abdication of leadership" he characterizes as "criminal"; and

WHEREAS, the climate crisis exacerbates already existing systemic injustices along racial, regional, social and economic lines, concentrating harm in frontline communities (including Indigenous communities, communities of color, migrant communities, deindustrialized communities, the poor, low-income workers, women, the elderly, the unhoused, people with disabilities and youth); and

WHEREAS, teachers, nurses, academic staff, public workers and higher education faculty have taken leadership in educating students on the climate emergency, in forging alliances with climate movements, and in promoting action to reduce carbon emissions, notably:

On March 13, 2016, delegates at the California Federation of Teachers convention passed Resolution 29, "Committing CFT to a Climate Justice Agenda," which resolved that CFT will "work towards ending all of our retirement systems' investments in fossil fuels and other commercial enterprises that are contributing to catastrophic climate change";

- In 2017, the American Federation of Teachers executive council resolved to "urge its locals, state federations and members' retirement systems to ... review strategies to mitigate the risk of climate change in their investment portfolios, including, ... possible divestiture from other types of fossil fuel companies that contribute substantially to climate change. ..."
- In 2017, the AFT executive council passed the "Resolution on a Just Transition to a Peaceful and Sustainable Society" (referred from the 2016 AFT national convention) and committed therein, "to a rapid transition from fossil fuels to renewable energy ... [such that] most fossil fuels must be left in the ground."
- In 2020, the AFT national convention resolved "that the American Federation of Teachers will fully participate in shaping the definition of 'a just transition to a peaceful and sustainable economy,' ... in accord with the latest climate science regarding the need for very rapid reductions in greenhouse gas emissions."
  - In 2022, San Diego and Grossmont-Cuyamaca Community College Districts AFT Guild, Local 1931; San Jose/Evergreen Federation of Teachers, AFT Local 6157; the Boston Teachers Union, AFT Local 66; Rutgers AAUP-AFT, Local 6323 have already passed a "Resolution to Divest from Fossil Fuels and Reinvest in Workers and Communities," and other AFT locals across the United States are in the process of doing so; and

WHEREAS, shareholder resolutions and even director votes at fossil fuel companies—as alternatives to divestment—have never resulted in significant change at coal, oil or gas companies nor led to a reduction in greenhouse gas emissions from those companies' products; and

WHEREAS, the fiduciary duty of retirement funds obligates them to consider divestment from declining assets or at high risk of being stranded, a category that Blackrock, Makeda and the World Bank now believe includes fossil fuels; and

WHEREAS, there are now more than 1,500 institutions with assets over \$39 trillion that have committed to some form of fossil fuel divestment, including the following funds (many explicitly in order to reinvest in environmentally and socially responsible industries):

- Teachers' Retirement System of the City of New York;
- New York State Common Retirement Fund and the Maine Public Employees' Retirement System;
- City of Boston's and the City of Baltimore's investment funds;
- London Pensions Fund Authority;
- La Banque Postale of France;

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- 70 Caisse de Dépôt et Placement du Québec;
- Norway Sovereign Wealth Fund and the Vatican;
- The endowments of Harvard, Oxford, Rutgers and the University
   of California, among other institutions of higher education; and

#### POLITICAL ACTION/LEGISLATION COMMITTEE

WHEREAS, according to the Political Economy Research Institute at the University of Massachusetts, each \$1 million reinvested from fossil fuels to green energy results in a net increase of five jobs—often unionized jobs in solar and wind farms or in other sectors suitable for organizing; and

WHEREAS, Illinois' Climate and Equitable Jobs Act of 2021 and the federal Build Back Better bill provide models for reinvestment in local, green jobs; and

WHEREAS, AFT members participate in public and private pension plans totaling roughly \$5.8 trillion (of which an estimated \$255 billion is invested in fossil fuel corporations) and, therefore, possess significant financial means to address the climate crisis and promote a just transition for workers and communities:

RESOLVED, that the American Federation of Teachers will urge boards managing the retirement funds of its members to divest their assets—in consultation with preK-12 members and their local unions—from all corporations or other entities that extract, transport, trade or otherwise contribute to the production of coal, oil and gas—and to reinvest those funds in projects that benefit displaced workers and frontline communities in the state or region of the given AFT members; and

RESOLVED, that the AFT will urge the board of TIAA to divest the retirement funds of higher education members—in consultation with their local unions—from all corporations or other entities that extract, transport, trade or otherwise contribute to the production of coal, oil and gas—and to reinvest those funds in socially responsible, climate-positive projects that benefit displaced workers and frontline communities: and

RESOLVED, that before Oct. 1, 2022, the AFT's Climate Justice Task Force will convene as a body and initiate communication with local and member-trustees toward the goal of divesting from fossil fuels and reinvesting in workers and communities; and

RESOLVED, that by July 1, 2025, or earlier if possible, the AFT will divest its own assets from all corporations or other entities that extract, transport, trade or otherwise contribute to the production of coal, oil and gas—and will reinvest those funds in projects that benefit displaced workers and frontline communities.

Submitted by: Ca	alifornia Federation of Teach	ners	
<ul><li>□ Adopted</li><li>□ Precluded by</li></ul>	□ Adopted as Amended	<ul><li>□ Defeated</li><li>□ Referred to</li></ul>	□ Tabled

# 36. CONDEMN STATE BILLS AND LAWS BANNING TRANSGENDER YOUTH FROM PARTICIPATING IN SPORTS, AND DECLARE: 'LET TRANS KIDS PLAY!'

WHEREAS, in 2022, there have been over 300 anti-LGBTQIA+ bills introduced in state legislatures, and 137 of them have been specifically anti-transgender bills;<sup>1</sup> and

WHEREAS, in 2021, 31 states<sup>2</sup> introduced bills that would ban transgender children and adolescents from participating in sports consistent with their gender identity and 17 states<sup>3</sup> now have laws banning transgender youth participating in sports; and

WHEREAS, suicide is the second-leading cause of death among adolescents and young adults ages 10 to 34 years in the United States,<sup>4</sup> and transgender and nonbinary adolescents report significantly higher rates of suicide attempts, up to five times greater, compared to their cisquender peers;<sup>5</sup> and

WHEREAS, the laws banning transgender youth from participating in sports (many suspiciously named the "Fairness in Women's Sports Act") deny the existence of nonbinary and intersex persons; define sex "based solely on an individual's reproductive organs, biology or genetics at birth"; disregard the association of gene expression and endocrinology with sex, solely for the purpose of excluding transgender and nonbinary youth from interscholastic, intercollegiate, intramural, or club athletic teams that are sponsored by a public primary or high school or a public institution of higher learning; and

WHEREAS, 261 major U.S. companies have joined in opposing anti-LGBTQIA+ state legislation,<sup>6</sup> including the current torrent of bills targeting transgender youth, and the "NCAA Board of Governors firmly and unequivocally supports the opportunity for transgender student-athletes to compete in college sports"<sup>7</sup>; and

<sup>&</sup>lt;sup>1</sup> ICYMI: As Lawmakers Escalate Attacks on Transgender Youth across the ..." <a href="https://www.hrc.org/press-releases/icymi-as-lawmakers-escalate-attacks-on-transgender-youth-across-the-country-some-gop-leaders-stand-up-for-transgender-youth">https://www.hrc.org/press-releases/icymi-as-lawmakers-escalate-attacks-on-transgender-youth-across-the-country-some-gop-leaders-stand-up-for-transgender-youth</a>.

<sup>&</sup>lt;sup>2</sup> "2021 Set a Record for Anti-Transgender Bills." PBS, Public Broadcasting Service, Dec. 30, 2021, <a href="https://www.pbs.org/newshour/show/2021-set-a-record-for-anti-transgender-bills-heres-how-you-can-support-the-community">https://www.pbs.org/newshour/show/2021-set-a-record-for-anti-transgender-bills-heres-how-you-can-support-the-community.</a>

<sup>&</sup>lt;sup>3</sup> "Bans on Transgender Youth Participation in Sports." *Movement Advancement Project*, <a href="https://www.lgbtmap.org/equality-maps/sports\_participation\_bans.">https://www.lgbtmap.org/equality-maps/sports\_participation\_bans.</a>

<sup>&</sup>lt;sup>4</sup> Centers for Disease Control and Prevention. National suicide statistics. 2016.

<sup>&</sup>lt;sup>5</sup> Toomey, Russell B., Syvertsen, Amy K., and Shramko, Maura. *Pediatrics* October 2018, 142 (4) e20174218; DOI: <a href="https://doi.org/10.1542/peds.2017-4218">https://doi.org/10.1542/peds.2017-4218</a>

<sup>&</sup>lt;sup>6</sup> "Business Statement on Anti-LGBTQ State Legislation." *Freedom for All Americans*, May 24, 2022, <a href="https://freedomforallamericans.org/business-statement-on-anti-lgbtq-state-legislation/">https://freedomforallamericans.org/business-statement-on-anti-lgbtq-state-legislation/</a>.

<sup>&</sup>lt;sup>7</sup> https://www.ncaa.org/about/resources/media-center/news/ncaa-board-governors-statement-transgender-participation accessed, April 21, 2021.

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WHEREAS, the development, education and healthy maturation of all children are better supported by a system of inclusion rather than exclusion:

RESOLVED, that the American Federation of Teachers will condemn the rash of these harmful and mean-spirited attacks on transgender and nonbinary youth, condemn the legislators and governors who use children as a wedge issue, and condemn those who wrote and/or signed on to these bills; and

RESOLVED, that the AFT will encourage the legislators who genuinely care about all women and girls to find ways to address gender-based disparities in recognition and support for interscholastic and intercollegiate sports, and the enormous divide between the compensation for women and for men in professional sports; and

RESOLVED, that the AFT will support nondiscrimination policies for transgender and gender-expansive students, and declare: "Let them play!"

Submitted by: P	ittsburgh Federation of Tead	chers, Local 400	
□ Adopted □ Precluded by	□ Adopted as Amended	<ul><li>□ Defeated</li><li>□ Referred to</li></ul>	□ Tabled
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# 37. SUPPORT THE IMPLEMENTATION OF CARBON FEE AND REBATE SYSTEM TO REDUCE GREENHOUSE GAS EMISSIONS

WHEREAS, increased levels of greenhouse gases (GHG) such as carbon dioxide and methane are the primary causes of climate change; and

WHEREAS, climate change is an existential threat to life on earth; and

WHEREAS, the Obama administration estimated the economic damages imposed by climate change to be \$51 per ton of carbon dioxide emissions; and

WHEREAS, these costs of climate change present a significant financial risk to the California State Teachers' Retirement System (CalSTRS) and California Public Employees' Retirement System (CalPERS) portfolios and the current and future retirement income security of California educators; and

WHEREAS, some retirement systems in the United States and Europe, including CalSTRS have made the commitment to move their investment portfolios toward net-zero by 2050; and

WHEREAS, the California Federation of Teachers has supported efforts to change the behavior of fossil fuel companies by putting pressure on them through financial markets; and

WHEREAS, the CFT has supported efforts to change the behavior of fossil fuel companies through direct regulations, as in trying to block the use of fracking to extract oil in California; and

WHEREAS, it is essential for the transition to a low-carbon economy to happen as quickly as possible, which will require multifaceted interventions beyond just financial markets; and

WHEREAS, in a market-based economy, people respond to prices and if the price of something goes up, people will try to find substitutes for it; and

WHEREAS, if the price of something is zero, too much of it will be used; and

WHEREAS, currently the market price for carbon pollution is zero and as a result, too much carbon is being pumped into the atmosphere; and

WHEREAS, it is essential to reduce the amount of carbon dioxide and other GHG being pumped into the atmosphere; and

WHEREAS, a use fee on all forms of carbon will increase the cost of using carbon in many different sectors of the economy; and

WHEREAS, this increased cost will encourage all members of society to find ways to reduce their use of hydrocarbons, whether in the form of heating, transportation, plastics or the purchase of items that must be transported over long distances; and

WHEREAS, the more people searching for alternatives to the use of fossil fuels to provide energy, the more demand there will be for alternatives; and

WHEREAS, the increased demand for alternatives will lead to more experimentation to develop those alternatives; and

WHEREAS, paying for the full cost to society created by the use of fossil fuels will increase the cost of many (most) items sold in the economy, and this will impose a burden on low- and middle-income households, which have the least resources available to adjust their spending habits; and

WHEREAS, the revenue raised from a carbon use fee could be used to offset this increased burden on low- and middle-income households by rebating some of the revenue back to these households; and

WHEREAS, some of the revenue raised from a carbon use fee could be used to subsidize the transition to low or zero carbon solutions in many industries, especially transportation and retrofitting residential buildings; and

WHEREAS, some of the revenue raised by a carbon use fee could be used to assist and retrain workers whose jobs will be eliminated in the transition to a low or zero carbon economy; and WHEREAS, several European Union countries, South Africa and Canada have seen reductions in greenhouse gas emissions following the implementation of a carbon use fee; and

WHEREAS, multiple carbon fee and rebate bills have been introduced in Congress between 2019 and 2021; and

WHEREAS, carbon fee and rebate bills have also been introduced in state legislatures, including Oregon; and

WHEREAS, achieving a low-carbon economy will require a multifaceted approach, including direct regulation of the use of fossil fuels; putting a price on carbon is an essential part of this multifaceted approach:

RESOLVED, the American Federation of Teachers supports legislative efforts at the national or state level to implement a use fee on all forms of carbon used in the economy, as long as that legislation includes a method to rebate some of the revenue from the use fee to ensure low- and middle-income households will not see a reduction in their standard of living; and

RESOLVED, the AFT supports the allocation of some of the revenue raised by a carbon use fee to support, assist and retrain workers whose jobs are eliminated in the transition to a low or zero carbon economy; and

RESOLVED, the AFT supports the allocation of some of the revenue raised by a carbon use fee to subsidizing the transition to a low or zero carbon economy, especially in the areas of transportation, residential retrofitting and energy production.

Submitted by: Ca	alifornia Federation of Teacl	hers	
<ul><li>□ Adopted</li><li>□ Precluded by_</li></ul>	□ Adopted as Amended	<ul><li>□ Defeated</li><li>□ Referred to</li></ul>	□ Tabled

#### 38. LOWERING THE VOICE OF MONEY IN POLITICS

WHEREAS, politics has become the playground of money far beyond the vision of grassroots citizen support for election of candidates, initiative and referenda, and campaigns; and

WHEREAS, elected leaders regularly describe the amount of time needed for fundraising as exceeding 50 percent of their time, detracting from time better used in service to constituents and legislating to meet the needs of the country; and

WHEREAS, campaign spending unleashed by *Citizens United v. Federal Election Commission*, *558 U.S. 310 (2010)* removing barriers to corporate spending has exploded political action committee growth and the preference for nondisclosure pathways for spending; and

WHEREAS, according to Public Citizen, based on Federal Election Commission reports, the first 10 years under *Citizens United*, corporate

spending of more than one-half billion dollars to influence elections included:

- At least \$313 million from more than 2,200 corporations donating to more than 500 super PACs;
- Some \$226 million flowed from at least 30 corporate trade groups, which are not required to disclose their donors;
- Some \$230 million—about 74 percent—of the total disclosed
   corporate donations went to a few super PACs dedicated to
   electing Republican candidates;
  - Among those corporate trade groups not required to disclose, the U.S. Chamber of Commerce alone accounts for \$143 million;
    - More than one-third—\$118 million—came from the top 20 corporate donors through contributions to super PACs that back Republicans, while only four of these corporations (three energy and one tobacco) are publicly traded enterprises; and of the 16 private companies, nearly half are run by billionaires;
    - Top figures of these corporate donors gave more than \$127 million, primarily to Republicans; and

WHEREAS, wealth itself has become the principle instrument, including from out-of-jurisdiction contributors, to finance candidate campaigns often eclipsing support within their own constituency; and

WHEREAS, examples abound where outsized, out-of-jurisdiction contributions made to state and local candidacies drive up the specific and general costs of campaigns and office aspirations by many qualified local and state candidates. Examples include Oregon's 4th Congressional District where 2020 contributions to a Republican challenger drew 69.6 percent of reported financing from out-of-state compared with 41.9 percent for the Democrat incumbent, a trend continuing in a 2022 open seat, with the same Republican drawing 58.6 percent of contributions from out-of-state compared with 21.7 percent for the Democrat for an open seat; and

WHEREAS, according to the Federal Election Commission, total spending by presidential candidates in 2020 reached more than \$4 billion; for Senate candidates more than \$2 billion—with only one-third of the seats up for elections; and for House candidates \$1.8 billion; and

WHEREAS, the sum for presidential candidates exceeds the gross domestic product of each of at least 16 countries; and

WHEREAS, the greatest threat to campaign financing and electoral reform is the rise of "dark money," though hard and soft money are influenced as well by *Citizens United*; and

WHEREAS, spending from Jan. 1, 2021, through April 30, 2022, well before the conclusion of primary season, totaled nearly \$3.2 billion by candidates, PACs and party committees:

RESOLVED, that the American Federation of Teachers will advance the following proposed amendment to the U.S. Constitution as:

60	28th Amendment
31	1. Money is not political speech. Limitations in the use of
62	monies in political speech are not an infringement or an
63	abridgement of speech in the First Amendment of the
64	Constitution.
65	2. The Congress and the several states shall have the power to
66	enforce this article by appropriate legislation concerning
67	elections over which each has authority. No law or regulation
86	shall obscure the identification or use of such monies; and
69	RESOLVED, that the AFT will lobby for the introduction and
70	passage of this amendment for referral to the states for
71	ratification; and
72	RESOLVED, that the AFT will urge political action activity
73	among its affiliates to advance and support this effort among their
74	own states and their congressional delegations; and
75 70	RESOLVED, that while this may be viewed as an impossibility,
76	attempting nothing will only perpetuate and expand the current
77 70	campaign financing climate; and
78 70	RESOLVED, that no impossibility was ever overcome without
79	starting the quest.
	Submitted by: AFT-Oregon Retirees Chapter, Local 8035R
	□ Adopted □ Adopted as Amended □ Defeated □ Tabled □ Precluded by □ Referred to □

## 39. IN OPPOSITION TO THE PRIVATIZATION OF MEDICARE

WHEREAS, the American Federation of Teachers, has previously declared that "access to high-quality healthcare is a basic human right" and healthcare should be treated as a "public good"; and

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WHEREAS, Medicare has been a highly successful program of government-funded health insurance for seniors since 1965, spending under 2 percent on administration so that 98 percent of money in traditional Medicare goes directly to healthcare;<sup>3</sup> and

WHEREAS, AFT retirees rely on Medicare for healthcare in their retirement, and active members need to be able to rely on Medicare

<sup>&</sup>lt;sup>1</sup> AFT Resolution: REIMAGINING OUR SOCIETY AND REWRITING THE RULES TO ENABLE OPPORTUNITY AND JUSTICE FOR ALL. (2020). https://www.aft.org/resolution/reimagining-our-society-and-rewriting-rules-enable-opportunity-and-justice-all

<sup>&</sup>lt;sup>2</sup> AFT Resolution: A HEALTHCARE SYSTEM THAT WORKS FOR ALL BY 2025. (2020). https://www.aft.org/resolution/healthcare-system-works-all-2025

<sup>&</sup>lt;sup>3</sup> Kaiser Family Foundation. "The Facts on Medicare Spending and Financing." (2019). <a href="https://www.kff.org/medicare/issue-brief/the-facts-on-medicare-spending-and-financing/">https://www.kff.org/medicare/issue-brief/the-facts-on-medicare-spending-and-financing/</a>

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10 when they retire, so the continuing viability of Medicare is of vital 11 concern to all members; and 12 WHEREAS, since the start of Medicare, there have been continuing efforts to privatize Medicare, most significantly in 2003 with the 13 14 introduction of Medicare Advantage plans, which profit by limiting 15 member access to providers, tests, and procedures and have 16 consistently cost the federal government more than traditional 17 Medicare: and 18 WHEREAS. emplovers (including public employers) 19 increasingly enrolling retirees in for-profit Medicare Advantage plans; 20 21 WHEREAS, in 2019, the Centers for Medicare & Medicaid Services 22 Innovation Center (CMMI) developed a program to turn the 23 administration of Medicare funds over to direct contracting entities— 24 for-profit intermediaries, including insurance companies and hedge 25 funds, as well as provider practices; and 26 WHEREAS, after public outcry, CMMI has rebranded direct 27 contracting entities into "ACO (Accountable Care Organizations) 28 REACH," but has not changed the basic structure of the program, with 29 the goal of incorporating such entities into all of traditional Medicare by 2030:4 30 31 RESOLVED, that the American Federation of Teachers will 32 oppose the continuing movement to force retired union members 33 into private Medicare Advantage plans; and 34 RESOLVED, that the AFT will oppose any other attempt to 35 privatize Medicare, including through direct contracting entities, 36 ACO REACH or any similar programs; and 37 RESOLVED, that the AFT will support efforts by organizations 38 working against the privatization of Medicare; and 39 RESOLVED, that the AFT will work to encourage other unions 40 to oppose all privatization of Medicare and will act to reverse 41 these private programs that drain resources away from actual health services. 42 Submitted by: Professional Staff Congress, Local 2334

<sup>□</sup> Adopted □ Adopted as Amended □ Defeated □ Tabled □ Precluded by □ Referred to □

<sup>&</sup>lt;sup>4</sup> Joyce Frieden. "Medicare Direct Contracting Demo Garners Critics and Defenders." *Medpage Today*. Feb. 4, 2022.

# 40. THE FUTURE OF PUBLIC WORK: ARTIFICIAL INTELLIGENCE, ALGORITHMS AND DATA PROTECTION IN A DIGITAL AGE

WHEREAS, the public sector is facing a digitized future where public data and employees' work products are subject to an increased use of algorithms and digitalization, as well as a transition to artificial intelligence and machine learning without regard for human oversight and union voice in the development of these products; this trend is affecting many sectors of the workforce, including education—pre-K through higher education—healthcare, infrastructure, and every level of government service; and

WHEREAS, when regulated, digital advances can benefit workers, improve public services, break down barriers to access and build democratic power; and

WHEREAS, these innovations also bring fundamental ethical concerns, and many unforeseen challenges, including the possibility of increased gender and ethnic bias, high costs, significant threats to privacy, dangers of mass surveillance, and concern over transparency and accountability; and

WHEREAS, few governments have successfully developed policies or institutions to ensure data can be protected and utilized for public good; many private companies now hold monopolies on the data governments need to operate critical public services; and governments are handing over the rights to this data directly to companies without an understanding of its value; and

WHEREAS, data protection is a critical issue; we, as citizens, often lack the ability to access or control our personal data collected by technology; Artificial intelligence in the digital realm can be very invasive, and even infringe on basic rights and freedoms; Al can increase risks of misinformation, disinformation and widening society's divisions; and

WHEREAS, digitalization's negative impacts exacerbate an already divided and inequitable world; these anti-democratic tendencies include accentuating differences in class and income, ethnicity, custom, religion, gender, generations and geography:

RESOLVED, the American Federation of Teachers will support enforceable governmental regulations that increase individuals' protection by allowing transparency, agency and control over citizens' personal data; and

RESOLVED, the AFT will provide union education and advocacy on Al issues in the workplace and, at the bargaining table, research and collect contract bargaining language that will support our desire to protect members' personal data and ensure

that the data of the communities we represent is safeguarded as a public good; and

 RESOLVED, the AFT will advocate for the development of an AI environment where the ultimate responsibility and accountability lies with humans, not with the technology itself; to further this discussion among our affiliates and members, we will promote the groundbreaking global agreement from the United Nations Educational, Scientific, and Cultural Organization (UNESCO) entitled, "The Ethics of Artificial Intelligence"; and

RESOLVED, workers, their unions and the international labor community must have a seat at the table to ensure that the benefits and responsibilities of a digital society—Al grounded in ethical values, principles and human rights—are considered; this will include a review of costs, equity, efficiency, inclusiveness and accountability; workers and their unions must be empowered along each step—algorithm design, procurement, training, implementations and assessment—to benefit from the new workforce opportunities and professional development these changing technologies will offer.

Submitted by: Al	FT Executive Council		
□ Adopted □ Precluded by_	□ Adopted as Amended	<ul><li>□ Defeated</li><li>□ Referred to</li></ul>	□ Tabled

# 41. ADDRESS HOMELESSNESS, FORECLOSURES AND EVICTIONS

WHEREAS, the federal eviction moratorium expired in August 2021, and by March 2022 the percentage of American renters facing eviction compared with the historical average doubled, and whereas the number of American homeowners facing foreclosure increased by nearly 200 percent between April 2021 and April 2022; and

WHEREAS, nearly 1.5 million school-age children are houseless in a typical school year, not to mention those in danger of becoming houseless; and

WHEREAS, educator unions are increasingly recognizing their power to bargain for the common good, and push the boundaries of what is considered appropriate for collective bargaining in order to contribute to dismantling systems of oppression and addressing the needs of students, their families and their school communities:

RESOLVED, that the American Federation of Teachers will provide resources and support for locals to bargain for enforceable contract language that attempts to address and alleviate houselessness among the students they serve; and

RESOLVED, that the AFT will provide resources and support for locals to advocate for students experiencing houselessness to voice their needs and contribute to decisions around their education; and

RESOLVED, that the AFT will lobby for and support efforts to provide affordable housing to all pre-K through 12th-grade students and families that need it.

Submitted by: Co	hicago Teachers Union, Loc	cal 1	
<ul><li>□ Adopted</li><li>□ Precluded by_</li></ul>	□ Adopted as Amended	<ul><li>□ Defeated</li><li>□ Referred to</li></ul>	□ Tabled

# 42. SUPPORT FOR THE TRUTH AND HEALING COMMISSION ON INDIAN BOARDING SCHOOL POLICIES ACT AND ASSOCIATED EFFORTS

WHEREAS, the Federal Indian Boarding School Initiative Investigative Report of May 2022 concluded that the United States' creation of the federal Indian boarding school system was part of a broader policy aimed at acquiring collective territories from Indian tribes, Alaska Natives, and the Native Hawaiian community and lands from individuals therein, severing the cultural and economic connection between Indian tribes, Alaska Native Villages, the Native Hawaiian community and their territories, and assimilating Indian children through the federal Indian boarding school system; and

WHEREAS, the federal Indian boarding school system was expansive, consisting of 408 federal Indian boarding schools, often church-run, comprising 431 specific sites, across 37 states or thenterritories, including 21 schools in Alaska and seven schools in Hawaii; and

WHEREAS, the twin federal policy of Indian territorial dispossession and Indian assimilation through Indian education extended beyond the federal Indian boarding school system, including an identified 1,000+ other federal and non-federal institutions, including Indian day schools, sanitariums, asylums, orphanages, and standalone dormitories that involved education of Indian people, mainly Indian children; and

WHEREAS, the federal Indian boarding school system deployed militarized and identity-alteration methodologies to assimilate American Indian, Alaska Native, and Native Hawaiian people—primarily children—through education; and

WHEREAS, the federal Indian boarding school system predominantly utilized manual labor of American Indian, Alaska Native, and Native Hawaiian children to compensate for the poor conditions of

school facilities and lack of financial support from the federal government; and

 WHEREAS, the federal Indian boarding school system discouraged or prevented the use of American Indian, Alaska Native, and Native Hawaiian languages or cultural or religious practices through punishment, including corporal punishment; and

WHEREAS, the intentional targeting and removal of American Indian, Alaska Native, and Native Hawaiian children to achieve the goal of forced assimilation of Indian people was both traumatic and violent, resulting in thousands of children dying at federal Indian boarding schools, many buried in unmarked or poorly maintained burial sites far from their Indian tribes; Alaska Native Villages; the Native Hawaiian community; and families, often hundreds, or even thousands, of miles away; and

WHEREAS, the federal Indian boarding school system directly disrupted Indian families, Indian tribes, Alaska Native Villages, and the Native Hawaiian community for nearly two centuries; and the 2018 Broken Promises Report published by the U.S. Commission on Civil Rights reported that American Indian and Alaska Native communities continue to experience intergenerational trauma resulting from experiences in Indian boarding schools, which divided cultural family structures, damaged Indigenous identities, and inflicted chronic psychological ramifications on American Indian and Alaska Native children and families; and

WHEREAS, today over 90 percent of American Indian, Alaska Native, and Native Hawaiian students are enrolled in our public schools, and in schools operated or funded by the Bureau of Indian Education; and

WHEREAS, Congress introduced legislation to establish the Truth and Healing Commission on Indian Boarding School Policies in the United States, and for other purposes, cited as the Truth and Healing Commission on Indian Boarding School Policies Act, on Sept. 30, 2021; and

WHEREAS, the purposes of this act are to establish a Truth and Healing Commission on Indian Boarding School Policy in the United States to fully investigate and document the scope and impact of such policies including identifying surviving Federal Indian boarding school attendees and documenting their experiences, advancing Native language revitalization, promoting Indian health research, and recognizing the generations of American Indian, Alaska Native, and Native Hawaiian children that experienced the federal Indian boarding school system with a federal memorial:

RESOLVED, that the American Federation of Teachers will use its resources to advocate for the passage of the Truth and Healing Commission on Indian Boarding School Policies Act (H.R. 5444

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74 and S. 2907) and similar initiatives to hold the federal government 75 accountable for, and redress and heal, the historical and 76 intergenerational trauma inflicted by the Indian boarding school policies; and 77 78 RESOLVED, that the AFT will provide resources to inform and 79 educate AFT members and the school community as a whole 80 about the historical and intergenerational traumatic impact; and 81 RESOLVED, that as the process moves forward with the 82 Department of the Interior, the AFT will advocate for AFT members 83 to participate in future studies and commissions that support the goals of the Truth and Healing Commission on Indian Boarding 84 85 School Policies Act (H.R. 5444 and S. 2907). Submitted by: Education Minnesota □ Adopted □ Adopted as Amended □ Defeated □ Tabled □ Precluded by\_\_\_\_\_ □ Referred to

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#### 43. DEI AND RACIAL JUSTICE IN INVESTMENTS

WHEREAS, diversity, equity and inclusion (DEI) are core values of the American Federation of Teachers, and the AFT is committed to leading the fight for racial justice; and

WHEREAS, DEI refers to policies and programs that promote the representation and participation of historically underrepresented groups, including but not limited to people of color, women, LGBTQIA+ individuals, veterans and disabled individuals; and

WHEREAS, diversity of identity and thought enrich our schools, workplaces and communities; and diverse identities, experiences, skills and abilities bring value and benefit to society as a whole; and

WHEREAS, of the \$69.1 trillion global financial assets under management across mutual funds, hedge funds, real estate and private equity, fewer than 1.3 percent<sup>1</sup> are managed by women and people of color; and

WHEREAS, as of 2021, only 17.5 percent of directors<sup>2</sup> among Fortune 500 companies were people of color, and only 26.5 percent were women; and

WHEREAS, diversity, equity and inclusion are integral to achieving good governance of pension fund boards; and

WHEREAS, empirical evidence demonstrates that diversity, equity and inclusion yield better overall business performance, including stronger investment returns, increased investment in research and development, as well as talent recruitment and retention; and

WHEREAS, the governance and performance benefits of diversity to corporate boards also apply to pension fund boards, many of which do not accurately reflect the diversity of AFT's membership; and

WHEREAS, corporate America and the finance sector have contributed to systemic racism; driving racial wealth inequality; targeting minority communities with unhealthy and predatory products and services; and failing to hire, promote and fairly compensate people of color; and

WHEREAS, AFT members' pension funds are invested in corporations and asset managers that perpetuate and profit from systemic racism; and

WHEREAS, pension fund trustees have a fiduciary duty to assess and address investment risks across all asset classes, including risks posed by lack of diversity and racial inequity:

RESOLVED, that the American Federation of Teachers will work with public pension funds, state treasurers, policymakers

<sup>&</sup>lt;sup>1</sup> https://www.pnas.org/content/116/35/17225

https://www2.deloitte.com/us/en/pages/center-for-boardeffectiveness/articles/missing-pieces-report-board-diversity.html

and advocacy organizations to promote diversity, equity and inclusion among asset managers, corporate leadership and boards of directors through engagement and shareholder activism; and

RESOLVED, that the AFT will work with affiliates to identify, recruit, train and support diverse candidates for pension boards; and

RESOLVED, that the AFT pension Trustee Council will work within its role as fiduciaries and investors to determine the risk posed to our pension funds by lack of diversity and systemic racism, and to raise concerns as investors and shareholders when appropriate; and

RESOLVED, that the AFT will support efforts to hold asset managers and corporations accountable for achieving diversity, equity and inclusion goals, including fostering a pipeline for diverse hiring and leadership, and training programs to expand opportunities for diverse employees; and

RESOLVED, that the AFT pension Trustee Council will support AFT affiliates and trustees in urging pension fund staff to develop and adopt investment policies that integrate consideration of diversity factors, including, but not limited to, the selection, evaluation and monitoring of investment managers, consultants, contractors and service providers, and to integrate racial justice into investment decision-making, consistent with fiduciary duty.

Submitted by: AFT Executive Council

□ Adopted	□ Adopted as Amended	□ Defeated	□ Tabled
□ Precluded by_		□ Referred to	

#### 44. CLIMATE AND GREEN INVESTMENTS

WHEREAS, according to a 2022 report by the Intergovernmental Panel on Climate Change (IPCC), a body of experts convened by the United Nations, governments are not doing nearly enough to protect cities, farms and coastal areas from the impacts of climate change they already are experiencing, and that immediate, transformational action is required to avert the most catastrophic impacts; and

WHEREAS, in February 2021, the United States officially rejoined the 2015 Paris Agreement, an international accord involving nearly every nation, that aims to significantly reduce global greenhouse gas emissions to limit global temperature increase during this century to 2 degrees Celsius above preindustrial levels; and

WHEREAS, a 2021 study found that none of the G20 nations—which together are responsible for 80 percent of greenhouse gas emissions—are on track to achieve the emissions reduction goals laid

out in the 2015 Paris Agreement, and the IPCC warned in 2021 that countries must achieve zero emissions within 15 years to avert global warming of 1.5 degrees Celsius above preindustrial levels; and

 WHEREAS, there is a consensus among the IPCC and other experts that limiting global warming to 2 degrees Celsius above preindustrial levels is necessary to avoid unmanageable and unpredictable economic and social consequences, including severe and unpredictable impacts on risk-adjusted returns to investors, including teachers' pension funds, and

WHEREAS, there is a scientific consensus that the burning of fossil fuels (oil, coal and gas)—and the consequent increase in carbon dioxide and other greenhouse gases in the atmosphere— is the primary cause of climate change; and

WHEREAS, fossil fuel companies have spent millions on lobbying and denying the well-documented environmental consequences of burning fossil fuels at the current rate, with some fossil fuel corporations actively suppressing information from their own scientists on global warming since the 1980s; and

WHEREAS, fossil fuel companies have failed to produce robust climate change plans detailing how they will adapt to the low- or zerocarbon future required to avoid climate catastrophe; and

WHEREAS, Russia's invasion of Ukraine has made it more apparent that fossil fuel dependence puts people at risk, makes energy systems insecure and enables authoritarian power grabs, destabilizing democracy and economies across the globe, and creating serious investment risks; and

WHEREAS, it is estimated that \$250 billion in AFT members' pension assets are invested in fossil fuel companies and related assets; and

WHEREAS, fossil fuel companies' role as the primary driver of climate change and their refusal to modify their business models pose investment risks to institutional investors like public pension funds; and

WHEREAS, some AFT locals and members are already engaging with AFT members' pension funds on climate issues, including working with student groups, community organizations and advocacy groups that urge pension funds to divest from fossil fuels; and

WHEREAS, some pension funds where AFT members serve as trustees have already taken significant actions to reduce fossil fuel exposure and address climate risk, including the Teachers' Retirement System of the City of New York, which voted in 2021 to divest from fossil fuels; the New York State Teachers' Retirement System, which voted in 2021 to divest from thermal coal and engage with fossil fuel companies on climate risk; and the California State Teachers' Retirement System, which in 2021 successfully replaced two ExxonMobil board members over their failure to account for climate risk and create sustainable investment value:

#### RETIREMENT COMMITTEE

RESOLVED, that the American Federation of Teachers will work with the AFT pension Trustee Council to identify and develop investment opportunities for members' pension funds that simultaneously create and support good jobs and generate noncarbon-emitting energy, and provide a just transition for workers and communities that may be harmed due to changing energy sources; these investment opportunities may include but are not limited to low or zero carbon-emitting schools, affordable housing, and other renewable energy and infrastructure projects that benefit AFT members, students, and communities while also producing positive risk-adjusted financial returns for pension funds; and

RESOLVED, that the AFT will work with our trustees, locals, state federations and members' retirement systems to assess the exposure of our members' pension funds to fossil fuels, and evaluate risk of climate change to those funds' overall investment portfolios, including evaluating the impact to the fund of divesting from thermal coal companies, other types of fossil fuel companies and other companies that contribute substantially to climate change, consistent with fiduciary duty to participants and beneficiaries; and

RESOLVED, that the AFT will work with our locals, state federations and members' retirement systems to support shareholder initiatives that seek to address the investment risk posed by climate change, and require companies to clarify and demonstrate progress in achieving their climate risk policies, consistent with fiduciary duty; and

RESOLVED, that the AFT will work with pension trustees to engage with private equity and hedge fund managers on climate risk and adopt fund policies requiring that private equity firms and hedge funds disclose their fossil fuel-related holdings on an annual basis, and

RESOLVED, that the AFT will support efforts by the Biden administration and independent agencies such as the U.S. Securities and Exchange Commission and the Board of Governors of the Federal Reserve System to require comprehensive disclosure of climate-related data and risk factors by operating companies, asset managers and other financial institutions.

Submitted by: Al	FT Executive Council		
<ul><li>□ Adopted</li><li>□ Precluded by_</li></ul>	□ Adopted as Amended	<ul><li>□ Defeated</li><li>□ Referred to</li></ul>	□ Tabled

# 45. REPEAL THE WINDFALL ELIMINATION PROVISION (WEP) AND GOVERNMENT PENSION OFFSET (GPO)

1 WHEREAS, the WEP and GPO affect the standard of living for 2 more than 2 million retired public employees; and 3 WHEREAS, teachers in 15 states have been, are being, and will be 4 affected; and 5 WHEREAS, more than 6 million current in-service employees will 6 be affected upon retirement; and 7 WHEREAS, the earned benefits are being significantly reduced or eliminated for affected retirees; and 8 WHEREAS, there was no requirement from the enactment of the 9 10 WEP/GPO in 1983 until 2005 for employers to inform employees or prospective employees that their employment would not include 11 12 participation in the Social Security system, thereby making them 13 subject to the WEP and GPO; and 14 WHEREAS, the vast majority of current in-service public employees who will be affected by the provisions are unaware of the penalties they 15 16 and/or their spouses will incur upon eligibility for any Social Security 17 benefits they have earned from other employment; and WHEREAS, there have been unsuccessful legislative attempts in 18 recent years to address the unfairness propagated by these provisions; 19 20 and 21 WHEREAS, only a full repeal of the provisions can fully address 22 that unfairness going forward: 23 RESOLVED, that the American Federation of Teachers will undertake efforts to make its members, both retired and currently 24 in service, aware of the substantial and negative effects of the 25 WEP and GPO; and 26 27 RESOLVED, that the AFT will support legislative efforts to fully repeal the WEP and GPO. 28 Submitted by: Lincoln Teachers' Association, Local 1461 □ Tabled □ Adopted □ Adopted as Amended □ Defeated □ Precluded by\_\_\_\_\_ □ Referred to

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# 46. ADDRESSING STAFFING SHORTAGES IN THE HEALTHCARE WORKFORCE

WHEREAS, nursing staff includes an entire care team comprising multiple disciplines and ancillary staff; and

WHEREAS, non-nurse disciplines, including physicians, physician assistants, pharmacists, physical therapists, respiratory therapists, and all other non-nurse specialties are crucial to delivery of high-quality care; and

WHEREAS, workers in transport, environmental services and other healthcare titles are crucial to ensuring safe, high-quality care for patients; and unprecedented vacancies in these positions have been created due to safety concerns, inequitable compensation, and other poor working conditions, which are felt at the bedside; and

WHEREAS, working conditions in clinical settings have deteriorated to the point where experienced professionals are leaving the bedside, new professionals are taking jobs outside of healthcare, and vacancies in ancillary jobs are critically unfilled; and

WHEREAS, this situation is not only placing unconscionable strain on healthcare workers, it also has created a crisis that threatens the safety of patients and the overall stability of the American healthcare system; and

WHEREAS, nurses, professional associations, and unions have been advocating for safe staffing laws for decades. The lack of consensus among nursing groups and employers has stalled the discussion for too long, resulting in continued application of dangerous staffing approaches; and

WHEREAS, mandatory overtime, misuse of on-call for staffing, overreliance on travelers and contract nurses, and unmanageable patient care assignments have become normalized. Staffing committees and other venues for nurses to vocalize staffing needs, while valuable, have not produced positive movement toward a standard that is safe; and

WHEREAS, being responsible for unreasonable patient loads; relying on inexperienced and agency staff to supplement and care for these patients; and being expected to work more hours with fewer resources—putting their own health, the health of their patients and the health of their families at risk—have resulted in an adverse work environment wrought with ethical challenges that have left healthcare professionals feeling completely unsupported and morally injured, particularly during the pandemic; 1 and

<sup>&</sup>lt;sup>1</sup> Blanchard, J., Li, Y., Bentley, S. K., Lall, M. D., Messman, A. M., Liu, Y. T., Diercks, D. B., Merritt-Recchia, R., Sorge, R., Warchol, J. M., Greene, C., Griffith, J., Manfredi, R. A., & McCarthy, M. (2022). The perceived work environment and well-being—a survey of emergency healthcare workers during the COVID-19 pandemic. *Academic Emergency Medicine*. https://doi.org/10.1111/acem.14519

WHEREAS, two states have safe staffing limits (ratios) built into state law for all or some patient care units, with California having a comprehensive ratios law and Massachusetts mandating ratios in some patient-care areas. Research shows that minimum nurse-topatient ratios improve patient outcomes, such as improvements in mortality, readmissions and length of stay;<sup>2</sup> and

WHEREAS, while the lack of enforceable standards has rendered staffing untenable for decades, the current situation is creating an existential crisis for the nursing profession. The consequence of unsafe staffing has a cumulative severe impact on the physical, mental, emotional and spiritual health of the nursing workforce; and

WHEREAS, nurses and other health professionals are leaving the bedside because of unmanageable patient loads and the deplorable working conditions across the healthcare system. One survey reported that over one-third of nurses plan to leave their jobs by the end of 2022, and nearly a third plan to leave the profession altogether; and

WHEREAS, pandemic-related pressures on healthcare accelerated this trend—the rate of violence in hospitals increased by 25 percent in one year alone from 2019 to 2020.4 And the correlation between inadequate staffing and higher incidence of violence in healthcare was well known even before the pandemic; and

WHEREAS, violence against healthcare workers is a serious and growing problem exacerbated by inadequate staffing. Healthcare and social services workers experience 76 percent of all reported workplace violence injuries in the American labor force, and the number of actual incidents of workplace violence is likely to be much higher; 5 and

WHEREAS, healthcare workers have endured unfathomable strain at work during the pandemic, including inadequate personal protective equipment; ever changing care protocols; and administrators who were unprepared, not supportive and, often, not present; and

WHEREAS, our healthcare workforce has increasingly experienced moral distress caused by ethically challenging situations, such as the perception of not always being able to provide the normal standard of care and emotional support to patients and their families; 6 and

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<sup>&</sup>lt;sup>2</sup> Rosenberg K. Minimum nurse-to-patient Ratios Improve Staffing, Patient Outcomes. Am J Nurs. 2021 Sep 1;121(9):57. doi:

<sup>10.1097/01.</sup>NAJ.0000790644.96356.96. PMID: 34438432.

<sup>&</sup>lt;sup>3</sup> Incredible Health. (2022, January). Nursing in the Time of COVID-19. https://www.incrediblehealth.com/wp-content/uploads/2022/03/IH-COVID-19-2022-Summary-1.pdf

<sup>&</sup>lt;sup>4</sup> "Death on the Job: The Toll of Neglect," 2022. https://aflcio.org/reports/death-job-toll-neglect-2022

<sup>&</sup>lt;sup>5</sup> BLS, SOII, 2020, Table R8.

<sup>&</sup>lt;sup>6</sup> Blanchard, J., Li, Y., Bentley, S. K., Lall, M. D., Messman, A. M., Liu, Y. T., Diercks, D. B., Merritt-Recchia, R., Sorge, R., Warchol, J. M., Greene, C., Griffith, J., Manfredi, R. A., & Dr. McCarthy, M. (2022). The perceived work environment

WHEREAS, the compounding impact of experiences of moral distress, burnout, and impossible working conditions is exacerbated by environments with inadequate organizational support by employers and government;<sup>7</sup> and

WHEREAS, the fatigue and overwork (resulting from poor staffing and other failures of employers to prioritize a positive work environment for those delivering patient care) serve to deteriorate the resilience and ability to cope with stress across our healthcare workforce, impacting workers' health, personal relationships and families; and

WHEREAS, increased incidence of depression, anxiety and suicide among healthcare workers signify an immediate need to act;<sup>8</sup> and

WHEREAS, a survey of emergency health workers reinforces our members' experience and found a strong association between a perceived adverse working environment and poor mental health, particularly when organizational support was deemed inadequate; and

WHEREAS, unfair and inadequate pay practices exist, such as the refusal to increase wages for experienced nurses, low starting wages for hard-to-fill positions, and failure to pay ancillary staff a living wage; these are contributing factors to both new and experienced health professionals leaving their jobs—a dynamic that is exacerbating shortages; and

WHEREAS, the use of travel agencies to fill staffing holes has skyrocketed, forcing stark and unjust disparities in pay among clinicians; this is a development that exposes a deeply broken labor market in the healthcare industry; and

WHEREAS, consolidation in the healthcare industry has resulted in a reduced number of corporations competing for workers, which has resulted in practices like wage suppression, normalization of diminished working conditions, increased healthcare costs, and few resources spent to ensure health professionals have the tools needed to deliver safe, high-quality care; and

WHEREAS, elimination of services by hospitals not only deprives communities of care in rural and underserved areas, it also leaves specially qualified healthcare professionals unemployed, a dynamic that creates economic harm to families and those communities; and

and well-being—a survey of emergency healthcare workers during the COVID-19

<sup>8</sup> WebMD, February 1, 2021, Kathleen Doheny, Moral Injury: Pandemic's Fallout for Health Care Workers, <a href="https://www.webmd.com/lung/news/20210201/moral-injury-pandemics-fallout-for-health-care-">https://www.webmd.com/lung/news/20210201/moral-injury-pandemics-fallout-for-health-care-</a>

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pandemic. Academic Emergency Medicine. <a href="https://doi.org/10.1111/acem.14519">https://doi.org/10.1111/acem.14519</a>
Blanchard, J., Li, Y., Bentley, S. K., Lall, M.D., Messman, A.M., Liu, Y.T., Diercks, D.B., Merritt-Recchia, R., Sorge, R., Warchol, J.M., Greene, C., Griffith, J., Manfredi, R.A., & Diercks, M. (2022). The perceived work environment and well-being—a survey of emergency healthcare workers during the COVID-19 pandemic. Academic Emergency Medicine. <a href="https://doi.org/10.1111/acem.14519">https://doi.org/10.1111/acem.14519</a>
WebMD, February 1, 2021, Kathleen Dobeny, Moral Injury: Pandemic's Fallout for

WHEREAS, moving work out of acute care settings, outsourcing through contract work and telemedicine, and the use of artificial intelligence are strategies driven by cost savings, not patient needs; and

WHEREAS, employers and industry stakeholder groups are actively working to maximize profits—by cheapening care delivery through efforts to deskill our professions and seeking out cheaper labor forces—which complicates delivery of care, erodes scope of practice for a multitude of health disciplines, and threatens our jobs; and

WHEREAS, the COVID-19 pandemic has exacerbated pre-existing pressures and strain on the healthcare system and its workforce to a critical breaking point; and

WHEREAS, healthcare is a high-stakes environment with highly complex systems on the clinical and the business sides, and where factors like the evolution of different models of nursing care, reimbursement-driven documentation systems, and advances in research and treatment mean incessant change for direct care clinicians; and

WHEREAS, too often, nurses and other health professionals are scapegoated for lapses in systems and structures. Threats to just culture and other frameworks that ensure a culture of safety and accountability in healthcare have corroded to the point that health professionals are no longer willing to assume a disproportionate level of responsibility for this situation or heightened level of personal risk and liability; and

WHEREAS, the healthcare industry is in the midst of a workforce crisis, with unprecedented numbers of people leaving the bedside and many more preparing to leave the professions altogether; and the AFT is in a unique position to provide crucial input on strategies for addressing this situation because we represent clinicians, career and technical education teachers, faculty for nursing and other professional programs; and

WHEREAS, equity in the healthcare workforce is a requirement for broader health equity and the time for authentic, meaningful efforts at addressing racism, diversity, equity and inclusion in our healthcare workforce; and

WHEREAS, it is well settled that outcomes improve when the healthcare workforce reflects the population it serves. However, minority healthcare workers are currently underrepresented, and as the complexity of the positions and the salaries increase, the diversity of the workforce decreases; and

WHEREAS, the role of nurses is not only crucial to the stability of today's patient care environment but is also critical to teaching the next generation of nurses. At the same time, nursing education programs do not have the funding, facilities or faculty needed to address the workforce shortage. And in nursing programs, where the problem is

particularly acute, low salaries for faculty make choosing teaching unaffordable for many nurses:

RESOLVED, that the American Federation of Teachers will develop and implement a strategy with its national and state leaders for obtaining state law that mandates staffing ratios, or safe patient limits, in at least five states by 2025; and

RESOLVED, at the federal level, that the AFT will continue its work to secure staffing ratios in federal law by advocating for the Nurse Staffing Standards for Hospital Patient Safety and Quality Care Act and through all available regulatory means; and

RESOLVED, that the AFT will continue its efforts at securing legislation banning mandatory overtime by advocating for legislation at the federal level and through support of affiliates advocating for mandatory overtime prohibitions in state law; and

RESOLVED, that the AFT will support affiliate efforts to secure staffing ratios in collective bargaining agreements through supporting campaigns, developing model contract language, and providing training and resources; and

RESOLVED, that the AFT will continue its efforts to secure federal workplace violence protections through passage of the Workplace Violence Prevention for Health Care and Social Service Workers Act and Occupational Safety and Health Administration promulgation of the interim standard within one year; and

RESOLVED, that the AFT will support the work of its affiliates to address workplace violence in legislation, through collective bargaining, and other state and local work of healthcare affiliates; and

RESOLVED, that the AFT recommits to its advocacy to secure adequate pandemic preparedness protections in the law through means, like an OSHA infectious disease standard and updates to the Centers for Medicare & Medicaid Services emergency preparedness rule; and

RESOLVED, that the AFT will continue its work to educate and support affiliates and members about research, initiatives, and developments in pandemic preparedness at the employer and governmental levels; and

RESOLVED, that the AFT will prioritize its work to secure funding, programming, and other legal protections at the federal level to support health professionals in the areas of mental health, burnout and stress management, including addressing shortages in the mental health professions; and

RESOLVED, that the AFT will expand its work in partnering with other organizations and mental health experts devoting resources and work aimed at developing clear demands for improving healthcare workplaces, ensuring mental health needs

of the workforce are addressed, and to development of resources and education programming that provide meaningful support to health professionals; and

RESOLVED, that the AFT will develop resources to support affiliate work addressing inadequate compensation in the healthcare industry through market and employer research, comparative analysis, and other needed means for use in collective bargaining and other affiliate efforts; and

RESOLVED, that the AFT will utilize opportunities to educate and advocate with government and other stakeholders on inadequate pay and compensation inequities; and

RESOLVED, that the AFT will deploy resources to secure more oversight of merger and acquisition practices in the healthcare industry through the Federal Trade Commission, Department of Justice, and the Centers for Medicare & Medicaid Services and to support affiliates pursuing state-level oversight; and

RESOLVED, that the AFT will work at the federal level to secure legal protections to protect scope of practice and our jobs with government and every other forum, and the AFT will support affiliates in similar state and local endeavors; and

RESOLVED, that the AFT will work to increase oversight for telehealth, hospitals at home, and other business practices so that our work, our jobs and our patients are protected; and

RESOLVED, that the AFT will make education, resources and direct support available to affiliates to address system problems that have been shifted too heavily on the backs of the healthcare workforce. This includes exploration of new member benefits to help shield health professionals from personal liability for systemic problems; and

RESOLVED, that the AFT will advocate for accountability in federal law and regulations that protects the licenses, jobs and livelihood of health professionals from unfair civil, administrative and criminal penalties that are the responsibility of an employer. The AFT will support affiliates in similar state and local efforts; and

RESOLVED, that the AFT will call on the federal government to develop a national healthcare workforce strategy, with participation and input by the AFT and its members, including those working in direct care, career and technical education program teachers, nursing programs and other healthcare professional program faculty; and

RESOLVED, that the AFT will work to advance efforts at meeting the needs of the healthcare workforce through CTE, apprenticeship programs, and residency and fellowship programs. We will also support affiliates in this work, as well as work to develop and expand language in collective bargaining

246 agreements related to orientation, precepting, and other critical 247 support for workers new to health professions; and 248 RESOLVED, that the AFT will continue promoting resources 249 and support to healthcare affiliates and members for student loan 250 forgiveness programs and also workforce development funding, 251 particularly in communities of color and in rural and other 252 underserved areas; and 253 RESOLVED, that the AFT will employ new strategies for 254 affiliates to increase diversity in the local healthcare workforce, 255 such as: addressing racism in healthcare workplaces; developing 256 program models that help affiliates expand career outreach 257 programs in communities of color to reach those who are 258 underrepresented in healthcare jobs; and expanding targeted 259 financial aid and loan repayment programs, including National 260 Health Service Corps and the Nurse Faculty Loan Repayment 261 program; and 262 RESOLVED, that the AFT's healthcare and higher education 263 program and policy councils will collaborate on development of a 264 comprehensive strategy to address faculty shortages; and 265 RESOLVED. that the AFT adopts the report 266 recommendations made by its Healthcare Staffing Shortage 267 Taskforce. Submitted by: AFT Executive Council □ Adopted as Amended □ Defeated □ Tabled □ Adopted □ Referred to □ Precluded by

## 47. AFT HEALTHCARE PROFESSIONALS MENTAL HEALTH

 WHEREAS, after two years of record hospitalization rates and as the nation has surpassed 1 million deaths from COVID-19, our nation's healthcare workforce has been stretched beyond the breaking point and is in a mental health crisis—fatigued from unsafe patient levels and workloads that worsened during the pandemic, scarred from all they have witnessed over the last two years, and dealing with severe burnout and with moral injury from repeatedly being forced to make choices that transgress their long-standing, deeply held commitment to healing; and

WHEREAS, the worry and emotional trauma related to COVID-19 have had a negative impact on the mental health of a majority of our healthcare workforce.<sup>2</sup> Around one-third of healthcare workers either received or thought they needed mental health services because of the pandemic. And nearly all reported negative impacts to physical health and to relationships with family and co-workers. Many reported problems with sleeping, frequent headaches, increased use of alcohol or drug use, all attributed to pandemic stress and worry; and

WHEREAS, another recent study showed that more than 70 percent of healthcare workers have symptoms of anxiety and depression, 38 percent have symptoms of post-traumatic stress disorder, and 15 percent have had recent thoughts of suicide;<sup>3</sup> and

WHEREAS, emotional trauma, burnout and mental health needs of frontline healthcare professionals were at high levels even before the pandemic with, for example, between 17 and 38 percent of nurses reporting some depression,<sup>4</sup> and most alarming of all, healthcare professionals dying by suicide, with risk of suicide in health professionals, particularly nurses, being higher than the general

<sup>&</sup>lt;sup>1</sup> WebMD, Feb. 1, 2021, Kathleen Doheny, Moral Injury: Pandemic's Fallout for Health Care Workers, <a href="https://www.webmd.com/lung/news/20210201/moral-injury-pandemics-fallout-for-health-care-">https://www.webmd.com/lung/news/20210201/moral-injury-pandemics-fallout-for-health-care-</a>

workers#:~:text=Moral%20injury%20occurs%20when%20health,to%20healing%2C%E2%80%9D%20Dean%20says

<sup>&</sup>lt;sup>2</sup> KFF/The Washington Post Frontline Healthcare Worker Survey (Apr. 2021) <a href="https://www.kff.org/reportsection/kff-the-washington-post-frontline-health-care-workers-survey-toll-of-the-pandemic/">https://www.kff.org/reportsection/kff-the-washington-post-frontline-health-care-workers-survey-toll-of-the-pandemic/</a>

<sup>&</sup>lt;sup>3</sup> Chatterjee, R. (2022, March 31) A Nurse's Death Raises Alarm about the Profession's Mental Health Crisis. Retrieved from <a href="https://www.npr.org/sections/health-shots/2022/03/31/1088672446/a-nurses-death-raises-the-alarm-about-the-professions-mental-health-crisis?fbclid=lwAR0BQRhx5l7KVsmeX7URgDhppeRpJ6XJh7eHlQErGRTtYU46pVLF5bNZMzY">https://www.npr.org/sections/health-shots/2022/03/31/1088672446/a-nurses-death-raises-the-alarm-about-the-professions-mental-health-crisis?fbclid=lwAR0BQRhx5l7KVsmeX7URgDhppeRpJ6XJh7eHlQErGRTtYU46pVLF5bNZMzY</a>

<sup>&</sup>lt;sup>4</sup> https://www.grid.news/story/science/2022/05/02/nurses-are-not-ok-why-theyre-quitting-their-jobs-and-what-it-means-for-the-future-of-healthcare/

population even before the pandemic<sup>5</sup> and female nurses dying by suicide at twice the rate of women who aren't nurses;<sup>6</sup> and

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WHEREAS, stigma associated with seeking mental health supports and months long waiting lists due to provider shortages are barriers to treatment and support that place perilous strain on health professionals;<sup>7</sup> and

WHEREAS, the mental health crisis of healthcare professionals is the result of a broken healthcare system and not individual deficits, as is often suggested by employer resistance training; and

WHEREAS, according to the U.S. Department of Health and Human Services' Health Resources and Services Administration and the Kaiser Family Foundation, there are over 5,800 designated mental health professional shortage areas in the country, and more than 6,300 mental health practitioners would be needed to meet the needs in the shortage areas;<sup>8</sup> and

WHEREAS, the risk of violent assault by patients or visitors is an ongoing source of emotional trauma for healthcare professionals—and with good reason. The rate of injuries from workplace assaults climbed by 173 percent in hospitals and by 95 percent in psychiatric and substance use facilities over the last 15 years. The rate of injuries from workplace violence in hospitals jumped by 25 percent in 2020 alone;<sup>9</sup> and

WHEREAS, the systematic failure of healthcare employers in providing psychological and physical safety in the work environment has a cumulative impact on the mental health of the workforce, but also results in consequences like lower employee engagement, more

<sup>&</sup>lt;sup>5</sup> Davis MA, Cher BAY, Friese CR, Bynum JPW. Association of US Nurse and Physician Occupation with Risk of Suicide. *JAMA Psychiatry*. 2021;78(6):651–658. doi:10.1001/jamapsychiatry.2021.0154

<sup>&</sup>lt;sup>6</sup> https://www.grid.news/story/science/2022/05/02/nurses-are-not-ok-why-theyre-quitting-their-jobs-and-what-it-means-for-the-future-of-healthcare/

<sup>&</sup>lt;sup>7</sup> KFF. (Sept. 30, 2021). *Mental Health Care Professionals Shortage Areas (HPSAs)* Retrieved from <a href="https://www.kff.org/other/state-indicator/mental-health-care-health-professional-shortage-areas-">https://www.kff.org/other/state-indicator/mental-health-care-health-professional-shortage-areas-</a>

hpsas/?currentTimeframe=0&sortModel=%7B%22colld%22:%22Location%22,%22 sort%22:%22asc%22%7D

<sup>&</sup>lt;sup>8</sup> HRSA. (March 31, 2021) Designated Health Professional Shortage Area Statistics. Retrieved from

file:///H:/Public Mental%20Health%20mapping/BCD HPSA SCR50 Qtr Smry.pdf; KFF. (Sept. 30, 2021) Mental Health Care Professionals Shortage Areas (HPSAs) Retrieved from <a href="https://www.kff.org/other/state-indicator/mental-health-care-health-professional-shortage-areas-">https://www.kff.org/other/state-indicator/mental-health-care-health-professional-shortage-areas-</a>

hpsas/?currentTimeframe=0&sortModel=%7B%22colld%22:%22Location%22,%22 sort%22:%22asc%22%7D

<sup>&</sup>lt;sup>9</sup> U.S. Bureau of Labor Statistics, Survey of Occupational Illness and Injury Data, Table R8

absenteeism and poor retention. These failures have been definitively shown to result in negative patient outcomes:<sup>10</sup>

#### 56 **RESOLVED**, that the American Federation of Teachers will:

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- Enact the Workplace Violence Prevention for Health Care and Social Service Workers Act; and
- Hold the Department of Labor and Occupational Safety and
   Health Administration accountable to promulgate the
   standard in a timely manner; and
- Press the National Institute for Occupational Safety and
   Health (NIOSH) to research and identify additional
   mitigations; and
  - Provide training and support to AFT Nurses and Health Professionals locals to foster their capacity to bargain with employers for comprehensive workplace violence prevention programs and effective training; and

RESOLVED, that the AFT will advocate for:

- Full enforcement of federal mental health services parity laws that require that health insurance plans provide the same level of coverage for mental health benefits as they do for medical benefits; and
- Permanent federal funding for the Dr. Lorna Breen Health Care Provider Protection Act that supports healthcare workers through training grants in strategies to reduce and prevent burnout, mental health conditions, and substance use disorders; education and awareness campaigns to encourage healthcare providers to use available mental and behavioral health services to address their own concerns; grants awarded to employers to establish or expand programs to promote mental and behavioral health for their employees; and a study on mental and behavioral health and burnout among healthcare workers; and
- Increased funding for financial aid programs that support those seeking training to become mental health professionals and programs to recruit students into mental health careers; and
  - Support state level actions that expand access to mental health services by allowing healthcare professionals to practice to the full extent of their education and license; and

<sup>&</sup>lt;sup>10</sup> Roche, M., Diers, D., Duffield, C. & Catling-Paull, C. (2010). *Journal of Nursing Scholarship*, *42* (1), 13-22. doi: 10.1111/j.1547-5069.2009.01321.x. See also Vessey J.A., Demarco R., DiFazio R. Bullying, harassment, and horizontal violence in the nursing workforce: the state of the science. Annu Rev Nurs Res. 2010;28:133-57. doi: 10.1891/0739-6686.28.133. PMID: 21639026; and Rodwell J., Brunetto Y., Demir D., Shacklock K., Farr-Wharton R. Abusive supervision and links to nurse intentions to quit. J Nurs Scholarsh. 2014 Sep;46(5):357-65. doi: 10.1111/jnu.12089. Epub Aug. 15,2014. PMID: 25132621.

## RNs/HEALTHCARE WORKERS AND HEALTHCARE ACCESS/QUALITY COMMITTEE

92	RESOLVE	D, that the AFT will sup	pport affiliates	in efforts to	
93	ensure emplo	yers provide paid time	off for employe	r-sponsored	
94	mental health	n training and peer-to-	-peer support,	expand the	
95	mental health	benefits of employer	health insuran	ce, and that	
96	labor-manage	ment committees with	in healthcare f	acilities will	
97		ing a supportive enviror			
98	professionals	and to develop metric	s and strategic	es that track	
99	progress; and				
100		D, that the AFT will partı		•	
101		health experts to dev	•		
102	• • •	chological safety in the l		place and to	
103	address ment	al health needs of the w	orkforce.		
	Submitted by: AFT Connecticut; Washington State Nurses Association, Local 5901				
	<ul><li>□ Adopted</li><li>□ Precluded by</li></ul>	□ Adopted as Amended	<ul><li>□ Defeated</li><li>□ Referred to</li></ul>	□ Tabled	

## RNs/HEALTHCARE WORKERS AND HEALTHCARE ACCESS/QUALITY COMMITTEE

# 48. IN-SERVICE NURSING ORIENTATION, MENTORING AND ONGOING EDUCATIONAL SUPPORT FOR PROFESSIONAL NURSING PRACTICE

1 2 3	WHEREAS, overwhelming and relentless patient-care demands are causing a massive disruption in the nursing workforce caused by the ongoing COVID-19 pandemic; and
4 5 6 7	WHEREAS, nurse burnout, early retirement, mounting resignations, insufficient staffing, workload, emotional tolls, and lack of ongoing support are exacerbating the nursing shortage; and WHEREAS, generational changes in the nursing workforce have
8 9 10	been ongoing as baby boomers retire out of the nursing workforce and are replaced by Generation X and Y; and WHEREAS, the effects of the pandemic on readiness of new nurses
10 11 12	to practice in highly complex environments are challenging as evidenced by nursing deficiencies in clinical competencies; and
13 14 15 16 17 18 19	WHEREAS, the pandemic will continue to have a profound impact on the nursing workforce for some time requiring the need for thoughtful strategic planning to address the complexity of issues, including proper orientation, mentoring and ongoing support; and WHEREAS, the changing nursing workforce seeks continuous education, expects strong mentorship with support and strong intellectual stimulation:
20 21 22 23 24 25 26	RESOLVED, that the American Federation of Teachers will help locals develop and support strong contractual language that supports robust ongoing professional development programs, appropriate orientation, mentoring programs; and RESOLVED, that the AFT will continue to plan and offer support for the ongoing mental and emotional health of nurses who have suffered through the pandemic.
	Submitted by: United Federation of Teachers, Local 2
	□ Adopted □ Adopted as Amended □ Defeated □ Tabled □ Precluded by □ Referred to □

# 49. DESIGNATING AND CELEBRATING NATIONAL PARAPROFESSIONALS AND SCHOOL-RELATED PERSONNEL DAY

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□ Adopted

□ Precluded by

WHEREAS, the American Federation of Teachers represents more 370,000 paraprofessionals, bus drivers, custodial and maintenance employees, health assistants, clerical employees, secretarial staff, and other school and college support staff (PSRPs) in schools and colleges across the nation; and WHEREAS, members who perform this work may be called many different things, from paraprofessionals and school-related personnel to college support staff, to classified staff, to school-related personnel or any other number of school support staff names; and WHEREAS, the contribution of paraprofessionals and schoolrelated personnel to the school community is integral, significant and deserving of recognition; and WHEREAS, the AFT first demonstrated its commitment to PSRPs and their important contributions to our students and our union in 1930, with the chartering of the Education Secretaries of Chicago; and WHEREAS, paraprofessionals and school-related personnel in many states are members of both the American Federation of Teachers and the National Education Association: and WHEREAS, the National Education Association has declared the third Wednesday of each November their version Paraprofessionals and School-Related Personnel Day: RESOLVED, that the American Federation of Teachers shall designate the third Wednesday of each November as National Paraprofessionals and School-Related Personnel Day: and RESOLVED, that the AFT shall uplift the contributions, work, stories and voices of PSRP members in honor of National Paraprofessionals and School-Related Personnel Day. Submitted by: Alliance/AFT, Local 2260; Toledo Federation of Teachers, Local 250

□ Defeated

□ Referred to

□ Tabled

□ Adopted as Amended

#### **50. LIVING WAGES FOR ALL AFT MEMBERS**

WHEREAS, all working people deserve a wage that allows them dignity and the basic necessities of life; and

WHEREAS, no employer should pay wages so low that their employees must rely on government assistance to meet their basic needs such as food, rent and healthcare; and

WHEREAS, the federal poverty wage does not take into consideration costs like child care and healthcare that not only draw from one's income, but also are determining factors in one's ability to work and endure the potential hardships associated with balancing employment and other aspects of everyday life; and

WHEREAS, a living wage model is an alternative market-based measure of basic needs that takes into consideration geographic location and specific expenditure data related to a family's likely minimum food, child care, health insurance, housing, transportation and other basic necessities such as clothing, personal care items etc.; and

WHEREAS, the living wage model would draw on these cost elements and the relative effect of local, state and federal taxes to determine the minimum employment earning necessary to meet a family's basic needs while also maintaining self-sufficiency; and

WHEREAS, a living wage model is a more accurate reflection than the federal poverty wage model of a family's true cost of living in a given location; and

WHEREAS, the Massachusetts Institute of Technology has conducted an extensive study on living wages at the county level and created a living wage calculator based on their study; and

WHEREAS, the American Federation of Teachers has a responsibility to advocate for workers to earn a wage that allows them to take care of their family and be self-sufficient:

RESOLVED, that the American Federation of Teachers will support state legislation or ballot initiatives that raise the minimum wage; and

RESOLVED, that the AFT will provide information on metrics available to advocates of a living wage; and

RESOLVED, that the AFT will offer tools, resources and support to any local whose members earn less than a living wage and wishes to undertake a campaign to raise wages to a living wage standard.

Submitted by: Hartford Federation of Paraeducators, Local 2221					
<ul><li>□ Adopted</li><li>□ Precluded by_</li></ul>	□ Adopted as Amended	<ul><li>□ Defeated</li><li>□ Referred to</li></ul>	□ Tabled		

# 51. SUPPORTING SAFE WORKPLACES AND SAFE SCHOOLS FOR ALL

WHEREAS, students, teachers, and school and college support staff have experienced increased stress, uncertainty, financial hardship and emotional turmoil due to the coronavirus pandemic; and

WHEREAS, schools are meant to be a safe haven for all who enter, including those who work in them; and

WHEREAS, funding and other resources for mental health, trauma, emotional and behavioral supports have not kept pace with the increased need for these resources and supports; and

WHEREAS, special education paraprofessionals and teachers are at a significantly increased risk for "student related injuries" and had the highest workers' compensation claims rate (5 for every 100 full-time employees) for such injuries, compared to all other school personnel; and

WHEREAS, American Federation of Teachers affiliate locals have reported an uptick in the number of members being injured on the job, and a corresponding increase in the number of hospitalizations, workers' compensation claims, and resignations; and

WHEREAS, the AFT is committed to making schools and colleges as safe as possible for students and our members:

RESOLVED, that the American Federation of Teachers will help assist locals in collecting workplace safety and member injury data; and

RESOLVED, that the AFT will continue to assist affiliates in developing campaigns to address workplace violence, and school and college safety issues; and

RESOLVED, that the AFT will advocate for the collection of national school and college trends on violence, and provide resources and supports to locals engaged in issue advocacy around violence, workplace assault and injury.

Submitted by: Oregon School Employees Association, Local 6732; Rush Henrietta Employees Association, Local 2969

□ Adopted	□ Adopted as Amended	□ Defeated	□ Tabled
□ Precluded by		□ Referred to	

#### **52. SCHOOL MEALS FOR ALL**

WHEREAS, the AFT has long supported universal school meals as a way to address food and nutrition instability, increase access and equality in our education system, and to reduce systemic barriers to school meals; and WHEREAS, hunger creates poor outcomes for students of all ages, including less ability to concentrate, graduate and more likely to have health issues; and

WHEREAS, having access to meals at school will support students' academic success; reduce childhood hunger; decrease childhood overweight and obesity; improve child nutrition and wellness; enhance child development and school readiness; and support learning, attendance and behavior; and

WHEREAS, in other areas, students and families have accrued hundreds of dollars in school lunch debt because they are unable to afford to buy school meals, demonstrating that too many students fall through the cracks and are not receiving free- and reduced-price school meals; and

WHEREAS, prior to COVID-19, about 15 million children in the United States—21 percent of all children—lived in families with incomes below the federal poverty threshold, who struggle to afford basic necessities like food; and United States Department of Agriculture data showed that nearly 12 percent of households were food insecure; and

WHEREAS, the COVID-19 pandemic relief included issuing a waiver authority to the USDA, which effectively created universal school feeding for students and families for a limited time; and

WHEREAS, for the last few years, students and families have become accustomed to receiving free school meals; and

WHEREAS, School Meals for All will help eliminate paperwork, collections on unpaid meals debt, and increase federal reimbursements as well as allow the continuity for students, especially for those with families with unstable incomes:

RESOLVED, that the American Federation of Teachers will advocate for and support federal and state legislative actions that all students—regardless of income—have unimpeded access to school meals; and

RESOLVED, that the AFT will work with community groups, nutrition groups and other education groups to continue our advocacy; and

RESOLVED, that the AFT will create lobbying and advocacy tools to help individuals and communities advocate for school meals for all.

Submitted by: Alliance/AFT, Local 2260; Denver Federation for Paraprofessionals and Nutrition Service Employees, Local 4463						
□ Adopted □ Precluded by	□ Adopted as Amended	<ul><li>□ Defeated</li><li>□ Referred to</li></ul>	□ Tabled			

# 53. REPRODUCTIVE RIGHTS AND THE PROTECTION OF WOMEN

WHEREAS, the American Federation of Teachers is committed to ensuring that women maintain their reproductive choice and have access to all reproductive health services, as far back as a 1981 policy resolution; and

WHEREAS, bodily autonomy is essential to liberty and selfdetermination; and

WHEREAS, the right to liberty is guaranteed under the U.S. Constitution; and

WHEREAS, at this juncture it appears the Supreme Court justices will use the *Dobbs v. Jackson Women's Health Organization*, to overturn long-standing precedent in *Roe v. Wade*; and

WHEREAS, this decision takes away already established rights for women; this ruling will undermine all other freedoms and disparage women as second-class citizens; and

WHEREAS, pregnancy-related mortality in the United States affects approximately 700 women per year at various stages of gestation, with one-third of pregnancy-related deaths occurring during pregnancy, one-third occurring at delivery or one week after, and one-third occurring one week to one year postpartum, per the Centers for Disease Control and Prevention; and

WHEREAS, women of color are the primary victims of pregnancyrelated mortality despite their minority representation in the general population, with Black women accounting for 41.7 percent, Indigenous women accounting for 28.3 percent, Asian and Pacific Islander women accounting for 13.8 percent, and Hispanic or Latino women accounting for 11.6 percent, per the CDC; and

WHEREAS, pregnancy and child rearing are a lifelong responsibility, and their own source of trauma, which should not be forced on victims of existing trauma or people otherwise unwilling or unable to assume this responsibility; and

WHEREAS, several states, including Alabama, Arizona, Arkansas, Florida, Kentucky, Louisiana, Missouri, New Hampshire, Ohio, Oklahoma, South Dakota, Tennessee and Texas, have enacted or are contemplating ultra-restrictive abortion bans without exemptions for rape, incest, or human trafficking even for people as young as 13; and

WHEREAS, having the right to decide when and whether to reproduce is associated with better relationship stability and satisfaction, the likelihood of completing a college education, more work experience, and greater earning potential among women, which contributes to a well-functioning society:

RESOLVED, that the American Federation of Teachers acknowledges that this is a precarious time for the right to

reproductive freedom, individual autonomy and selfdetermination; and

RESOLVED, that the AFT stands in solidarity with women and people who can become pregnant. We join them in calls to protect reproductive freedom at the state and federal levels via codification and executive action of *Roe v. Wade*; and

RESOLVED, that the AFT will use its voice in support of initiatives promoting access to reproductive care; and

RESOLVED, that the AFT will use its voice to lend support to initiatives nationwide calling to prevent the criminalization of any reproductive healthcare; and

RESOLVED, that the AFT will work with current and future lawmakers at both the state and federal levels to codify into law rights that ensure women equal access to comprehensive reproductive healthcare.

Submitted by: AF	Submitted by: AFT Executive Council				
<ul><li>□ Adopted</li><li>□ Precluded by_</li></ul>	□ Adopted as Amended	<ul><li>□ Defeated</li><li>□ Referred to</li></ul>	□ Tabled		

# 54. SAVE *ROE V. WADE*, THE RIGHT TO PRIVACY, AND AMERICAN DEMOCRACY ITSELF

WHEREAS, the Supreme Court 1973 decision in *Roe v. Wade* established that a woman has the fundamental right to make decisions over her own body; and

WHEREAS, the leaked draft opinion, written by Samuel Alito on behalf of Clarence Thomas and the three Trump-nominated associate justices—Neil Gorsuch, Brett Kavanaugh and Amy Coney Barrett—would overturn *Roe v. Wade*, and represents one of the grossest violations of the rights of women to make intimate and private decisions about their bodies and whether to carry a pregnancy to term or not, as well as to make decisions about their private lives without government regulation and interference; and

WHEREAS, the Supreme Court is thoroughly compromised. The three Trump associate justices constitute an ongoing far right-wing coup inside the nation's highest judicial body, and clearly intend to use their undemocratic power to overturn progressive legislation for decades to come; and

WHEREAS, the Trump movement aims to create an American government completely subservient to the interests of a section of America's giant corporations and wealthiest individuals, without any meaningful constitutional or democratic restraints on the use of governmental power to serve their purposes. Trump's three Supreme

#### WOMEN'S RIGHTS COMMITTEE

Court appointees and far right-wing control of the court are pivotal to the Trump movement achieving its objectives; and

WHEREAS, electoralism alone cannot provide a solution to this crisis. Even if the Democrats pass state or federal legislation to uphold abortion rights, those laws will be challenged by the Trump movement and inevitably brought before this Supreme Court. The new civil rights and labor movement can defeat these attacks through mobilizing our members and supporters to take mass action across the country to maintain *Roe v. Wade* and defend women and all Americans from this fundamental attack on civil and human rights:

RESOLVED, that the American Federation of Teachers will use all means at our disposal to defend reproductive freedom and *Roe v. Wade*; and

RESOLVED, that the AFT will defend AFT members and students who need access to abortions and birth control; and

RESOLVED, that the AFT demands that Biden increase the number of Supreme Court justices, and/or impeach the justices who went against their sworn testimony to not overturn *Roe v. Wade*; and

RESOLVED, that the AFT calls for an end of the Senate filibuster that is being used now, as it has in the past, to maintain white privilege and Jim Crow laws and to block progressive legislation.

Submitted by: Berkeley Federation of Teachers, Local 1078					
□ Adopted □ Precluded by_	□ Adopted as Amended	<ul><li>□ Defeated</li><li>□ Referred to</li></ul>	□ Tabled		

# 55. SUPPORTING ABORTION RIGHTS IN THE FACE OF ATTACKS ON *ROE V. WADE*

WHEREAS, the American Federation of Teachers, an overwhelmingly women's organization, has long been on record as a pro-choice union that supports a woman's right to reproductive freedom, including the right to abortion; and

WHEREAS, the Supreme Court of the United States has clearly indicated its intention to strike down *Roe v. Wade* in its current session, and a substantial number of states have already enacted or plan to enact draconian restrictions on a woman's right to choose if and when they will have a child:

RESOLVED, that the American Federation of Teachers will publicly stand in defense of abortion and reproductive rights for all people who can be pregnant and will encourage its members

#### WOMEN'S RIGHTS COMMITTEE

to participate in activities, including rallies and demonstrations, lobbying and political campaigns, educational events and other actions to support the right to abortion, contraception and other reproductive rights.

Submitted by: Chicago Teachers Union, Local 1

Adopted Adopted Defeated Tabled Referred to

#### RULES OF CONDUCT FOR THE 2022 CONVENTION

#### 1. SERGEANTS-AT-ARMS

- a. Sergeants-at-arms shall at all times keep proper check on delegates and guests, and see that they are seated in their proper places and that order is maintained.
- b. Specially designated sergeants-at-arms shall be assigned to each floor microphone to facilitate their proper use.
- c. Sergeants-at-arms assigned to the entrance doors to the convention hall shall not admit anyone to the hall when a vote is in progress.
- d. Sergeants-at-arms shall not permit the display of caucus or political signs or placards or the distribution of caucus or political material within the convention hall. Parades or demonstrations shall not be permitted.

#### 2. FLOOR MICROPHONES

- a. Microphones available for debate on any questions before the convention shall be utilized in rotation, beginning with microphone No. 1 for each new business session. Within each business session, rotation of microphones is defined as the continuation of numerical order. All microphones shall be live at all times during business sessions.
- b. When a question before the convention is put to a vote, all microphones shall be cleared of all delegates in line awaiting their turn to speak.

#### 3. RECOGNITION TO SPEAK

- a. A delegate desiring to speak to a question on the floor must remain at his or her microphone position until recognized by the chair in rotation.
- b. A delegate recognized by the chair must state his or her name and local number before speaking.
- c. If a delegate, while speaking, is called to order, he or she shall, at the request of the chair, remain silent until the question is decided.
- d. No delegate shall be allowed to speak twice on any issue until all who are desirous of doing so and are entitled to do so have had a chance to speak.

#### 4. SPECIAL ORDERS OF BUSINESS

- a. Special Orders of Business must be printed and available to all convention delegates one business session prior to consideration.
- b. Special Orders of Business must address issues that because of timeliness could not have been dealt with through the resolutions procedure outlined in Article IV, Section 4 of the AFT bylaws.

#### 5. MOTIONS AND AMENDMENTS TO MOTIONS

- a. A motion or an amendment to motion duly made and seconded shall not be open for discussion until it has been clearly repeated to the convention by the chair.
- b. The chair, at his or her discretion, may require a motion or amendment to be submitted in writing.
- c. No motion or amendment shall be voted upon until the mover or introducer has had an opportunity to speak to it if he or she so desires.
- d. The chair shall repeat the motion or amendment before the convention immediately prior to the vote thereon.

#### RULES OF CONDUCT FOR THE 2022 CONVENTION

#### 6. LIMITATIONS ON DEBATE

A delegate shall be allowed to speak to any question for a period not to exceed three minutes. He or she shall be notified when two minutes have elapsed and again at the close of the third minute, at which time the speaker must return to his or her seat.

#### 7. POINTS OF ORDER

When the chair entertains a point of order, no further points of order can be raised until the point before the body is disposed of.

#### 8. APPEALS

A delegate desiring to appeal a decision of the chair must be recognized for the purpose of such appeal before any other delegates are recognized for any other purpose.

#### 9. VOTING

Except on roll-call votes, all voting shall be by voice or by a show of hands, but the chair may call for a standing vote when in doubt. No division shall be taken unless the vote is challenged and the challenge supported by one-third of the delegates assembled rising in their places or if the chair so decides.

#### 10. GUEST SPEAKERS

Guest speakers invited by the executive council or the convention shall be introduced at their convenience by the chair, provided, however, that no speaker on the floor shall be interrupted.

#### 11. COMMITTEE MEETINGS

- a. The chair of each committee shall, at the opening of the committee meeting, appoint a secretary to record the proceedings, two timekeepers to ensure that time limits are followed, and several tellers to assist the chair in determining votes. A sufficient number of sergeants-at-arms shall be assigned to each convention committee meeting to check badges and to maintain order.
- b. Attendance shall be taken, and only those delegates properly assigned to the committee in question shall be permitted to attend and to participate in committee business.
- c. All the foregoing rules of the convention that can be made applicable to committee meetings shall apply, such as the limitations on debate, appeals of the decision of the chair, voting procedures (except that there be no roll-call votes), and procedures for motions and amendments.
- d. At the opening of each committee session and before any business has been transacted, the chair shall read to the assembled committee members Sections 6, 7 and 8 of Article IV of the bylaws so that they may be reminded of their responsibility to select the resolutions or business the committee considers most important.
- e. It shall be the responsibility of the chair and secretary of each committee to see to it that the resolutions that the committee wants to report to the convention are submitted to the convention office for duplication and are available on the floor of the convention for distribution to delegates prior to consideration.
- f. For purposes of clarity and consistency, committee recommendations should be presented in a uniform manner: The committee recommends concurrence in favor of the resolution, or the committee recommends non-concurrence in opposition to the resolution.
- g. The committee chair shall report the recommendations of the committee to the convention on the basis of a majority vote of its members present and voting.

### RULES GOVERNING THE 2022 ELECTION OF OFFICERS OF THE AFT AND DELEGATES TO THE AFL-CIO CONVENTION

#### 1. THE ELECTION COMMITTEE

- a. The Election Committee is combined with the Credentials Committee whose members are appointed pursuant to Article V of the AFT bylaws.
- b. The chair of the Credentials Committee also serves as the chair of the Election Committee.
- c. The Election Committee shall have plenary powers to run the election and determine any disputes that may arise during or out of the election subject only to the provisions of Article VI of the AFT bylaws, which specify the procedures for nomination and election. It may engage the services of an entity to carry out election procedures.
- d. The Election Committee shall receive the names of the nominees for office from the secretary-treasurer no later than 8:30 a.m. on the third day of the convention (July 16, 2022) after an opportunity for declinations as provided in Article VI, Section 1 of the AFT bylaws.

#### 2. OBSERVERS

- a. Each candidate or slate shall appoint their own observer who shall have access to the polling and counting of the ballots.
- b. There shall be one observer per candidate or slate for each tabulation room.
- c. Observers may take notes and ask questions but may not interfere in the election process. No photographs may be taken in the tabulation room.
- d. The candidate or slate shall notify the chair of the Election Committee of the names of the observers at a time determined by the Election Committee.
- e. An observer must be a member of the AFT.

#### 3. SLATES

- a. Two or more candidates for office may organize themselves into a slate for election.
- b. Candidates for office may organize themselves into a slate, and they shall designate the name of their slate. No slate can use the name of any other slate that has historically used a certain name. Otherwise the slate shall determine its own name.
- c. Delegates have a choice of voting for a slate or voting for individual candidates.
- d. Every candidate and every slate shall make themselves known to the chair of the Election Committee so that proper information can be provided for the printing of ballots no later than 8:30 a.m. on the third day of the convention.
- e. Requests for table space and for meeting rooms outside of the convention hall by caucuses sponsoring slates shall be made to the director of conventions, meetings and travel at least 15 days prior to the convention in accordance with established procedures.
- f. Individual requests for previously unarranged table space and meeting rooms outside of the convention hall, shall be made to the director of conventions, meetings and travel no later than 10:00 a.m. on the first day of the convention (July 14, 2022) after picking up nomination forms from the Credentials and Election Committee.

### RULES GOVERNING THE 2022 ELECTION OF OFFICERS OF THE AFT AND DELEGATES TO THE AFL-CIO CONVENTION

#### 4. VOTING PROCEDURE

- a. An announcement shall be made to the convention of the time and place to secure ballots for distribution to delegations, which shall be no later than 4:30 p.m. on the third day of the convention. Balloting shall be completed by 7:30 p.m. as provided in Article VI, Section 2 of the AFT bylaws. The Election Committee may change the starting time of the election to accommodate the convention schedule and adjust the ending time to allow three hours for voting.
- b. Each local shall select a ranking delegate who shall be responsible for securing ballots, delivering them to the delegates and returning the executed ballots to the same place they were first distributed. The ranking delegate shall receive only the number of ballots necessary for the delegation as certified by the Credentials Committee. Any unused ballots must also be returned.
- c. Every ballot shall be signed by the delegate voting that ballot. No ballot shall be counted that is not signed.
- d. Delegates shall be instructed by the ranking delegate on the voting procedure. When a delegate wishes to vote for a slate, that delegate shall place a mark as instructions in the box or circle identifying the slate as per the instructions for voting. Delegates must choose between voting by slate or individually. When the vote is by slate, the delegate is limited to voting for one slate only and may not combine slate voting with individual candidate voting. When a delegate wishes to vote for individual candidates, that delegate shall put a mark by the candidate's name in the box or circle as per the instructions for voting. The delegate who votes individually may vote for each of the vacant positions as indicated on the ballot.
- e. Upon receipt of the ballots from the ranking delegate, the Election Committee shall separate the ballots into separate piles consisting of blank ballots, unsigned ballots, overvotes, 1 votes for each slate and individual candidate votes or other piles deemed necessary by the election committee and election tabulation vendor. The procedure for distribution and voting is part of the balloting process and begins at the time indicated in Article VI, Section 2 of the AFT bylaws or at such time as established by the Election Committee to accommodate the convention schedule.
- f. The tabulation of votes begins as soon as practicable on the third day of the convention in a place to be announced.
- g. The value of each vote is determined by computer by dividing the local's votes to four decimal places and assigning this number to each delegate as required by Article VII, Section 8 of the AFT constitution.
- h. The results of the election will be announced at the opening of the convention on the following day. Election votes may be posted in writing prior to that time if they are by then completed.

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<sup>&</sup>lt;sup>1</sup> An overvote occurs when a delegate votes for a combination of slate and individuals or the number of candidates selected exceeds the number of vacancies.

## RULES GOVERNING THE 2022 ELECTION OF OFFICERS OF THE AFT AND DELEGATES TO THE AFL-CIO CONVENTION

#### 5. CAMPAIGN CONTRIBUTIONS

No candidate or supporter may solicit or accept financial support or any other direct or indirect support of any kind from any non-member of AFT.

#### 6. DELEGATES TO AFL-CIO CONVENTION (when applicable)

Delegates to the AFL-CIO convention are the president, the secretary-treasurer and the executive vice president. In addition, other delegates may be elected in a number to be determined by the executive council. The election of these delegates, other than the specified officers, shall follow the procedure for election of officers as set forth in these rules.

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### **Parliamentary Motions Guide**

Based on Robert's Rules of Order Newly Revised (12<sup>th</sup> Edition)

The motions below are listed in order of precedence. Any motion can be introduced if it is higher on the chart than the pending motion.

	YOU WANT TO:	YOU SAY:	INTERRUPT?	2 <sup>ND</sup> ?	DEBATE?	AMEND?	VOTE?
§21	Close meeting	I move to <b>adjourn</b>	No	Yes	No	No	Majority
§20	Take break	I move to <b>recess</b> for	No	Yes	No	Yes	Majority
§19	Register complaint	I rise to a question of privilege	Yes	No	No	No	None
§18	Make follow agenda	I call for the <b>orders of the day</b>	Yes	No	No	No	None
§17	Lay aside temporarily	I move to <b>lay</b> the question <b>on the table</b>	No	Yes	No	No	Majority
§16	Close debate	I move the <b>previous</b> question	No	Yes	No	No	2/3
§15	Limit or extend debate	I move that debate be limited to	No	Yes	No	Yes	2/3
§14	Postpone to a certain time	I move to postpone the motion to	No	Yes	Yes	Yes	Majority
§13	Refer to committee	I move to refer the motion to	No	Yes	Yes	Yes	Majority
§12	Modify wording of motion	I move to <b>amend</b> the motion by	No	Yes	Yes	Yes	Majority
§11	Kill main motion	I move that the motion be postponed indefinitely	No	Yes	Yes	No	Majority
§10	Bring business before assembly (a <b>main motion</b> )	I move that [or "to"]	No	Yes	Yes	Yes	Majority
Incid	dental Motions - No order o	of precedence. Arise incidenta	ally and decided	immed	diately.		
§23	Enforce rules	Point of order	Yes	No	No	No	None
§24	Submit matter to assembly	I <b>appeal</b> from the decision of the chair	Yes	Yes	Varies	No	Majority or tie sustains
§25	Suspend rules	I move to <b>suspend the rules</b> which	No	Yes	No	No	2/3
§26	Avoid main motion altogether	I <b>object to the</b> <b>consideration</b> of the question	Yes	No	No	No	2/3 against consideration
§27	Divide motion	I move to divide the question	No	Yes	No	Yes	Majority
§29	Demand rising vote	I call for a <b>division</b>	Yes	No	No	No	None
§33	Parliamentary law question	Parliamentary inquiry	Yes (if urgent)	No	No	No	None
§33	Request information	Request for information	Yes (if urgent)	No	No	No	None
Motions That Bring a Question Again Before the Assembly - No order of precedence. Introduce only when nothing else pending.							
	Take matter from table	I move to take from the table	No	Yes	No	No	Majority
§35	Cancel or change previous action	I move to rescind/amend something previously adopted	No	Yes	Yes	Yes	Varies
§37	Reconsider motion	I move to <b>reconsider</b> the vote	No	Yes	Varies	No	Majority
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